

# Haldimand County





This Asset Management Plan was prepared by:



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# **Table of Contents**

| Executive Summary                           | 1   |
|---|-----|
| About this Document                         | 3   |
| An Overview of Asset Management             | 5   |
| Portfolio Overview                          | 13  |
| Impacts of Growth                           | 21  |
| Levels of Service                           | 23  |
| Financial Management                        | 28  |
| Recommendations                             | 33  |
| Appendix A: Level of Service Maps           |     |
| Appendix B: Road Network                    | 70  |
| Appendix C: Bridges & Culverts              | 78  |
| Appendix D: Stormwater Network              | 85  |
| Appendix E: Water Network                   | 92  |
| Appendix F: Sanitary Network                | 100 |
| Appendix G: Buildings                       | 108 |
| Appendix H: Land Improvements               | 115 |
| Appendix I: Vehicles                        | 123 |
| Appendix J: Machinery & Equipment           | 131 |
| Appendix K: Risk Rating Criteria            | 139 |
| Appendix L: Condition Assessment Guidelines | 147 |

# **List of Tables**

| Table 1: Ontario Regulation 588/17 Requirements and Reporting Deadlines       |
|---|
| Table 2: Haldimand County & Ontario Census Information       13               |
| Table 3: State of the Infrastucture   |
| Table 4: Assessed Condition Data Sources    17                                |
| Table 5: Scenario 1 Current Capital Reinvestment Summary                      |
| Table 6: Scenario 2 Target Current Average Condition Summary                  |
| Table 7: Scenario 3 Current Lifecycle Activities Summary         27           |
| Table 8: Average Annual Capital Requirements to Maintain Current Condition 29 |
| Table 9: Current Funding Position vs Required Funding to Maintain Current     |
| Condition   |
| Table 10: Phasing in an Increase to Tax Revenue30                             |
| Table 11: Road Network Current Levels of Service    75                        |
| Table 12: Scenario Results Summary    76                                      |
| Table 13: Bridges & Culverts Current Levels of Service    82                  |
| Table 14: Scenario Results Summary    83                                      |
| Table 15: Storm Network Current Levels of Service89                           |
| Table 16: Scenario Results Summary    90                                      |
| Table 17: Water Network Current Levels of Service                             |
| Table 18: Sanitary Network Current Levels of Service    105                   |
| Table 19: Buildings Current Level of Service    112                           |
| Table 20: Scenario Results Summary    113                                     |
| Table 21: Land Improvements Current Level of Service    120                   |
| Table 22: Scenario Results Summary    121                                     |
| Table 23: Vehicles Current Level of Service128                                |
| Table 24: Scenario Results Summary    129                                     |
| Table 25: Machinery & Equipment Current Level of Service    136               |
| Table 26: Scenario Results Summary    137                                     |

# List of Figures

| Figure 1: Service Life Remaining Calculation                | 6  |
|---|----|
| Figure 2: Reinvestment Rate Calculation                     | 7  |
| Figure 3: Standard Condition Rating Scale                   | 8  |
| Figure 4: Lifecyle Management Typical Interventions         | 9  |
| Figure 5: Risk Equation                                     | 10 |
| Figure 6: Asset Hierarchy                                   | 15 |
| Figure 7: Asset Portfolio Replacement Value Breakdown       | 17 |
| Figure 8: Overall Condition Breakdown by Asset Category     | 18 |
| Figure 9: Overall Service Life Remaining by Asset Category  | 19 |
| Figure 10: Overall Asset Risk Breakdown                     |    |
| Figure 11: Strategic Plan Themes and Priorities             | 23 |
| Figure 12: Road Network Replacement Value                   |    |
| Figure 13: Road Network Average Age vs Average EUL          | 70 |
| Figure 14: Road Network Condition Breakdown                 | 71 |
| Figure 15: Townsend Parkway – LCB Rural (Very Good PCI=100) | 72 |
| Figure 16: Marshall Road – LCB Rural (Fair PCI=41)          | 72 |
| Figure 17: Road Network Current Lifecycle Strategy          | 73 |
| Figure 18: Surface Treated (LCB) Road Lifecycle Model       | 73 |
| Figure 19: Asphalt (HCB) Road Lifecycle Model               | 74 |
| Figure 20: Road Network Risk Breakdown                      | 74 |
| Figure 21: Bridges & Culverts Replacement Cost              | 78 |
| Figure 22: Bridges & Culverts Average Age vs Average EUL    | 78 |
| Figure 23: Bridges & Culverts Condition Breakdown           | 79 |
| Figure 24: Dennis Bridge (BCI=92 Very Good)                 | 80 |
| Figure 25: Balmoral Bridge (BCI=51 Fair )                   |    |
| Figure 26: Lakeshore Road Culvert (BCI=87 Very Good)        | 80 |
| Figure 27: York Road Culvert (BCI=56 Fair)                  | 80 |
| Figure 28: Bridges & Culverts Current Lifecycle Strategy    | 81 |
| Figure 29: Bridges & Culverts Risk Breakdown                | 81 |
| Figure 30: Storm Network Replacement Cost                   | 85 |
| Figure 31: Storm Network Average Age vs Average EUL         | 85 |
| Figure 32: Storm Network Condition Breakdown                | 86 |
| Figure 33: Linear Storm Network Current Lifecycle Strategy  | 87 |
| Figure 34: Storm Pond Current Lifecycle Strategy            | 87 |
| Figure 35: Storm Network Risk Breakdown                     | 87 |
| Figure 36: Water Network Replacement Cost                   | 92 |
| Figure 37: Water Network Average Age vs Average EUL         |    |
| Figure 38 Water Network Condition Breakdown                 | 94 |

| Figure | 39: | Linear Water Network Current Lifecycle Strategy        | . 95 |
|--------|-----|--|------|
| Figure | 40: | Water Network Facilities Current Lifecycle Strategy    | . 95 |
| Figure | 41: | Water Network Risk Breakdown                           | . 96 |
| Figure | 42: | Sanitary Network Replacement Cost                      | 100  |
| Figure | 43: | Sanitary Network Average Age vs Average EUL            | 101  |
|        |     | Sanitary Network Condition Breakdown                   |      |
| Figure | 45: | Linear Sanitary Network Current Lifecycle Strategy     | 103  |
| Figure | 46: | Sanitary Network Facilities Current Lifecycle Strategy | 103  |
| Figure | 47: | Sanitary Network Risk Breakdown                        | 104  |
| Figure | 48: | Buildings Replacement Cost                             | 108  |
| Figure | 49: | Buildings Average Age vs Average EUL                   | 109  |
| Figure | 50: | Buildings Condition Breakdown                          | 110  |
| Figure | 51: | Buildings Current Lifecycle Strategy                   | 111  |
| Figure | 52: | Buildings Risk Breakdown                               | 111  |
|        |     | Land Improvements Replacement Cost                     |      |
| Figure | 54: | Land Improvements Average Age vs Average EUL           | 116  |
|        |     | Land Improvements Condition Breakdown                  |      |
| Figure | 56: | Land Improvement Current Lifecycle Strategy            | 118  |
| Figure | 57: | Land Improvements Risk Breakdown                       | 118  |
| Figure | 58: | Vehicles Replacement Costs                             | 123  |
| Figure | 59: | Vehicles Average Age vs Average EUL                    | 124  |
| Figure | 60: | Vehicles Condition Breakdown                           | 124  |
| Figure | 61: | Vehicles Current Lifecycle Strategy                    | 126  |
| Figure | 62: | Vehicles Risk Breakdown                                | 126  |
| Figure | 63: | Machinery & Equipment Replacement Costs                | 131  |
| Figure | 64: | Machinery & Equipment Average Age vs Average EUL       | 132  |
|        |     | Machinery & Equipment Condition Breakdown              |      |
| Figure | 66: | Machinery & Equipment Current Lifecycle Strategy       | 134  |
| Figure | 67: | Machinery & Equipment Risk Breakdown                   | 134  |

# **Executive Summary**

Municipal infrastructure provides the foundation for the economic, social, and environmental health and growth of a community through the delivery of services. The goal of asset management is to minimize the lifecycle costs of delivering infrastructure services, manage the associated risks, while maximizing the value and levels of service the community receives from the asset portfolio. This involves the development and implementation of asset management strategies and long-term financial planning.

The overall replacement cost of the asset categories owned by Haldimand County totals \$3.89 billion. 82% of all assets analysed are in fair or better condition and assessed condition data was available for 51% of assets. For the remaining assets, assessed condition data was unavailable, and asset age was used to approximate condition – a data gap that persists in most municipalities. Generally, age misstates the true condition of assets, making condition assessments essential to accurate asset management planning, and a recurring recommendation.

The development of a long-term, sustainable financial plan requires an analysis of whole lifecycle costs. A sustainable financial plan was developed, using a combination of proactive lifecycle strategies (roads, bridges and culverts) and replacement only strategies (all other assets) to determine the lowest cost option to maintain the current level of service.

To meet capital replacement and rehabilitation needs for existing infrastructure, prevent infrastructure backlogs, and achieve long-term sustainability, Haldimand's proposed level of service is to maintain the current average condition. The average annual capital needed totals \$46.3 million. Based on a historical analysis of sustainable capital funding sources, Haldimand County is committing approximately \$28.9 million towards capital reserves per year. As a result, the Town is funding 62% of its annual capital requirements to maintain its proposed level of service. This creates a total annual funding deficit of \$17.4 million. Addressing annual infrastructure funding shortfalls is a difficult and long-term endeavour for municipalities. Short phase-in periods to meet these funding targets may place too high a burden on taxpayers too quickly, whereas a phase-in period beyond 20 years may see a continued deterioration of infrastructure, leading to larger backlogs.

To close annual deficits for capital contributions from tax revenues for asset needs, it is recommended Haldimand County review the feasibility of implementing a 1.75% annual increase in revenues over a 10-year phase-in period.



Funding scenarios over longer time frames are also presented which reduce the annual increases.

Risk frameworks and levels of service (LOS) targets can then be used to prioritize projects and help select the right lifecycle intervention for the right asset at the right time—including replacement or full reconstruction. Haldimand County has developed preliminary risk models which are integrated with its asset register. These models can produce risk matrices that classify assets based on their risk profiles.

Most municipalities in Ontario, and across Canada, continue to struggle with meeting infrastructure demands. This challenge was created over many decades and will take many years to overcome. To this end, several recommendations should be considered, including:

- Continuous and dedicated improvement to Haldimand's infrastructure datasets, which form the foundation for all analysis, including financial projections and needs.
- Continuous refinements to the risk and lifecycle models as additional data becomes available. This will aid in prioritizing projects and creating more strategic long-term capital budgets.
- Continued monitoring of key performance indicators for all infrastructure programs to calibrate levels of service targets annually.

Haldimand County has taken important steps in building its asset management program, including developing a more complete and accurate asset register—a substantial initiative. Continuous improvement to this inventory will be essential in maintaining momentum, supporting long-term financial planning, and delivering the highest affordable service levels to the Haldimand community.

# **About this Document**

The Haldimand County Asset Management Plan ("AM Plan") was developed in accordance with Ontario Regulation 588/17 ("O. Reg 588/17"). It contains a comprehensive analysis of Haldimand County's infrastructure portfolio. This is a living document that should be updated regularly as additional asset and financial data becomes available.

### **Ontario Regulation 588/17**

As part of the *Infrastructure for Jobs and Prosperity Act, 2015*, the Ontario government introduced Regulation 588/17 - Asset Management Planning for Municipal Infrastructure. Along with creating better performing organizations, more livable and sustainable communities, the regulation is a key, mandated driver of asset management planning and reporting. It places substantial emphasis on current and proposed levels of service and the lifecycle costs incurred in delivering them.

| Requirement  | 2019         | 2022         | 2024         | 2025         |
|--|--------------|--------------|--------------|--------------|
| 1. Asset Management Policy                                 | $\checkmark$ |              | $\checkmark$ |              |
| 2. Asset Management Plans                                  |              | $\checkmark$ | $\checkmark$ | $\checkmark$ |
| State of infrastructure for core assets                    |              | $\checkmark$ |              |              |
| State of infrastructure for all assets                     |              |              | $\checkmark$ | $\checkmark$ |
| Current levels of service for core assets                  |              | $\checkmark$ |              |              |
| Current levels of service for all assets                   |              |              | $\checkmark$ |              |
| Proposed levels of service for all assets                  |              |              |              | $\checkmark$ |
| Lifecycle costs associated with current levels of service  |              | $\checkmark$ | $\checkmark$ |              |
| Lifecycle costs associated with proposed levels of service |              |              |              |              |
| Growth and risk impacts                                    |              | $\checkmark$ | $\checkmark$ |              |
| Financial strategy   |              |              |              | $\checkmark$ |

Table 1: Ontario Regulation 588/17 Requirements and Reporting Deadlines

### Scope

The scope of this document is to identify the current practices and strategies that are in place to manage public infrastructure and to make recommendations where they can be further refined. Through the implementation of sound asset management strategies, Haldimand County can ensure that public infrastructure is managed to support the sustainable delivery of municipal services.

The following asset categories are addressed in further sections:

| Asset Category        | Source of Funding |
|-----------------------|-------------------|
| Road Network          | Tax Levy          |
| Bridges & Culverts    | Tax Levy          |
| Stormwater Network    | Tax Levy          |
| Buildings             | Tax Levy          |
| Land Improvements     | Tax Levy          |
| Vehicles              | Tax Levy          |
| Machinery & Equipment | Tax Levy          |
| Sanitary Network      | Utility Rates     |
| Water Network         | Utility Rates     |

### **Limitations and Constraints**

The asset management program development requires substantial effort by staff, it is developed based on best-available data, and is subject to the following broad limitations, constraints, and assumptions:

- The analysis is highly sensitive to several critical data fields, including an asset's estimated useful life, replacement cost, quantity, and in-service date. Inaccuracies or imprecisions in any of these fields can have substantial and cascading impacts on all reporting and analytics.
- User-defined and unit cost estimates, based typically on staff judgment, recent projects, or established through completion of technical studies, offer the most precise approximations of current replacement costs. When this isn't possible, historical costs incurred at the time of asset acquisition or construction can be inflated to present day. This approach can produce highly inaccurate estimates.
- In the absence of condition assessment data, age was used to estimate asset condition ratings. This approach can result in an over- or understatement of asset needs. As a result, financial requirements generated through this approach can differ from those produced by staff.
- The risk models are designed to support objective project prioritization and selection. However, in addition to the inherent limitations that all models face, they also require availability of important asset attribute data to ensure that asset risk ratings are valid. Missing attribute data can misclassify assets.

These limitations have a direct impact on most of the analysis presented, including condition summaries, age profiles, long-term replacement and rehabilitation forecasts, and shorter term, 10-year forecasts that are generated from Citywide, Haldimand's primary asset management system.

These challenges are quite common among municipalities and require long-term commitment and sustained effort by staff. As Haldimand's asset management program evolves and advances, the quality of future AM Plans and other core documents that support asset management will continue to increase.

# **An Overview of Asset Management**

Municipalities are responsible for managing and maintaining a broad portfolio of infrastructure assets to deliver services to the community. Lifecycle costs can span decades, requiring planning and foresight to ensure financial responsibility is spread equitably across generations. An AM Plan is critical to this planning, and an essential element of the broader asset management program. The industry-standard approach and sequence to developing a practical asset management program begins with a Strategic Plan, followed by an Asset Management Plan.

This industry standard, defined by the Institute of Asset Management (IAM), emphasizes the alignment between the corporate strategic plan and various asset management documents. The strategic plan has a direct, and cascading impact on asset management planning and reporting.

### **Foundational Documents**

In the municipal sector, 'asset management strategy' and 'asset management plan' are often used interchangeably. Other concepts such as 'asset management framework', 'asset management system', and 'strategic asset management plan' further add to the confusion; lack of consistency in the industry on the purpose and definition of these elements offers little clarity. To make a clear distinction between the policy, strategy, and the plan, see the following sections for detailed descriptions of the document types.

### **Strategic Plan**

The strategic plan has a direct, and cascading impact on asset management planning and reporting, making it a foundational element. Developing alignment with corporate goals and objectives through service delivery and lifecycle management, ensures Haldimand County has line of sight to achieve their strategic objectives.

#### **Strategic Asset Management Policy**

An asset management policy represents a statement of the principles guiding the County's approach to asset management activities. It aligns with the organization and provides clear direction to municipal staff on their roles and responsibilities.

Haldimand County adopted their asset management policy by resolution #19-130 on June 24<sup>th</sup>, 2019 in accordance with Ontario Regulation 588/17. As per legislative requirements, municipalities shall review and if necessary, update their policy every 5 years.

#### **Asset Management Strategy**

An asset management strategy outlines the translation of organizational objectives into asset management objectives and provides a strategic overview of the activities required to meet these objectives. It provides greater detail than the policy on how Haldimand County plans to achieve asset management objectives through planned activities and decision-making criteria.

### **Key Technical Concepts**

Effective asset management integrates several key components, including data management, lifecycle management, risk management, and levels of service. These concepts are applied throughout this AM Plan and are described below in greater detail.

#### **Asset Hierarchy and Data Classification**

Asset hierarchy illustrates the relationship between individual assets and their components, and a wider, more expansive network and system. How assets are grouped in a hierarchy structure can impact how data is interpreted. Assets were structured to support meaningful, efficient reporting and analysis. Key category details are summarized at the asset segment level.

#### **Replacement Costs**

There are a range of methods to determine the replacement cost of an asset, and some are more accurate and reliable than others. The two methodologies are:

- **User-Defined Cost and Cost/Unit**: Based on costs provided by municipal staff which could include average costs from recent contracts; data from engineering reports and assessments; staff estimates based on knowledge and experience
- **Cost Inflation/CPI Tables**: Historical cost of the asset is inflated based on Consumer Price Index or Non-Residential Building Construction Price Index

User-defined costs based on reliable sources are a reasonably accurate and reliable way to determine asset replacement costs. Cost inflation is typically used in the absence of reliable replacement cost data. It is a reliable method for recently purchased and/or constructed assets where the total cost is reflective of the actual costs that Haldimand incurred. As assets age, and new products and technologies become available, cost inflation becomes a less reliable method.

#### **Estimated Useful Life and Service Life Remaining**

The estimated useful life (EUL) of an asset is the period over which Haldimand County expects the asset to be available for use and remain in service before requiring replacement or disposal. The EUL for each asset was assigned according to the knowledge and expertise of municipal staff and supplemented by existing industry standards when necessary.

By using an asset's in-service date and its EUL, Haldimand County can determine the service life remaining (SLR) for each asset. Using condition data and the asset's SLR, Haldimand can more accurately forecast when it will require replacement. The SLR is calculated as follows:

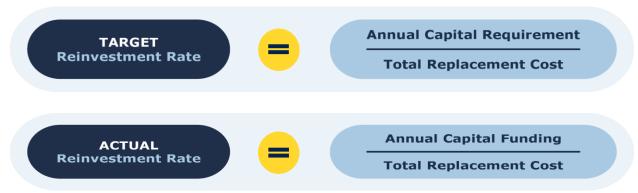
Figure 1: Service Life Remaining Calculation



#### **Reinvestment Rate**

As assets age and deteriorate they require additional investment to maintain a state of good repair. The reinvestment of capital funds, through asset renewal or replacement, is necessary to sustain an adequate level of service. The reinvestment rate is a measurement of available or required funding relative to the total replacement cost. By comparing the actual vs. target reinvestment rate, Haldimand can determine the extent of any existing funding gap.

Figure 2: Reinvestment Rate Calculation

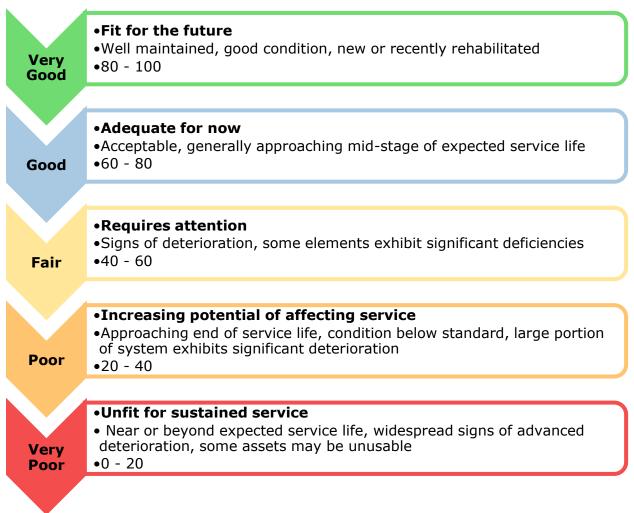


#### **Asset Condition**

An incomplete or limited understanding of asset condition can mislead long-term planning and decision-making. Accurate and reliable condition data helps to prevent premature and costly rehabilitation or replacement and ensures that lifecycle activities occur at the right time to maximize asset value and useful life.

A condition assessment rating system provides a standardized descriptive framework that allows comparative benchmarking across Haldimand County's asset portfolio. The table below outlines the condition rating system used to determine asset condition. This rating system is aligned with the Canadian Core Public Infrastructure Survey which is used to develop the Canadian Infrastructure Report Card.

#### Figure 3: Standard Condition Rating Scale



The analysis is based on assessed condition data, as available. In the absence of assessed condition data, asset age is used as a proxy to determine asset condition. Appendix L: Condition Assessment Guidelines includes additional information on the role of asset condition data and provides basic guidelines for the development of a condition assessment program.

#### **Lifecycle Management Strategies**

The condition or performance of most assets will deteriorate over time. This process is affected by a range of factors including an asset's characteristics, location, utilization, maintenance history and environment. Asset deterioration has a negative effect on the ability of an asset to fulfill its intended function, and may be characterized by increased cost, risk and even service disruption.

To ensure that municipal assets are performing as expected and meeting the needs of customers, it is important to establish a lifecycle management strategy to proactively manage asset deterioration.

There are several field intervention activities that are available to extend the life of an asset. These activities can be generally placed into one of three categories: maintenance, rehabilitation, and replacement. The following table provides a description of each type of activity and the general difference in cost.

Depending on initial lifecycle management strategies, asset performance can be sustained through a combination of maintenance and rehabilitation, but at some point, replacement is required. Understanding what effect these activities will have on the lifecycle of an asset, and their cost, will enable staff to make better recommendations. Figure 4 provides a description of each type of activity, the general difference in cost, and typical risks associated with each.

Haldimand County's approach to lifecycle management is described within each asset category. Developing and implementing a proactive lifecycle strategy will help staff to determine which activities to perform on an asset and when they should be performed to maximize useful life at the lowest total cost of ownership.

Figure 4: Lifecyle Management Typical Interventions

#### Maintenance

- •General level of cost is \$
- •All actions necessary for retaining an asset as near as practicable to its original condition,but excluding rehabilitation or renewal. Maintenance does not increase the service potential of the asset or keep it in its original condition;
- •It slows down deterioration, and delays when rehabilitation or replacement is necessary.

#### **Rehabilitation / Renewal**

- •General level of cost is \$\$\$
- •Works to rebuild or replace parts or components of an asset, to restore it to a required functional condition and extend its life, which may incorporate some modification;
- •Generally involves repairing the asset to deliver its original level of service (i.e. milling and paving of roads) without resorting to significant upgrading or replacement, using available techniques and standards.

#### Replacement

- •General level of cost is \$\$\$\$\$
- •The complete replacement of an asset that has reached the end of its life, so as to provide a similar, or agreed alternative, level of service;
- •Existing asset disposal is generally included.

### **Risk Management Strategies**

Municipalities generally take a 'worst-first' approach to infrastructure spending. Rather than prioritizing assets based on their importance to service delivery, assets in the worst condition are fixed first, regardless of their criticality. However, not all assets are created equal. Some are more important than others, and their failure or disrepair poses more risk to the community. For example, a road with a high volume of traffic that provides access to critical services poses a higher risk than a low volume rural road. These high-value assets should receive funding before others.

By identifying the various impacts of asset failure and the likelihood that it will fail, risk management strategies can identify critical assets, and determine where maintenance efforts, and spending, should be focused. This AM Plan includes a high-level evaluation of asset risk and criticality through quantitative and qualitative methodologies.

#### **Quantitative Approach to Risk**

Asset risk is defined using the following formula:

Figure 5: Risk Equation



The probability of failure relates to the likelihood that an asset will fail at a given time. The probability of failure focuses on two highly imperative impacts for risk assessment – structural and functional impacts. Structural impacts are related to the structural aspects of an asset such as load carrying capacity, condition, or breaks; whereas the functional impacts can include parameters, slope, traffic count, and other impacts that can affect the performance of an asset.

The consequence of failure describes the overall effect that an asset's failure will have on an organization's asset management goals. Consequences of failure can range from non-eventful to impactful.

Each asset has been assigned a probability of failure score and consequence of failure score based on available asset data. These risk scores can be used to prioritize maintenance, rehabilitation, and replacement strategies for critical assets.

#### **Qualitative Approach to Risk**

The qualitative risk assessment involves the documentation of risks to the delivery of services that the municipality faces given the current state of the infrastructure and asset management strategies. These risks can be understood as corporate level risks.

### **Climate Change**

Climate change can cause severe impacts on human and natural systems around the world. The effects of climate change include increasing temperatures, higher levels of precipitation, droughts, and extreme weather events. In 2019, Canada's Changing Climate Report (CCCR 2019) was released by Environment and Climate Change Canada (ECCC).

The report revealed that between 1948 and 2016, the average temperature increase across Canada was 1.7°C; moreover, during this period, Northern Canada experienced a 2.3°C increase. The temperature increase in Canada has doubled that of the global average. If emissions are not significantly reduced, the temperature could increase by 6.3°C in Canada by the year 2100 compared to 2005 levels.

Observed precipitation changes in Canada include an increase of approximately 20% between 1948 and 2012. By the late 21st century, the projected increase could reach an additional 24%. During the summer months, some regions in Southern Canada are expected to experience periods of drought at a higher rate. Extreme weather events and climate conditions are more common across Canada. Recorded events include droughts, flooding, cold and warm extremes, wildfires, and record-low Arctic sea ice extent.

The changing climate poses a significant risk to the Canadian economy, society, environment, and infrastructure. The impacts on infrastructure are often a result of climate-related extremes such as droughts, floods, higher frequency of freeze-thaw cycles, extended periods of high temperatures, high winds, and wildfires. Physical infrastructure is vulnerable to damage and increased wear when exposed to these extreme events and climate variabilities. Canadian municipalities are faced with the responsibility to protect their local economy, citizens, environment, and physical assets.

#### **Impacts of Growth**

The demand for infrastructure and services will change over time based on a combination of internal and external factors. Understanding the key drivers of growth and demand will allow Haldimand County to plan for new infrastructure more effectively, and the upgrade or disposal of existing infrastructure. Increases or decreases in demand can affect what assets are needed and what level of service meets the needs of the community.

As growth-related assets are constructed or acquired, they are integrated into the asset management program. While the addition of residential units will add to the existing assessment base and offset some of the costs associated with growth, Haldimand County will need to review the lifecycle costs of growth-related infrastructure, and these costs should be considered in long-term funding strategies.

### **Levels of Service**

A level of service is a measure of the services that Haldimand County is providing to the community and the nature and quality of that service. Within each asset category, technical metrics and qualitative descriptions that measure both technical and community levels of service have been established and measured as data is available.

These metrics include the technical and community level of service metrics that are required as part of Ontario Regulation 588/17, as well as additional performance measures that Haldimand County has selected in accordance with best practices.

#### **Community Levels of Service**

Community levels of service are a simple, plain language description or measure of the service that the community receives. For core asset categories (roads, bridges & culverts, water, wastewater, stormwater) the Province, through O. Reg. 588/17, has provided qualitative descriptions that are required. For non-core asset categories, Haldimand County has determined the qualitative descriptions that will be used to determine the community level of service provided. These descriptions can be found in the Levels of Service subsection within each asset category in the appendices.

#### **Technical Levels of Service**

Technical levels of service are a measure of key technical attributes of the service being provided to the community. These include mostly quantitative measures and tend to reflect the impact of the County's asset management strategies on the physical condition of assets or the quality/capacity of the services they provide.

For core asset categories (roads, bridges & culverts, water, wastewater, stormwater) the Province, through O. Reg. 588/17, has provided technical metrics. For non-core asset categories, Haldimand has determined the metrics that will be used to measure the services provided. These can be found in the Levels of Service subsection within each asset category in the appendices.

#### **Current and Proposed Levels of Service**

For Haldimand County to develop an effective AM Plan, it is imperative to establish clear levels of service across key service areas to ensure the efficient and sustainable delivery of municipal services. Haldimand County plans to establish their proposed LOS over a 10-year period, in accordance with O. Reg. 588/17.

Proposed levels of service should be realistic and achievable within the timeframe outlined by Haldimand County. They should also be determined with consideration of a variety of community expectations, fiscal capacity, regulatory requirements, corporate goals, and long-term sustainability. Haldimand must identify lifecycle management and financial strategies which allow these targets to be achieved.

#### **Annual Review**

The annual review must address Haldimand County's progress in implementing its AM Plan, any factors impeding the ability to implement, as well as a strategy to address any of the identified factors.

# **Portfolio Overview**

### **Community Profile**

Haldimand County is located on the Niagara Peninsula in southern Ontario. Haldimand is in the Golden Horseshoe and contains a rural landscape of 1,250 square kilometres with 83 kilometres of shoreline alonge Lake Erie. Haldimand County is adjacent to major cities like Hamilton, Toronto, and Buffalo.

Haldimand County was established as part of the Niagara District in 1798. Haldimand was opened for general settlement in 1832 and was first incorporated in 1850. In 1974 Haldimand County was amalgamated with Norfolk County to become the Regional Municipality of Haldimand-Norfolk.

In 2001, the regional municipality was abolished, and the local municipalities of Dunnville, Haldimand and part of Nanticoke were amalgamated into a single-tier authority. Although a city, it calls itself after its historic name Haldimand County.

Agriculture has long been the predominant land use in Haldimand County, and the municipality will continue to encourage the growth of a strong agricultural community. Haldimand recognizes the opportunities of commercial and industrial expansion with the attraction of its unique location, resources, and rich natural environment.

There are 25 designated hamlets within Haldimand that are developed as the residential, social, and commercial centres serving the surrounding agricultural community. The growth in Haldimand County is distributed to the six fully serviced urban areas which include Caledonia, Cayuga, Dunnville, Hagersville, Jarvis and Townsend.



Table 2: Haldimand County & Ontario Census Information

| Census Characteristic       | Haldimand County            | Ontario                     |
|-----------------------------|-----------------------------|-----------------------------|
| Population 2021             | 49,216                      | 14,223,942                  |
| Population Change 2016-2021 | 7.9%                        | 5.8%                        |
| Total Private Dwellings     | 20,710                      | 5,929,250                   |
| Population Density          | 39.4 people/km <sup>2</sup> | 15.9 people/km <sup>2</sup> |
| Land Area                   | 1,250.45 km <sup>2</sup>    | 892,411.76 km <sup>2</sup>  |

### **Haldimand County Climate Profile**

Haldimand County is a rural city-status, single-tier municipality on the Niagara Peninsula in southern Ontario. Haldimand is expected to experience notable effects of climate change which include higher average annual temperatures, an increase in total annual precipitation, and an increase in the frequency and severity of extreme events. According to Climatedata.ca – a collaboration supported by Environment and Climate Change Canada (ECCC), Haldimand County may experience the following trends:

1. Higher Average Annual Temperature

- Between the years 1981 and 2010 the annual average temperature was 8.7°C
- Under a high emissions scenario, the annual average temperatures are projected to increase to 10.6°C by the year 2050 and to 14°C by the end of the century.
- 2. Increase in Total Annual Precipitation
  - Under a high emissions scenario, Haldimand County is projected to experience a 7% increase in precipitation by the year 2050 and a 14% increase by the end of the century.
- 3. Increase in Frequency of Extreme Weather Events
  - It is expected that the frequency and severity of extreme weather events will change.

#### **Integrating Climate Change in Asset Management**

Asset management practices aim to deliver sustainable service delivery - the delivery of services to residents today without compromising the services and wellbeing of future residents. Climate change threatens sustainable service delivery by reducing the useful life of an asset and increasing the risk of asset failure. Desired levels of service can be more difficult to achieve because of climate change impacts such as flooding, high heat, drought, and more frequent and intense storms.

To achieve the sustainable delivery of services, climate change considerations should be incorporated into asset management practices. The integration of asset management and climate change adaptation observes industry best practices and enables the development of a holistic approach to risk management.

### **Inventory & Valuation**

Haldimand County's inventory follows an asset hierarchy of categories, indicated by the dark blue and white headings, and segments presented as bulleted lists, as outlined below.

Figure 6: Asset Hierarchy



### **State of the Infrastructure**

The table below outlines the current state of each asset category, as well as the current service trend. The service trend arrows indicate an overall downward trend, reflecting current funding levels and declining asset conditions.

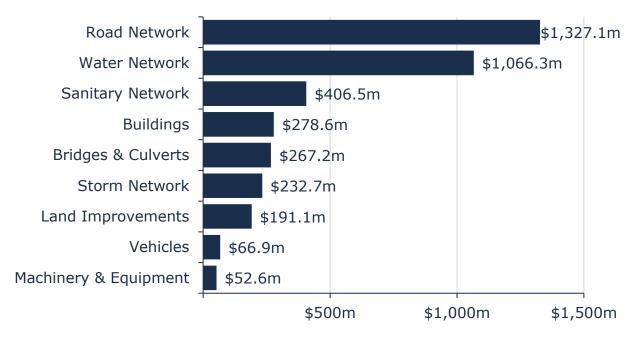
Table 3: State of the Infrastructure

| Asset Category           | Replacement Cost | Asset Condition | Service Trend           |
|--------------------------|------------------|-----------------|-------------------------|
| Road Network             | \$1,327,130,017  | Good (64%)      | $\checkmark$            |
| Bridges & Culverts       | \$267,189,811    | Good (72%)      | $\checkmark$            |
| Storm Network            | \$232,706,424    | Good (61%)      | $\overline{\mathbf{V}}$ |
| Water Network            | \$1,066,275,399  | Very Good (80%) | $\overline{\mathbf{h}}$ |
| Sanitary Network         | \$406,472,340    | Good (66%)      | $\overline{\mathbf{V}}$ |
| Buildings                | \$278,582,526    | Good (64%)      | $\overline{\mathbf{V}}$ |
| Land<br>Improvements     | \$191,141,181    | Fair (52%)      | $\overline{\mathbf{V}}$ |
| Vehicles                 | \$66,910,595     | Fair (53%)      |                         |
| Machinery &<br>Equipment | \$52,573,221     | Fair (48%)      | $\overline{\mathbf{b}}$ |
| Overall                  | \$3,888,981,512  | Good (68%)      | Ļ                       |

### **Replacement Cost**

The asset categories have a total replacement cost of \$3.89 billion based on available inventory data. This total was determined based on a combination of userdefined costs and historical cost inflation. This estimate reflects replacement of historical assets with similar, but not necessarily identical, assets available for procurement today.

#### Figure 7: Asset Portfolio Replacement Value Breakdown



### **Condition of Asset Portfolio**

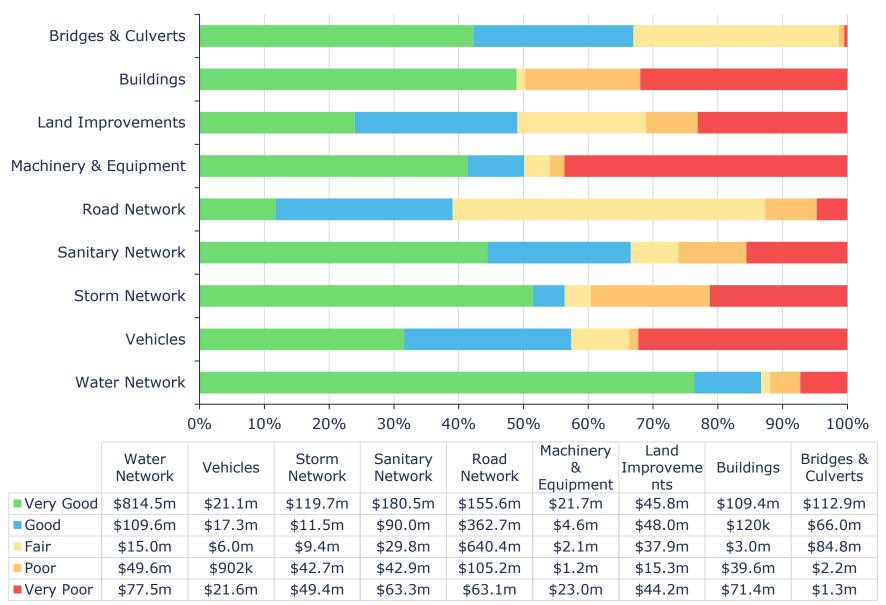
The current condition of the assets is central to all asset management planning. Collectively, 82% of assets in Haldimand County are in fair or better condition. This estimate relies on both age-based and field condition data.

Assessed condition data is available for 51% of assets; for the remaining portfolio, age is used as an approximation of condition. Assessed condition data is invaluable in asset management planning as it reflects the true condition of the asset and its ability to perform its functions. The table below identifies the source of condition data.

| Asset Category       | Assets with<br>Assessed Condition | Source of Condition Data  |
|----------------------|-----------------------------------|---|
| Road Network         | 97%                               | Roads Needs Study - Stantec   |
| Bridges & Culverts   | 100%                              | Ontario Structure Inspections<br>(OSIM) – G. Douglas Vallee Limited |
| Buildings            | 43%                               | Consultant Assessments  |
| Land Improvements    | 60%                               | Tree Staff Assessments<br>Park Assessments                          |
| Vehicles             | 2%                                | Staff Assessments   |
| Sanitary Network     | 7%                                | Staff Assessments   |
| Water Network        | 16%                               | Engineering Assessments   |
| All other Categories | 0%                                | Age-based Estimates Only  |

Table 4: Assessed Condition Data Sources

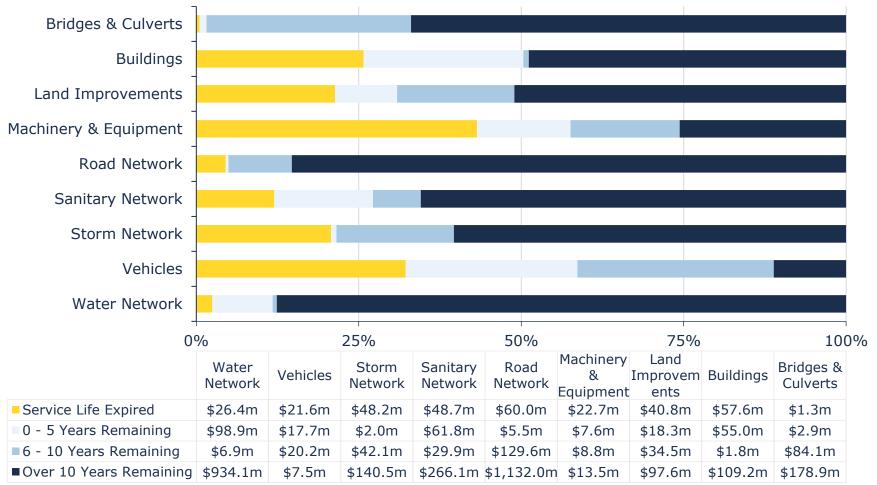
Figure 8: Overall Condition Breakdown by Asset Category



### **Service Life Remaining**

Based on asset age, available assessed condition data and estimated useful life, 32% of Haldimand County's assets will require rehabilitation / replacement within the next 10 years.

Figure 9: Overall Service Life Remaining by Asset Category



### **Risk & Criticality**

### **Qualitative Risk**

Haldimand County has noted key trends, challenges, and risks to service delivery that they are currently facing:



#### **Organizational Capacity**

Staff resources have been focused primarily on accommodating infrastructure requirements. This leaves little time to dedicate towards asset management planning activities such as data refinement and lifecycle strategy development.

#### Technology



Haldimand County has many systems that are utilized for similar functions across the organization, without consistency. Haldimand also relies on external contractor's maintenance and data management systems without having access.

#### Asset Data & Information



There is a lack of confidence in the available inventory data for asset management purposes. Staff are in the process of improving the existing asset inventory including consolidating data sources. Staff plan to prioritize data refinement efforts to increase confidence in the accuracy and reliability of asset data and information.

### **Quantitative Risk**

The overall risk breakdown for Haldimand County's asset inventory is portrayed in Figure 10. Each asset category has a breakdown of the attributes used to calculate the asset risk.

Figure 10: Overall Asset Risk Breakdown

| 1 - 4           | 5 - 7         | 8 - 9         | 10 - 14       | 15 - 25       |
|-----------------|---------------|---------------|---------------|---------------|
| Very Low        | Low           | Moderate      | High          | Very High     |
| \$1,481,270,670 | \$769,646,500 | \$526,127,083 | \$588,177,813 | \$468,759,447 |
| (39%)           | (20%)         | (14%)         | (15%)         | (12%)         |

Based on replacement cost Haldimand County has 12% of their asset portfolio in very high risk. Reviewing the list of very high-risk assets to evaluate how best to mitigate the level of risk Haldimand is experiencing will help advance Haldimand County's asset management program.

## **Impacts of Growth**

The demand for infrastructure and services will change over time based on a combination of internal and external factors. Understanding the key drivers of growth and demand will allow Haldimand County to plan for new infrastructure more effectively, and the upgrade or disposal of existing infrastructure. Increases or decreases in demand can affect what assets are needed and what level of service meets the needs of the community.

### Haldimand County Official Plan (2006)

The Haldimand County's Official Plan was originally adopted by Council in 2006 and approved by the Province in 2009. Haldimand County has undertaken a Municipal Comprehensive Review of the document and broken the project into two phases. Phase 1 was approved by the Province in November 2021 and focused on Haldimand's Growth Strategy, including overall Growth Plan Conformity and population forecasts. Phase 2 relates to a general update of Haldimand County policies and the major themes of the Official Plan. It was adopted by Council on August 29, 2022 and approved by the Province on May 13, 2024.

The Official Plan provides guidance for land use in Haldimand County and sets out the policies to guide and manage the maintenance, rehabilitation, growth and development of Haldimand to ensure a sustainable living environment that meets the needs of the community over the 30-year planning horizon to 2051. The document facilitates the vision of Haldimand County with consideration of the policies of the Provincial Policy Statement 2020, and the Growth Plan for the Greater Golden Horseshoe, 2020.

The vision statement in the Official Plan states that Haldimand County aims to build a caring, friendly community that is an exceptional place to live, work, play and nurture future generations. Haldimand County values its diversity and unique mix of urban and rural interests and is committed to preserving its rich natural environment and small-town character. The vision includes a strong agricultural foundation and a diverse range of economic opportunities based on its strategic location, resources and unique history and heritage.

The following table outlines population, private dwellings and employment changes in Haldimand between 2011-2021 from Statistics Canada, for which Haldimand provides services. Haldimand County focuses on maintaining and enhancing appropriate levels of service in both physical infrastructure and social services with respect to the growth opportunities.

| Year | Population | Private Dwellings | Employment |
|------|------------|-------------------|------------|
| 2021 | 49,216     | 20,710            | N/A        |
| 2016 | 45,608     | 19,472            | 24,305     |
| 2011 | 44,876     | 19,108            | N/A        |

### **Other Related Documents**

The Growth Strategy Report for Haldimand County was developed to address the requirements of Phase 1 of the Official Plan Update work program. The report is based on the growth policies of the Provincial Policy Statement 2020 (PPS 2020) and the Growth Plan for the Greater Golden Horseshoe including the recently approved Amendment No. 1 (Growth Plan 2020).

The Growth Strategy Report includes a detailed land needs assessment for residential, community employment and employment area lands with respect to the intensification targets, density targets and the recent population, household, and employment forecasts. The Growth Plan establishes the population and employment forecasts for Haldimand County as a total population of 77,000 and a total employment of 29,000 jobs in 2051.

Haldimand County will ensure to provide sufficient water and wastewater services to accommodate residential, commercial, institutional, and industrial development in a timely manner through monitoring residual water and sewage treatment reserves and the rate study will incorporate the future forecasted costs to sustainably fund the water and sanitary services.

The Development Charges Background Study is currently underway and is expected to be completed by the end of 2025. This study assesses the impact of growth on the municipality and estimates the costs associated with accommodating future development.

### **Impact of Growth on Lifecycle Activities**

The Official Plan for Haldimand County indicated the vision statement as fostering healthy change and growth. Haldimand will ensure the sewage treatment, waste disposal services, water supply services, stormwater management, transport pathways, utilities and emergency services are planned and developed to provide for the growth targets outlined in the Official Plan. As growth-related assets are constructed or acquired, they are integrated into Haldimand County's asset management program.

# **Levels of Service**

The Haldimand County Strategic Plan has a direct, and cascading impact on asset management planning and reporting, making it a foundational element. The longterm community vision statement for Haldimand County is:



Distinct, yet connected communities where growth and innovation harmonize with rural life, creating a vibrant and sustainable future for all.

The guiding values are the foundation of effective, ethical, and community centered municipal governance. The values that guide the work and interactions with stakeholders are respect, accountability, transparency, collaboration & teamwork, integrity, and professionalism.

The Strategic Plan is structured around five core themes, each containing priorities that will guide Council and staff in achieving Haldimand's vision. The themes and priorities within the plan will be the focus of our future planning and efforts, and the foundation of our organization's annual and multiyear work plans, budgets and policies.

Figure 11: Strategic Plan Themes and Priorities



### **Current Levels of Service**

Haldimand County has defined their current levels of service for each infrastructure category by breaking it down into 3 service attributes - scope, quality / reliability and performance. Each of these attributes are defined as follows:

**Scope** – Is a description of the services being provided and the assets that are utilized to provide the services.

**Quality / Reliability** – Is a description of how condition is measured, as well as the current average condition of the assets utilized to provide the services. Also, for each asset category there are additional reliability measures included.

**Performance** – Is a description of how Haldimand will ensure long-term sustainability and is measured utilizing risk and financial parameters.

All community and technical levels of service are linked to the service attributes and can be found in the appendix for each asset category.

### **Proposed Levels of Service**

Following an evaluation of current practices, community engagement efforts, and asset lifecycle activities, Haldimand County has determined that the current levels of service can be defined as an *average condition of good*. Maintaining this standard has been identified as the most appropriate LOS for the community.

A comprehensive assessment process was undertaken to establish proposed levels of service that ensure long-term sustainability and feasibility. The following key principles were integral to the development of the LOS methodology:

**Stakeholder Engagement:** Engage regularly with community stakeholders to gather feedback, communicate updates, and ensure transparency in decision-making.

**Data-Driven Decision Making:** Utilize analytics and performance data to guide strategic decisions and target areas for improvement.

**Flexibility and Adaptability:** Maintain a flexible approach to LOS, allowing for adjustments based on shifting community priorities and emerging needs.

**Continuous Improvement:** Implement an ongoing review process to refine and enhance the LOS methodology over time.

### Scenarios

The scenarios used to analyze Haldimand County's asset inventory were modeled over a 100-year period to ensure all asset lifecycles were fully captured. These scenarios were developed using data from Haldimand County's asset management system, which includes estimated useful life, current condition, and replacement costs. All results are based on this data. The forecasted average condition for each scenario was assessed at the 30-year mark (2055) to provide a mid-term outlook.

#### **Scenario 1: Current Capital Reinvestment Rate**

**Purpose:** This scenario builds upon the current capital reinvestment rate, where the total amount of investment being made into capital improvements (like replacement or major repairs) remains the same. In this scenario, the focus is on the impact that current investment levels have on the condition of the infrastructure over time.

**Key Focus:** The annual investment stays constant, and the condition of the infrastructure is evaluated based on that level of reinvestment.

**Outcome:** This helps to see if the current capital reinvestment rate is enough to maintain the infrastructure in a sustainable way over the long term, or if it's falling short and leading to degradation in condition.

#### **Scenario 2: Current Condition**

**Purpose:** This scenario aims to achieve a specific, target condition level for the infrastructure, where the goal is to maintain the current average condition of the infrastructure in each asset category. By fixing the condition, the model determines what the required annual investment would be to maintain that target.

**Key Focus:** This scenario focuses on achieving a targeted condition level (current condition) and determining how much investment would be necessary to maintain that condition.

**Outcome:** This scenario gives insights into how much investment would be needed to keep the infrastructure at its current condition level.

#### **Scenario 3: Current Lifecycle Activities**

**Purpose:** This scenario examines the current state of the infrastructure based on existing lifecycle practices. It looks at how the infrastructure lifecycles are currently defined, the estimated useful lives and maintenance activities, and projects the amount of annual investment needed to be made in each asset category.

**Key Focus:** The condition of the infrastructure and the annual investment levels based on currently identified lifecycle activities.

**Outcome:** This scenario provides a baseline for how the infrastructure lifecycles are currently defined. It helps identify whether there are any gaps between current lifecycle definitions and long-term sustainability goals.

#### **Analysis Results**

The analysis was only performed on tax-funded asset categories, as a water and sanitary rate study and financial plan are currently under development to inform the financial strategy for the two systems.

#### **Tax-Funded Analysis**

**Scenario 1: Current Capital Reinvestment Rate -** this scenario utilizes the current capital reinvestment within each asset category. The current annual investment was held, and the condition was determined. The table below summarizes the results of each asset category and overall.

| Asset Category        | Projected Average<br>Condition in 2055 | Current Average<br>Annual Funding |
|-----------------------|--|-----------------------------------|
| Road Network          | Fair (43%)                             | \$13,159,137                      |
| Bridges & Culverts    | Fair (52%)                             | \$4,590,262                       |
| Storm Network         | Fair (54%)                             | \$659,070                         |
| Buildings             | Fair (46%)                             | \$2,536,847                       |
| Land Improvements     | Fair (41%)                             | \$1,833,908                       |
| Vehicles              | Good (62%)                             | \$4,071,960                       |
| Machinery & Equipment | Poor (30%)                             | \$2,027,228                       |
| Overall               | Fair (45%)                             | \$28,878,410                      |

 Table 5: Scenario 1 Current Capital Reinvestment Summary

Maintaining current funding levels will lead to a continued decline in average condition service levels. This increases the risk of asset failure and a rise in emergency repairs, which will in turn, drive up costs due to deferred lifecycle activities.

**Scenario 2: Target Current Condition -** this scenario utilizes a target of the average condition within each asset category. The condition value was held, and the annual investment was then determined. The table below summarizes the results of each asset category and overall.

| Asset Category        | Current Average<br>Condition | Projected Average<br>Annual Funding |  |
|-----------------------|------------------------------|-------------------------------------|--|
| Road Network          | Good (64%)                   | \$25,865,982                        |  |
| Bridges & Culverts    | Good (72%)                   | \$5,157,799                         |  |
| Storm Network         | Good (61%)                   | \$1,737,110                         |  |
| Buildings             | Good (64%)                   | \$3,997,503                         |  |
| Land Improvements     | Fair (52%)                   | \$3,431,563                         |  |
| Vehicles              | Fair (53%)                   | \$3,198,376                         |  |
| Machinery & Equipment | Fair (48%)                   | \$2,887,285                         |  |
| Overall               | Good (63%)                   | \$46,275,618                        |  |

 Table 6: Scenario 2 Target Current Average Condition Summary

While maintaining the current average asset condition will support existing service levels, it will require the continued deferral of lifecycle activities to do so.

**Scenario 3: Current Lifecycle Activities -** this scenario utilizes the current lifecycle activities outlined as current practice within each asset category. The condition and annual investment were then determined.

The table below summarizes the results of each asset category and overall.

| Asset Category        | Projected Average<br>Condition in 2055 | Projected Average<br>Annual Funding |
|-----------------------|--|-------------------------------------|
| Road Network          | Good (70%)                             | \$33,038,123                        |
| Bridges & Culverts    | Very Good (91%)                        | \$5,359,062                         |
| Storm Network         | Very Good(90%)                         | \$2,407,405                         |
| Buildings             | Good (68%)                             | \$5,740,839                         |
| Land Improvements     | Good (78%)                             | \$6,678,139                         |
| Vehicles              | Very Good (81%)                        | \$5,223,105                         |
| Machinery & Equipment | Very Good (84%)                        | \$5,216,547                         |
| Overall               | Good (75%)                             | \$63,663,219                        |

 Table 7: Scenario 3 Current Lifecycle Activities Summary

Sustaining current lifecycle activities will lead to improvements in the average condition service levels across all asset categories.

#### **Public Engagement**

Haldimand County is committed to ensuring citizen satisfaction, with public engagement playing a key role in achieving its strategic goals. Resident feedback is regularly incorporated into planning and development processes, supported by initiatives such as the Strategic Plan development. Insights from the 2024 Resident Satisfaction Survey—building on the 2022 survey—as well as public engagement activities related to the Cayuga Master Servicing Plan (2025 and ongoing), the 2024 Community Recreation and Facilities Study, and the 2023–2026 Customer Service Strategy, among others, have been instrumental in identifying and addressing community priorities.

#### Summary

Haldimand County is adopting a strategic approach to ensure the long-term sustainability of its municipal services by focusing on the condition of the infrastructure that supports them. This strategy balances service quality with costefficiency, helping to avoid unsustainable over-investment while continuing to meet the needs of the community.

As part of this effort, Haldimand is enhancing the accuracy of its asset management system, which is critical for informed capital planning and sustainable long-term decision-making.

By targeting Scenario 2—which aims to maintain infrastructure in its current condition—Haldimand is setting a prudent financial goal that supports responsible stewardship of its assets. This approach reinforces Haldimand's commitment to delivering sustainable, resilient municipal services while maintaining fiscal responsibility and accountability to residents.

Sustaining this standard ensures that critical assets continue to perform effectively and efficiently over time, reducing the risk of costly emergency repairs and minimizing service disruptions.

# **Financial Management**

### **Financial Strategy**

Each year, Haldimand County makes important investments in its infrastructure's maintenance, renewal, rehabilitation, and replacement to ensure assets remain in a state of good repair. However, spending needs specifically in recent years, have exceeded fiscal capacity. In fact, most municipalities continue to struggle with annual infrastructure deficits. Achieving full-funding for infrastructure programs will take many years and should be phased-in gradually to reduce burden on the community.

This financial strategy is designed for Haldimand County's existing asset portfolio and is premised on two key inputs: the average annual capital requirements and the average annual funding typically available for capital purposes. The annual requirements are based on the replacement cost of assets and their serviceable life, and where available, lifecycle modeling. This figure is calculated for each individual asset and aggregated to develop category-level values.

The annual funding typically available is determined by the budgeted allocations to reserves for capital purposes. For Haldimand, the approved 2025 values were used to project available funding.

Only reliable and predictable sources of funding are used to benchmark funds that may be available on any given year. The funding sources include:

- Revenue from taxation allocated to reserves for capital purposes
- Revenue from water and wastewater rates allocated to capital reserves
- The Canada Community Building Fund (CCBF), formerly the federal Gas Tax Fund
- The Ontario Community Infrastructure Fund (OCIF)
- Cost sharing with partners based on executed agreements

Although provincial and federal infrastructure programs can change with evolving policy, CCBF, and OCIF are considered permanent and predictable.

Through the development of proposed levels of service, Haldimand County has established a long-term target of maintaining its infrastructure in its current condition.

#### **Annual Capital Requirements**

The annual requirements represent the amount Haldimand should allocate annually to each asset category to meet replacement needs as they arise, prevent infrastructure backlogs, and achieve long-term sustainability.

As part of its proposed level of service analysis, Haldimand assessed the annual funding requirements needed to maintain the current condition of its existing infrastructure (excluding water and sanitary infrastructure). The analysis identified an estimated annual requirement of \$46.3 million to sustain infrastructure assets over the long term.

Table 8 outlines the forecasted average annual requirements for existing assets in each asset category to maintain the proposed level of service.

| Asset Category        | Current Average<br>Condtion | Annual Capital<br>Requirements |
|-----------------------|-----------------------------|--------------------------------|
| Road Network          | Good (64%)                  | \$25,865,982                   |
| Bridges & Culverts    | Good (72%)                  | \$5,157,799                    |
| Storm Network         | Good (61%)                  | \$1,737,110                    |
| Buildings             | Good (64%)                  | \$3,997,503                    |
| Land Improvements     | Fair (52%)                  | \$3,431,563                    |
| Vehicles              | Fair (53%)                  | \$3,198,376                    |
| Machinery & Equipment | Fair (48%)                  | \$2,887,285                    |
| Total                 | Good (63%)                  | \$46,275,618                   |

Table 8: Average Annual Capital Requirements to Maintain Current Condition

#### **Current Funding Levels**

Table 9 summarizes how current funding levels compare with funding required for each asset category. At existing levels, Haldimand is funding 62% of its annual capital requirements for all infrastructure analysed. This creates a total annual funding deficit of \$17.4 million.

Table 9: Current Funding Position vs Required Funding to Maintain Current Condition

| Asset Category           | Annual Capital<br>Requirements | Annual Funding<br>Available | Annual Infrastructure<br>Deficit |
|--------------------------|--------------------------------|-----------------------------|----------------------------------|
| Road Network             | \$25,865,982                   | \$13,159,137                | \$12,782,025                     |
| Bridges & Culverts       | \$5,157,799                    | \$4,590,262                 | \$567,537                        |
| Storm Network            | \$1,737,110                    | \$659,070                   | \$1,078,040                      |
| Buildings                | \$3,997,503                    | \$2,536,847                 | \$1,175,910                      |
| Land Improvements        | \$3,431,563                    | \$1,833,908                 | \$1,597,655                      |
| Vehicles                 | \$3,198,376                    | \$4,071,960                 | \$(873,584)                      |
| Machinery &<br>Equipment | \$2,887,285                    | \$2,027,228                 | \$860,057                        |
| Total                    | \$46,275,618                   | \$28,878,410                | \$17,397,208                     |

#### **Closing the Gap**

Eliminating annual infrastructure funding shortfalls is a difficult and long-term endeavour for municipalities. Considering Haldimand County's current funding position, it will require many years to reach full funding for current assets.

This section outlines how Haldimand County can close the annual funding deficits using own-source revenue streams, i.e., property taxation and utility rates, and without the use of additional debt for existing assets.

#### **Full Funding Requirements**

In 2025, Haldimand County's estimated annual tax levy is \$92,200,590. Without consideration of any other sources of revenue or cost containment strategies, full funding would require a 18.9% tax change over time. Haldimand County currently has an approved 1.25% capital levy which if increased by 0.5% the County will reach full funding in approximately 10 years.

While shorter phase-in periods may place too high a burden on taxpayers, a phasein period beyond 20 years may see a continued deterioration of infrastructure, leading to larger backlogs. Several scenarios have been developed using phase-in periods ranging from five to twenty years while also including the already approved 1.25%.

Funding 100% of annual capital requirements ensures that major capital events, including replacements, are completed as required. Under this scenario, projects are unlikely to be deferred to future years. This delivers the highest asset performance and customer levels of service.

Table 10: Phasing in an Increase to Tax Revenue

| Phase In Period                | 5 Years | 10 Years | 15 Years |
|--------------------------------|---------|----------|----------|
| *% Increase in Annual Taxation | 3.5%    | 1.75%    | 1.25%    |

\*Note this is the increased amount inclusive of the already approved increase of 1.25%

### **Estimated Growth Financial Requirements**

Haldimand County is committed to responsible long-term planning to ensure services remain affordable and sustainable as the community grows. To support this, Haldimand regularly reviews its operating and capital programs through detailed financial analysis.

As part of the ongoing Development Charges Background Study, new capital projects are being proposed to support future growth. These projects will increase Haldimand County's annual operating costs, but careful planning ensures these impacts are managed responsibly. Once the study is complete, all financial impacts will be integrated into Haldimand County's asset management program to support informed decision-making and long-term sustainability.

### **Ten-Year Financial Plan**

This is the projection out of Haldimand County's asset management program based on the proposed level of service Scenario 2 – maintaining current average condition.

| Asset Category<br>/Fund       | 2025           | 2026           | 2027           | 2028           | 2029           | 2030           | 2031          | 2032           | 2033           | 2034          |
|-------------------------------|----------------|----------------|----------------|----------------|----------------|----------------|---------------|----------------|----------------|---------------|
| <b>Bridges &amp; Culverts</b> | \$4.3m         | \$5.9m         | \$3.4m         | \$6.3m         | <b>\$4.4</b> m | \$5.1m         | \$5.5m        | \$3.7m         | \$5.0m         | \$3.2m        |
| Development Charges           | -              | -              | -              | \$1.3m         | -              | -              | -             | -              | -              | -             |
| Grants/Subsidies              | \$3.7m         | \$5.3m         | \$2.7m         | \$4.4m         | \$3.7m         | \$4.5m         | \$4.7m        | \$3.0m         | \$4.2m         | \$2.5m        |
| Reserve Funds                 | \$622.1k       | \$569.4k       | \$671.6k       | \$598.4k       | \$688.8k       | \$628.9k       | \$741.7k      | \$660.8k       | \$760.6k       | \$694.4k      |
| Buildings                     | \$3.0m         | \$4.5m         | <b>\$12.9m</b> | <b>\$8.7m</b>  | \$6.7m         | <b>\$1.3m</b>  | \$892k        | <b>\$1.2m</b>  | <b>\$844k</b>  | \$832k        |
| Community Vibrancy            | \$24.0k        | -              | -              | -              | -              | -              | -             | -              | -              | -             |
| Debentures                    | -              | \$910.2k       | \$9.5m         | \$6.6m         | \$6.0m         | -              | -             | -              | -              | -             |
| Development Charges           | -              | \$178.7k       | \$1.6m         | -              | -              | -              | -             | \$30.3k        | -              | -             |
| External Financing            | -              | -              | -              | -              | -              | -              | -             | -              | \$24.0k        | -             |
| Grants/Subsidies              | \$361.6k       | \$1.6m         | \$197.7k       | \$259.1k       | -              | -              | -             | -              | -              | -             |
| Reserve Funds                 | \$2.6m         | \$1.9m         | \$1.6m         | \$1.8m         | \$716.0k       | \$1.3m         | \$892.2k      | \$1.2m         | \$820.1k       | \$832.1k      |
| Land Improvements             | <b>\$4.8m</b>  | \$5.2m         | <b>\$2.4m</b>  | <b>\$2.4m</b>  | <b>\$1.2m</b>  | \$2.6m         | \$950k        | <b>\$1.9</b> m | <b>\$1.1m</b>  | <b>\$1.2m</b> |
| External Financing            | \$282.3k       | \$150.2k       | \$1.0m         | \$258.6k       | \$276.9k       | \$917.4k       | \$86.8k       | \$204.1k       | \$143.4k       | \$45.5k       |
| Grants/Subsidies              | \$1.7m         | \$3.6m         | \$89.6k        | \$1.1m         | \$87.6k        | \$367.2k       | \$48.1k       | \$697.8k       | \$89.7k        | \$15.7k       |
| Reserve Funds                 | \$2.8m         | \$1.4m         | \$1.3m         | \$1.0m         | \$880.3k       | \$1.3m         | \$814.6k      | \$953.1k       | \$895.3k       | \$1.1m        |
| Machinery &<br>Equipment      | <b>\$6.1</b> m | <b>\$4.8</b> m | \$5.2m         | \$3.4m         | \$3.4m         | \$4.0m         | \$3.1m        | \$3.2m         | \$3.4m         | \$3.0m        |
| Development Charges           | \$20.7k        | \$21.4k        | \$21.5k        | \$22.2k        | \$22.9k        | \$23.6k        | \$24.3k       | \$24.3k        | \$25.0k        | \$25.7k       |
| External Financing            | \$167.6k       | \$68.9k        | \$53.3k        | \$52.7k        | \$92.9k        | \$53.9k        | \$79.2k       | \$56.6k        | \$55.8k        | \$56.5k       |
| Grants/Subsidies              | \$473.9k       | \$1.3m         | \$689.5k       | \$84.5k        | \$85.6k        | \$134.2k       | -             | -              | \$44.0k        | -             |
| Reserve Funds                 | \$5.4m         | \$3.4m         | \$4.4m         | \$3.2m         | \$3.2m         | \$3.8m         | \$3.0m        | \$3.1m         | \$3.3m         | \$2.9m        |
| Road Network                  | <b>\$14.1m</b> | <b>\$13.7m</b> | <b>\$14.0m</b> | <b>\$11.9m</b> | <b>\$12.1m</b> | <b>\$11.5m</b> | \$13.3m       | <b>\$13.0m</b> | <b>\$12.9m</b> | \$13.4m       |
| Community Vibrancy            | \$74.0k        | -              | -              | -              | -              | -              | -             | -              | -              | -             |
| Development Charges           | \$211.5k       | \$160.0k       | \$275.0k       | \$316.0k       | -              | -              | -             | -              | -              | -             |
| External Financing            | -              | -              | -              | -              | -              | \$307.5k       | -             | -              | -              | -             |
| Grants/Subsidies              | \$5.0m         | \$3.2m         | \$1.1m         | \$4.8m         | \$1.5m         | \$4.6m         | \$4.2m        | \$5.9m         | \$7.2m         | \$8.6m        |
| Reserve Funds                 | \$8.8m         | \$10.3m        | \$12.6m        | \$6.8m         | \$10.6m        | \$6.6m         | \$9.1m        | \$7.1m         | \$5.6m         | \$4.8m        |
| Sanitary Network              | <b>\$3.1m</b>  | <b>\$10.0m</b> | \$34.3m        | \$3.5m         | <b>\$7.3m</b>  | <b>\$4.9</b> m | <b>\$2.3m</b> | <b>\$2.8m</b>  | <b>\$28.9m</b> | <b>\$1.5m</b> |
| Development Charges           | \$690.8k       | \$7.0m         | \$32.9m        | \$549.8k       | \$1.4m         | \$1.0m         | \$243.0k      | \$247.2k       | \$25.4m        | \$220.6k      |
| Reserve Funds                 | \$2.4m         | \$3.0m         | \$1.4m         | \$2.9m         | \$5.9m         | \$3.8m         | \$2.0m        | \$2.5m         | \$3.5m         | \$1.3m        |

| Asset Category<br>/Fund         | 2025           | 2026           | 2027           | 2028          | 2029           | 2030            | 2031           | 2032           | 2033            | 2034          |
|---------------------------------|----------------|----------------|----------------|---------------|----------------|-----------------|----------------|----------------|-----------------|---------------|
| <b>Stormwater Network</b>       | \$463k         | <b>\$1.1m</b>  | \$652k         | \$250k        | \$810k         | \$262k          | \$250k         | \$257k         | \$263k          | \$290k        |
| Development Charges             | -              | -              | -              | \$17.4k       | \$35.7k        | \$18.3k         | -              | -              | -               | \$20.2k       |
| Reserve Funds                   | \$463.1k       | \$1.1m         | \$652.1k       | \$232.1k      | \$774.1k       | \$244.0k        | \$250.2k       | \$256.5k       | \$263.1k        | \$269.6k      |
| Vehicles                        | \$5.0m         | <b>\$4.0</b> m | <b>\$7.4</b> m | <b>\$4.9m</b> | <b>\$2.4</b> m | <b>\$10.8</b> m | <b>\$6.1</b> m | <b>\$3.4</b> m | \$5.4m          | \$3.6m        |
| Development Charges             | \$860.0k       | \$1.4m         | -              | -             | -              | -               | -              | -              | -               | -             |
| Reserve Funds                   | \$4.1m         | \$2.6m         | \$7.4m         | \$4.9m        | \$2.4m         | \$10.8m         | \$6.1m         | \$3.4m         | \$5.4m          | \$3.6m        |
| Water Network                   | <b>\$7.8</b> m | \$13.1m        | \$4.3m         | \$4.5m        | \$3.3m         | <b>\$9.9m</b>   | <b>\$2.7m</b>  | <b>\$2.2m</b>  | \$10.5m         | <b>\$4.8m</b> |
| Development Charges             | \$1.6m         | \$7.4m         | \$57.2k        | \$2.1m        | \$159.2k       | \$2.1m          | \$135.6k       | \$256.1k       | \$3.5m          | \$408.4k      |
| External Financing              | \$2.3m         | \$1.2m         | \$598.6k       | \$374.2k      | \$217.8k       | \$995.2k        | \$97.5k        | \$100.0k       | \$151.4k        | \$105.4k      |
| Grants/Subsidies                | \$993.5k       | \$1.8m         | \$2.1m         | \$1.1m        | \$1.0m         | \$627.8k        | -              | -              | -               | -             |
| Reserve Funds                   | \$2.9m         | \$2.7m         | \$1.5m         | \$928.9k      | \$1.9m         | \$6.2m          | \$2.5m         | \$1.8m         | \$6.8m          | \$4.3m        |
| Water & Sanitary<br>Rate Total  | \$6.3m         | \$7.5m         | \$5.0m         | \$4.9m        | \$8.9m         | <b>\$10.7</b> m | \$4.5m         | \$4.3m         | <b>\$10.3</b> m | \$5.6m        |
| Tax Funded Total                | \$27.8m        | \$31.0m        | \$18.7m        | \$19.4m       | \$19.8m        | \$12.7m         | \$17.6m        | \$19.5m        | \$17.8m         | \$18.2m       |
| Proposed Tax Capital<br>Funding | \$28.9m        | \$30.4m        | \$31.9m        | \$33.5m       | \$35.1m        | \$36.7m         | \$38.3m        | \$40.0m        | \$41.7m         | \$43.4m       |

The current 10-year capital program requires \$203 million in tax funding, while the proposed available funding totals \$359.8 million. This means Haldimand County is on track to meet its annual funding targets within the 10-year period. Not only will Haldimand be able to fully fund the identified projects, but it will also have additional capacity to support future capital needs.

# Recommendations

Under O.Reg. 588/17, Haldimand County must annually review and report on its progress implementing the AM Plan, identifying any factors hindering implementation, and provide a strategy to address those factors.

# **Financial Strategies**

To review the feasibility of adopting a full-funding scenario that achieves 100% of average annual requirements for the asset categories analysed. This involves:

- Implementing an additional 0.25% annual tax increase over a 10-year phasein period and allocating the full increase in revenue toward capital expenditures
- Complete the water and sanitary rate study and long-term financial strategy and integrate the recommendations into the asset management program
- Continued allocation of OCIF and CCBF funding as previously outlined
- Using risk frameworks and staff judgement to prioritize projects, particularly to aid in elimination of existing infrastructure backlogs

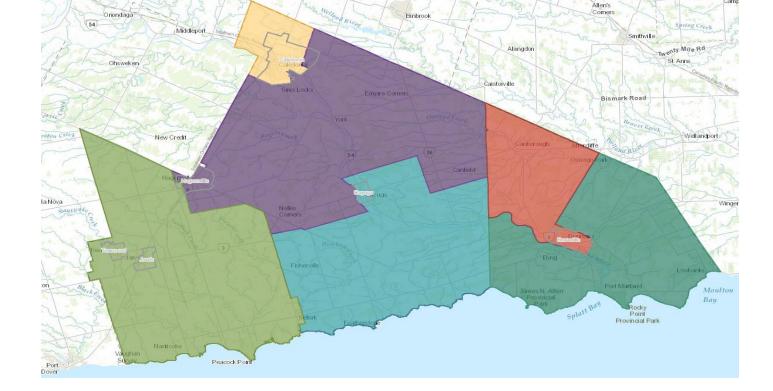
Although difficult to capture, inflation costs, supply chain issues, and fluctuations in commodity prices will also influence capital expenditures.

# **Asset Data**

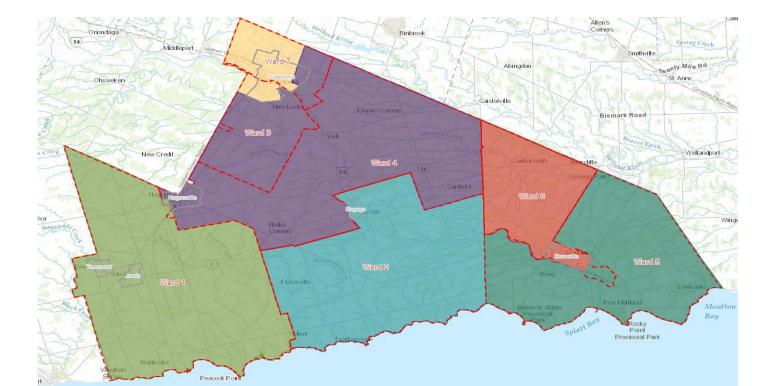
- 1. Ensure stormwater inventory is complete and includes appurtenances.
- 2. Componentize facilities data using Uniformat II Code standard for building classifications. This can be accomplished during building condition assessments. This will improve long-term replacement projections and better align system-generated forecasts with capital budgets.
- 3. Continuously review, refine, and calibrate lifecycle and risk profiles to better reflect actual practices and improve capital projections. In particular:
  - the timing of various lifecycle events, the triggers for treatment, anticipated impacts of each treatment, and costs
  - the various attributes used to estimate the likelihood and consequence of asset failures, and their respective weightings
- 4. Asset management planning is highly sensitive to replacement costs. Periodically update replacement costs based on recent projects, invoices, or estimates, as well as condition assessments, or any other technical reports and studies.
- 5. Like replacement costs, an asset's established serviceable life can have dramatic impacts on all projections and analyses, including condition, long-range forecasting, and financial recommendations. Periodically reviewing and updating these values to better reflect in-field performance and staff judgement is recommended.

# **Risk and Levels of Service**

- 1. Risk models can play an important role in identifying high-value assets and in developing an action plan that may include repair, rehabilitation, replacement, or further evaluation through condition assessments. As a result, project selection and the development of multi-year capital plans can become more strategic and objective. Initial models have been built into Citywide for all asset groups. These models reflect current data, which was limited. As the data evolves and new attribute information is obtained, these models should also be refined and updated.
- 2. The estimates on the impact of growth should be incorporated into the asset management program once the DC background study is completed.



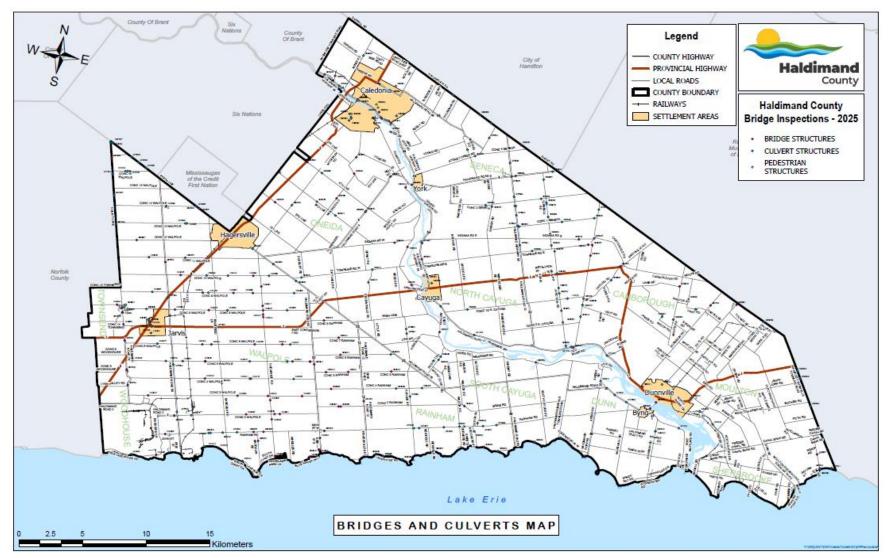
# Appendix A: Level of Service Maps



# **Appendix A: Level of Service Maps**

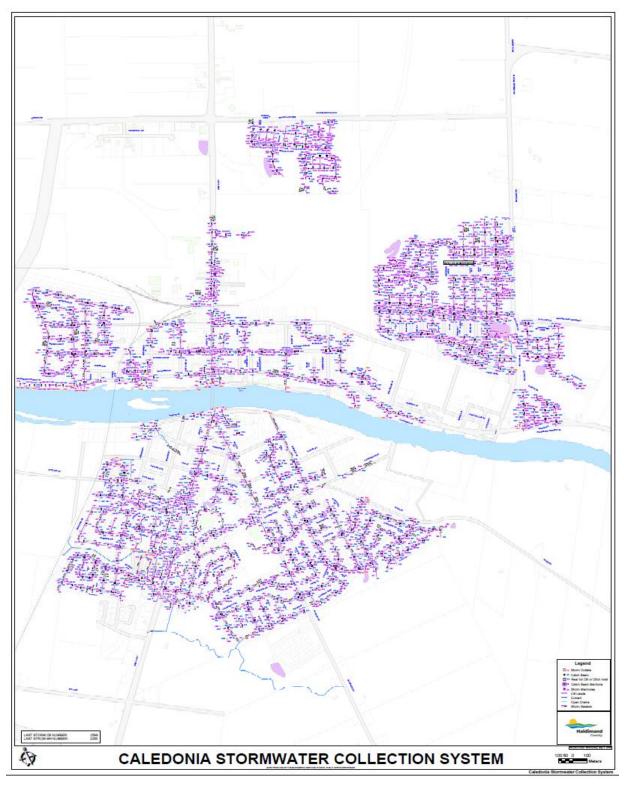
#### **Road Network Maps**

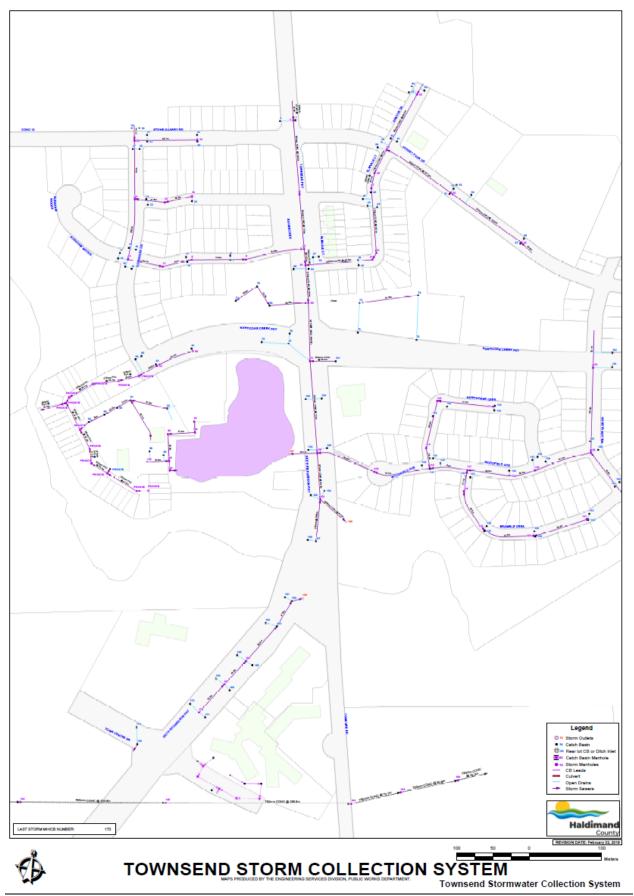


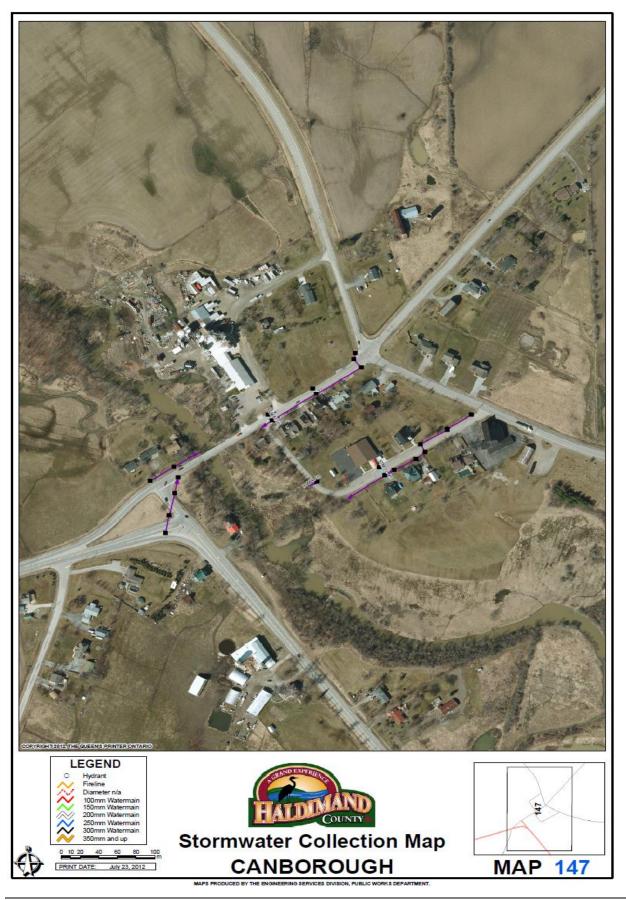


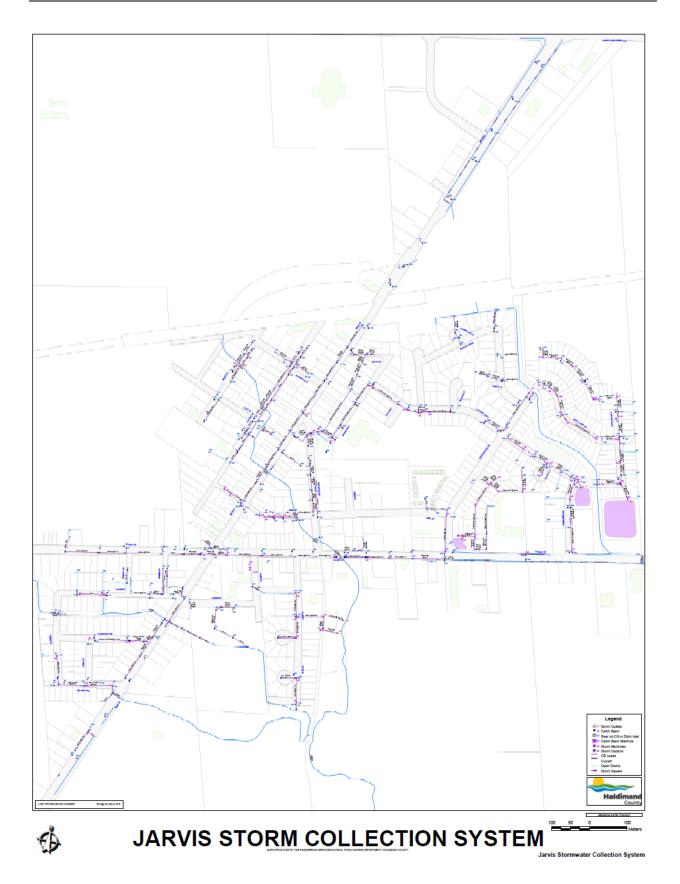
#### **Bridges and Culverts Map**

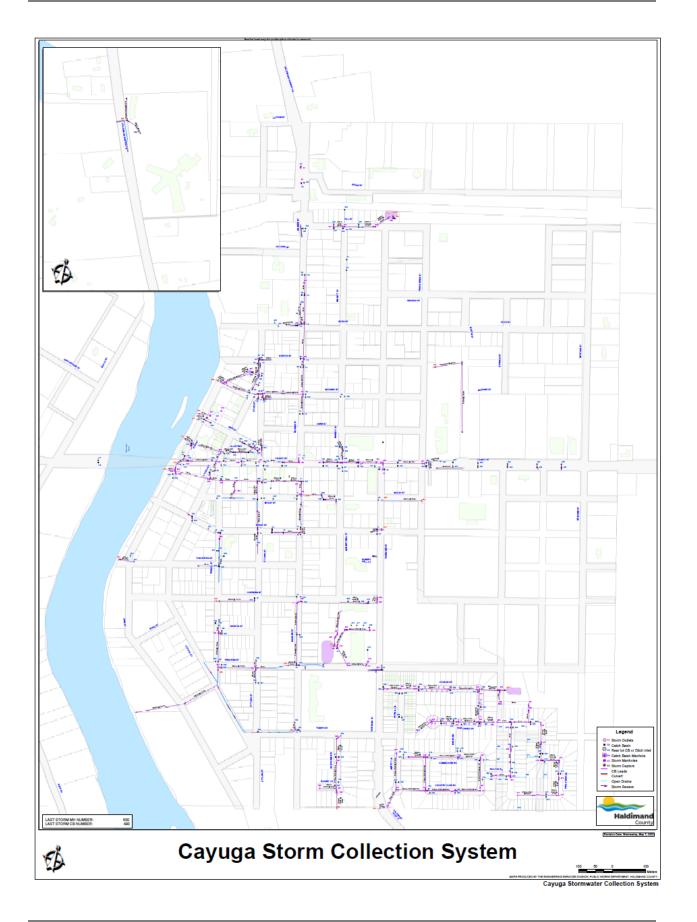
# **Storm Network Maps**

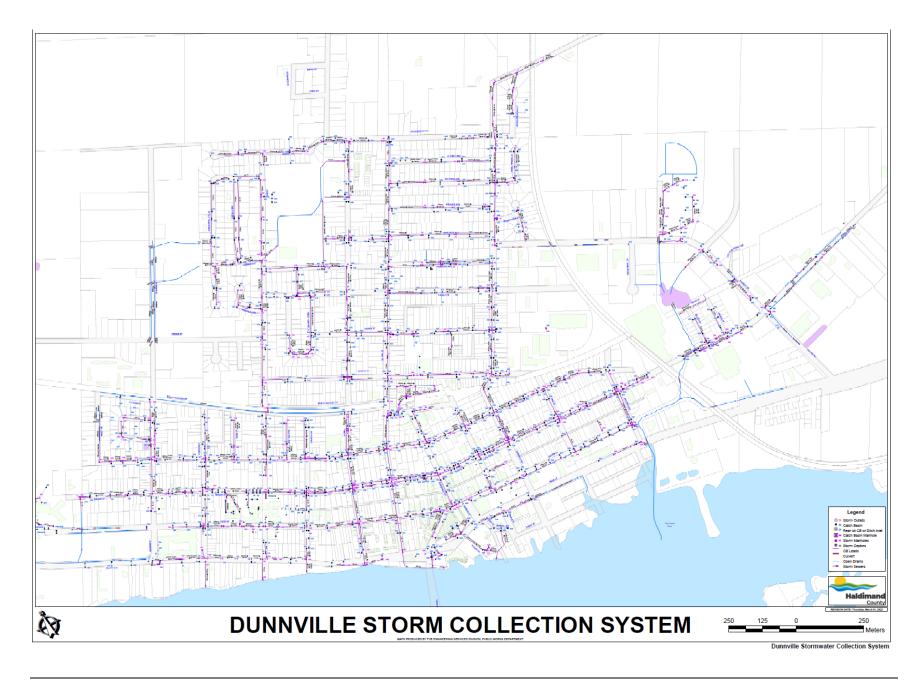


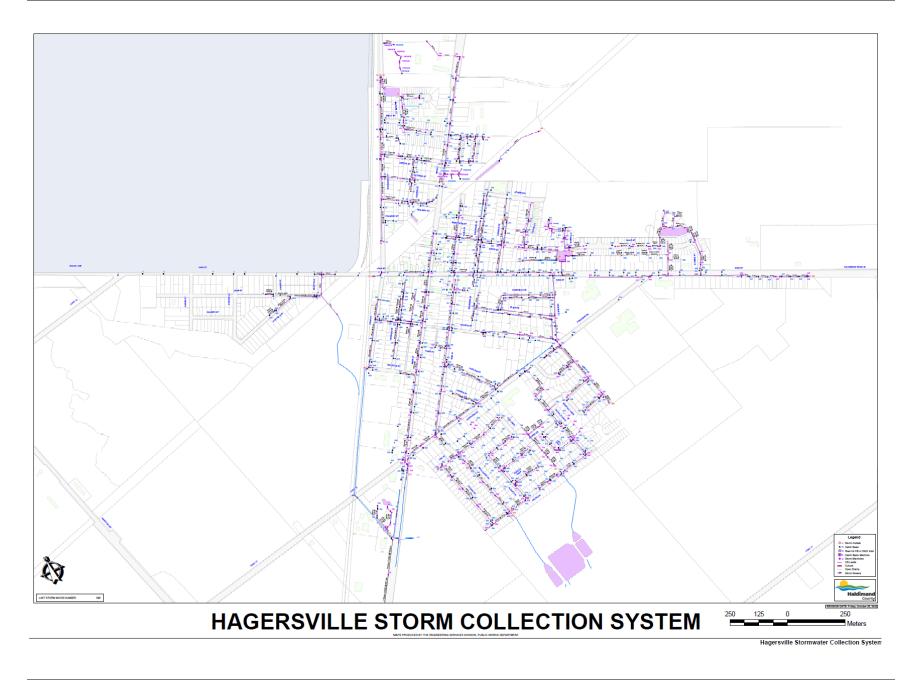


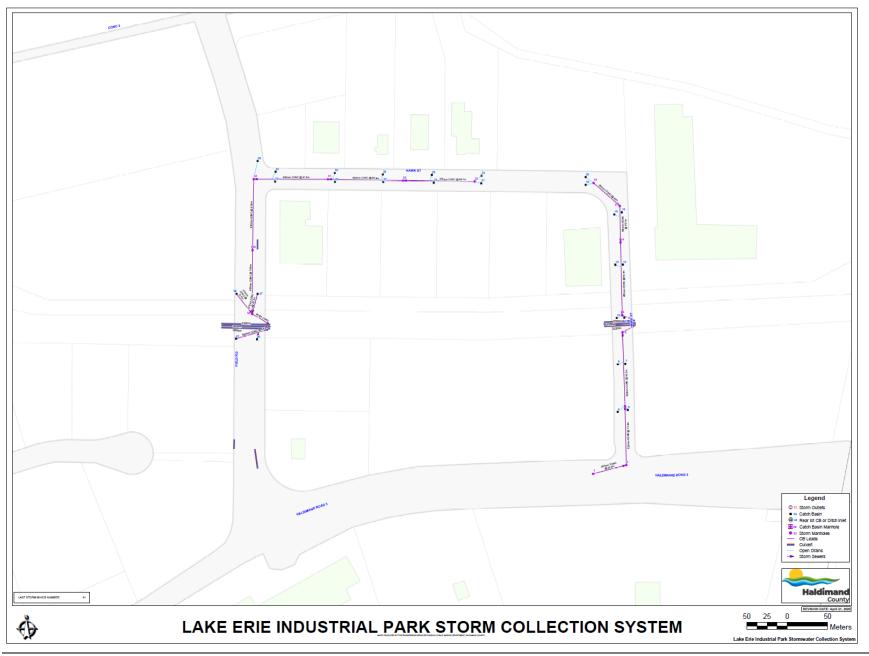




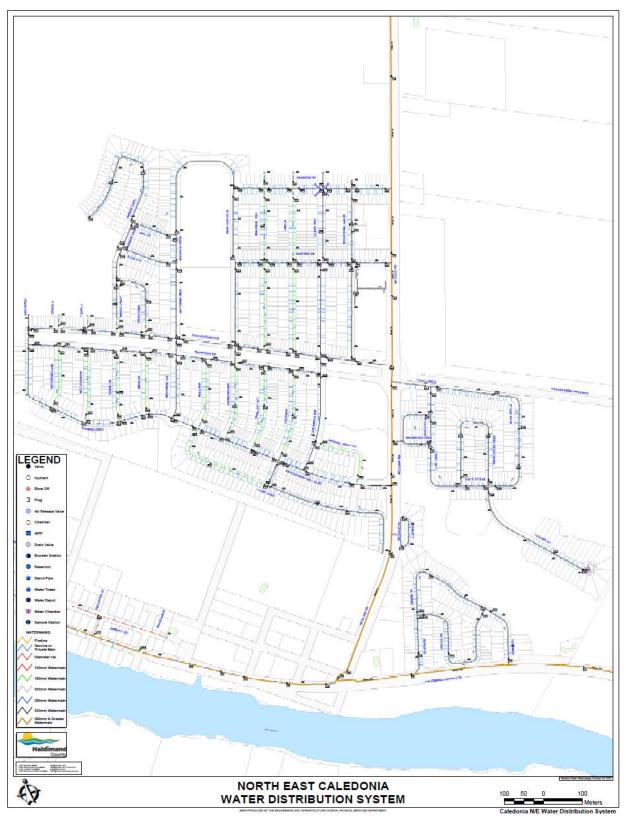




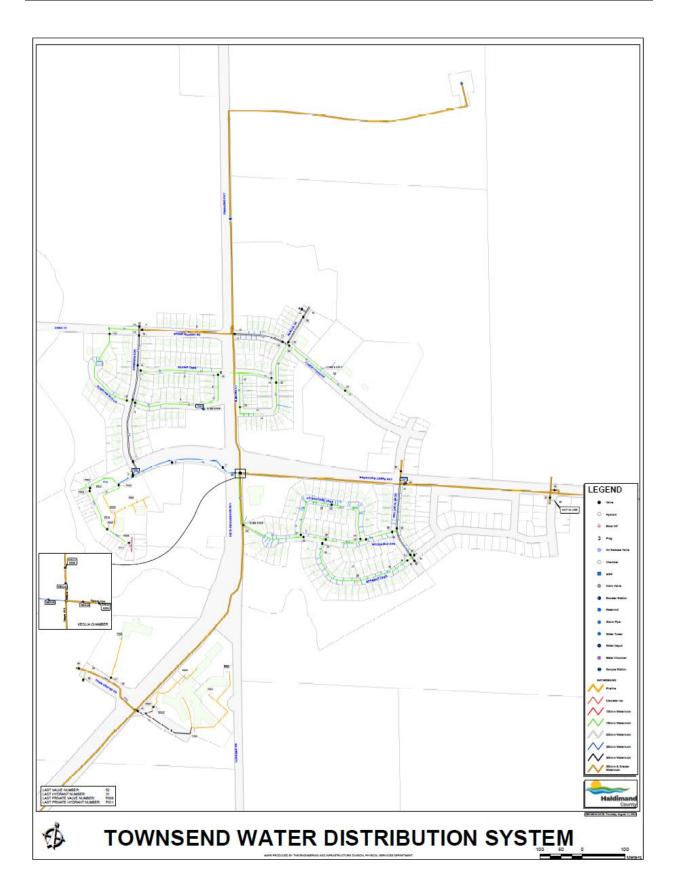




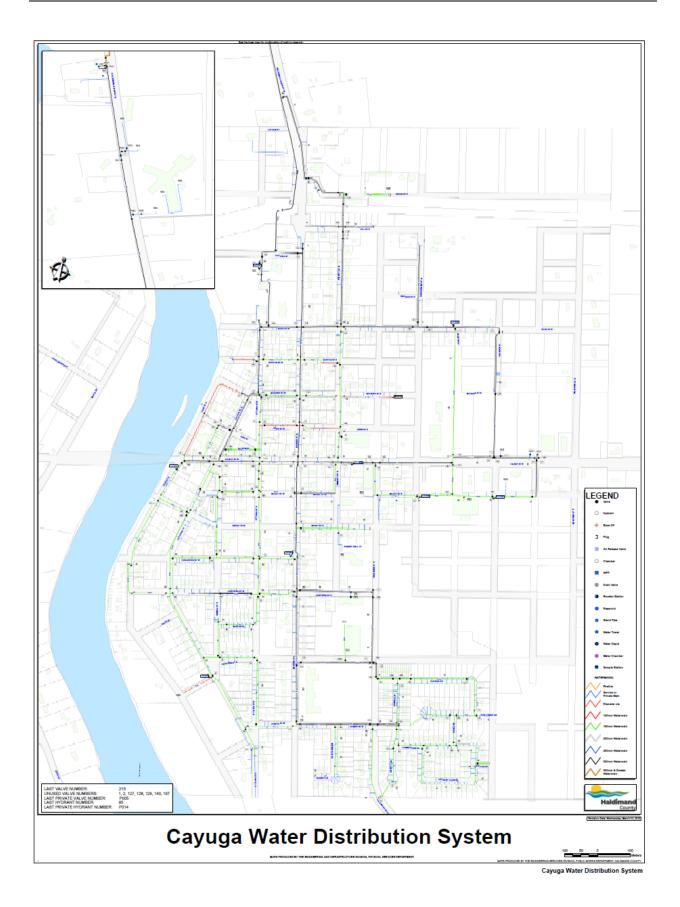
# Water Network Maps



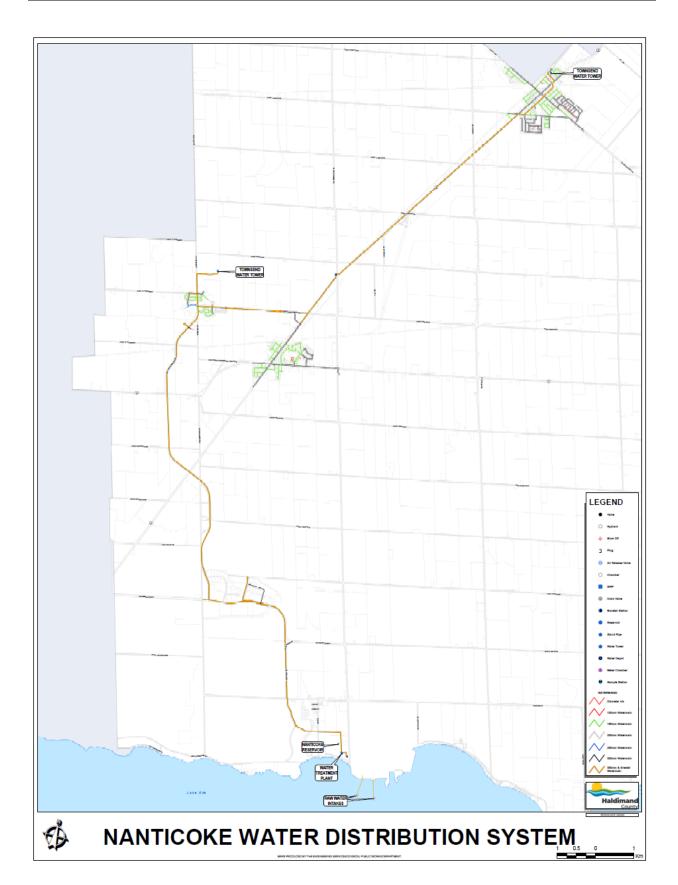


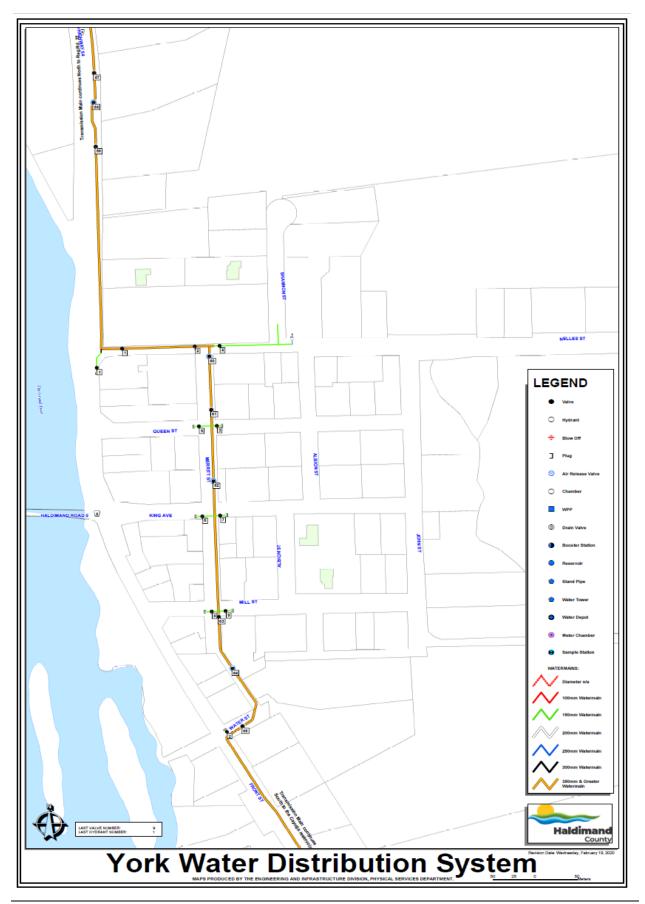


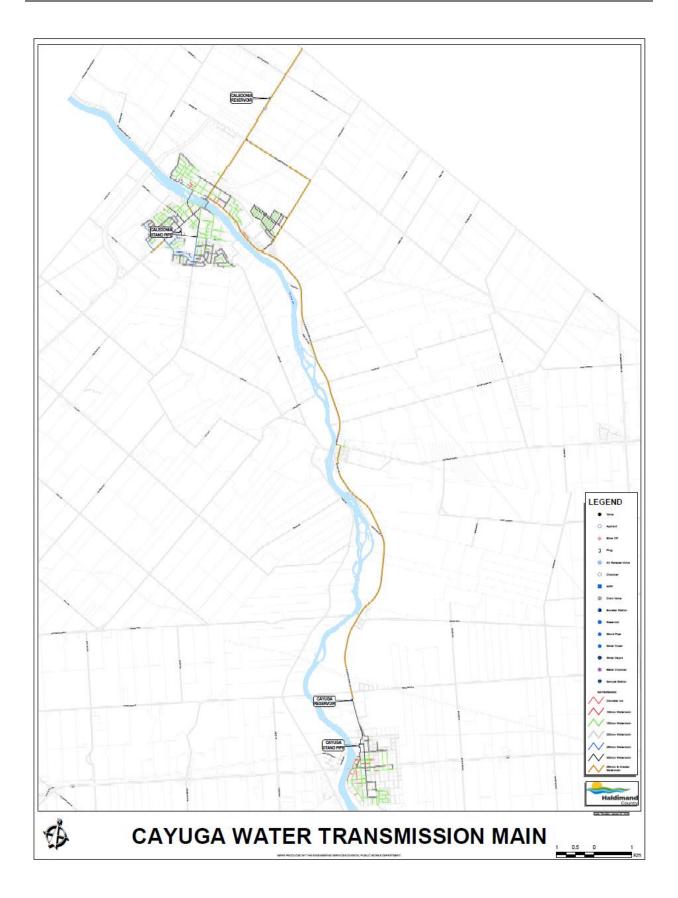


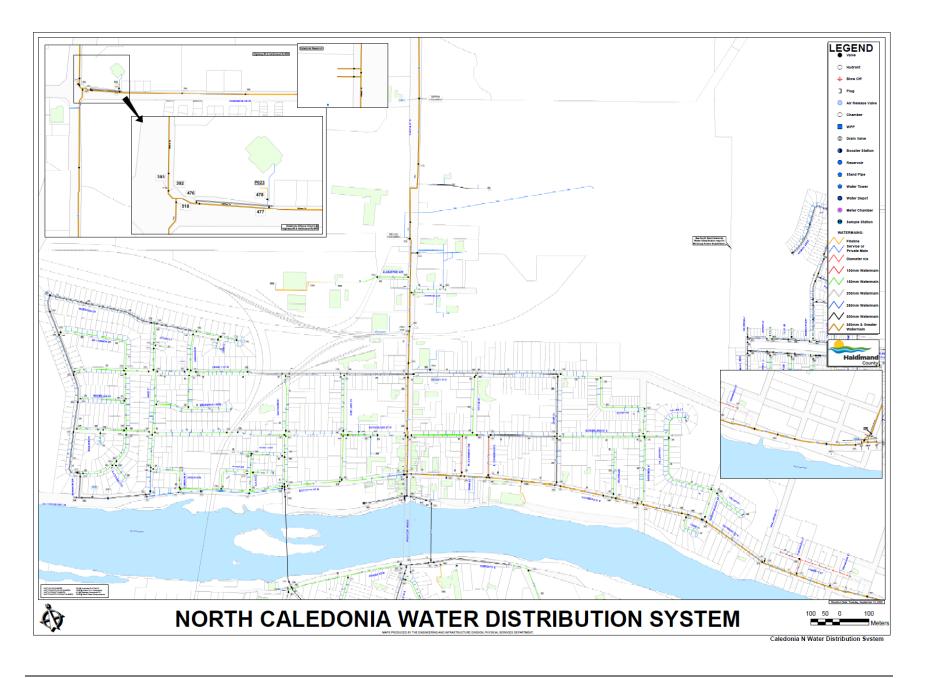


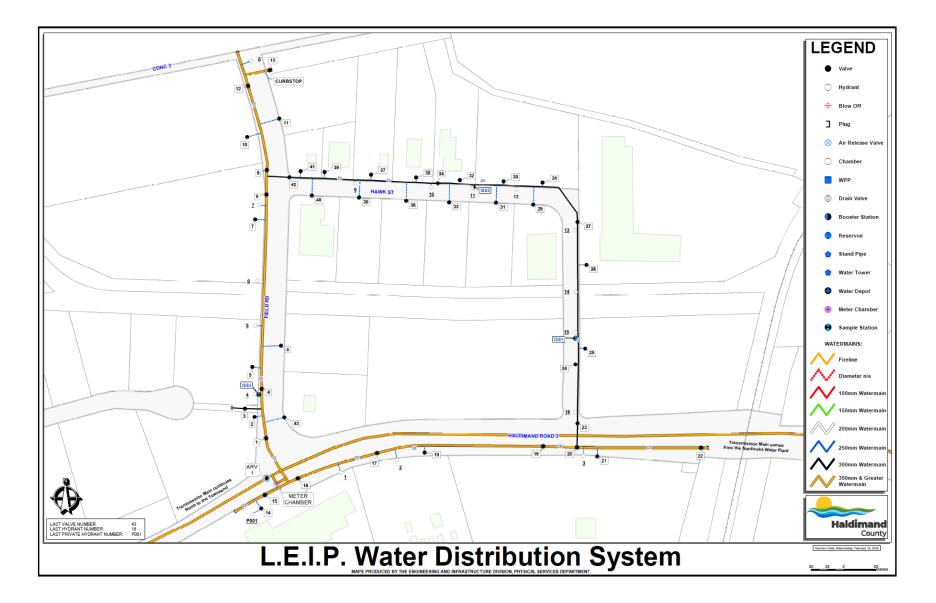


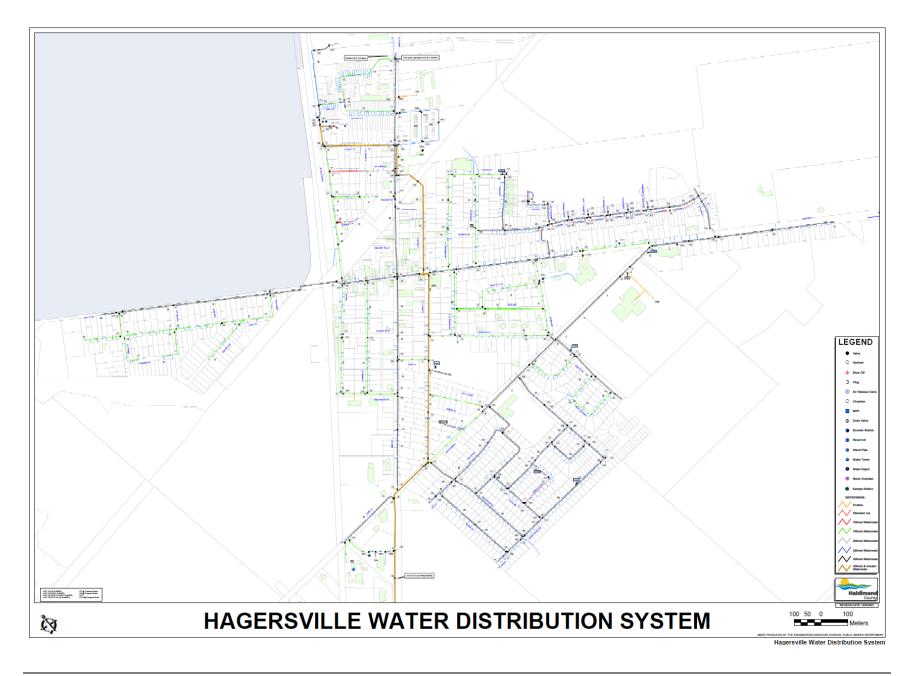


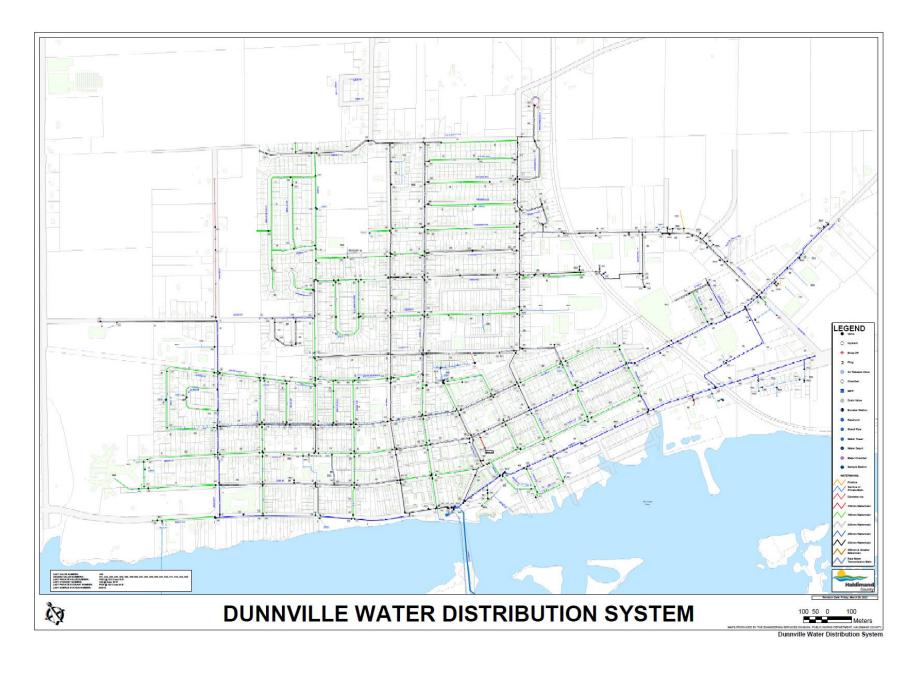


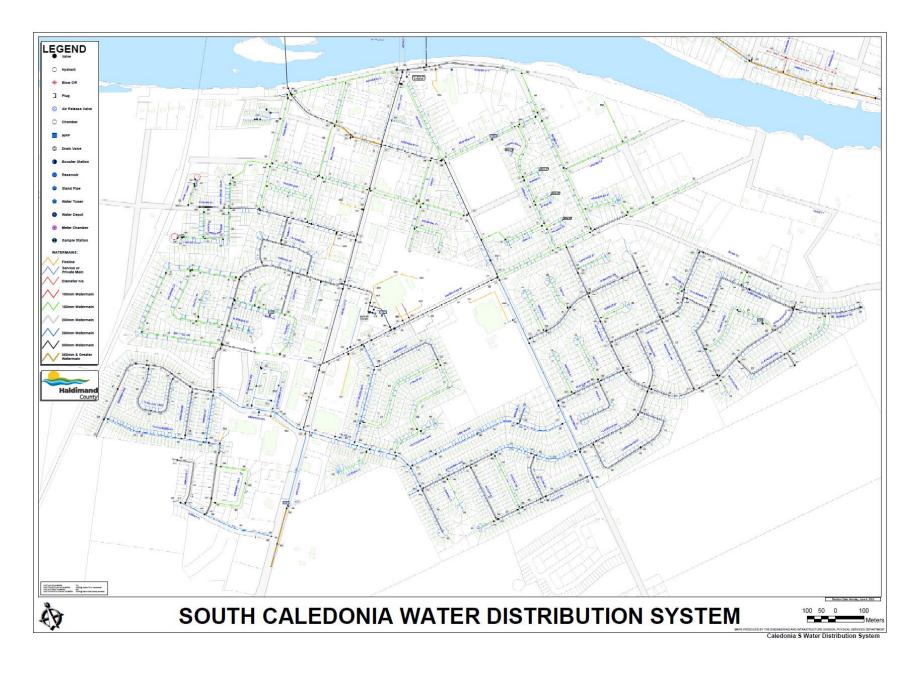








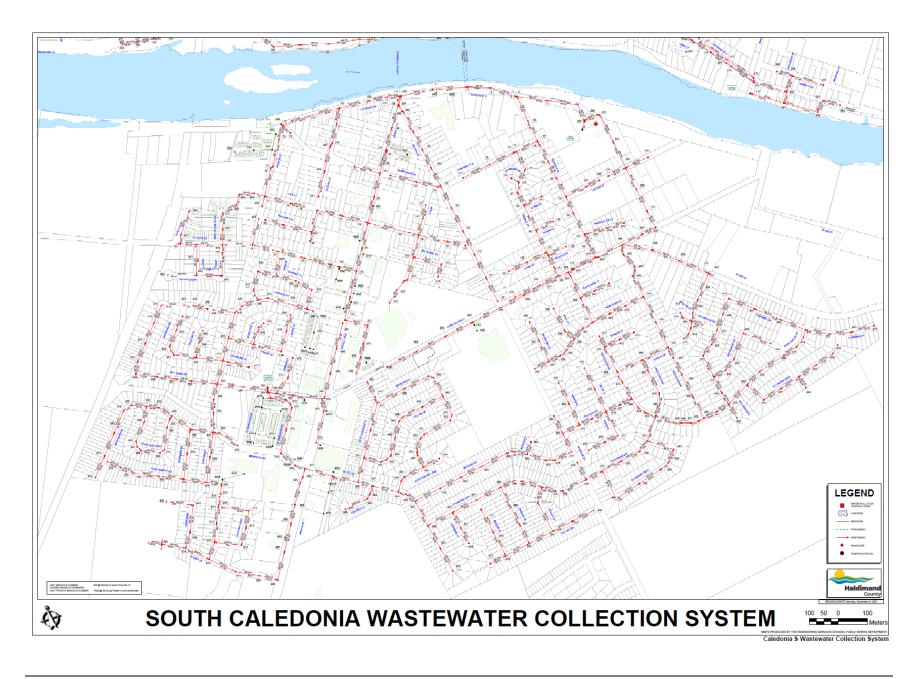


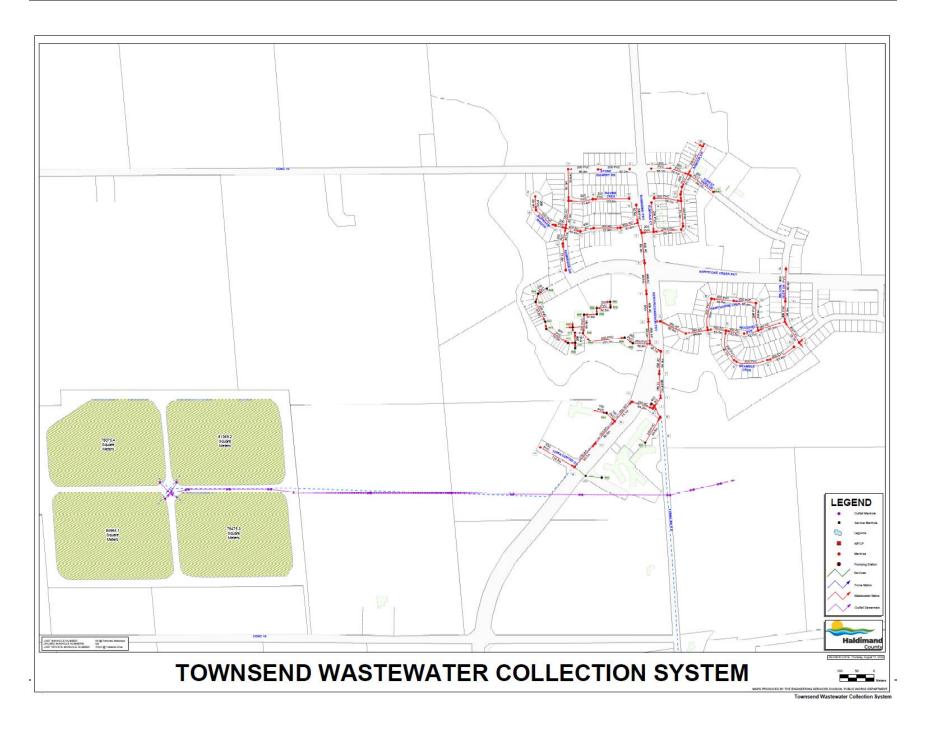


# **Sanitary Network Maps**

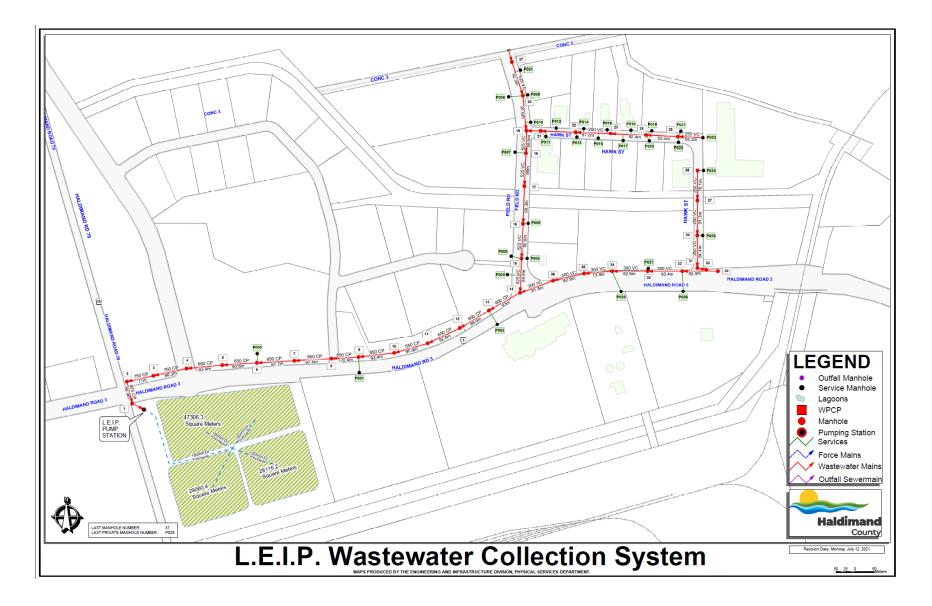




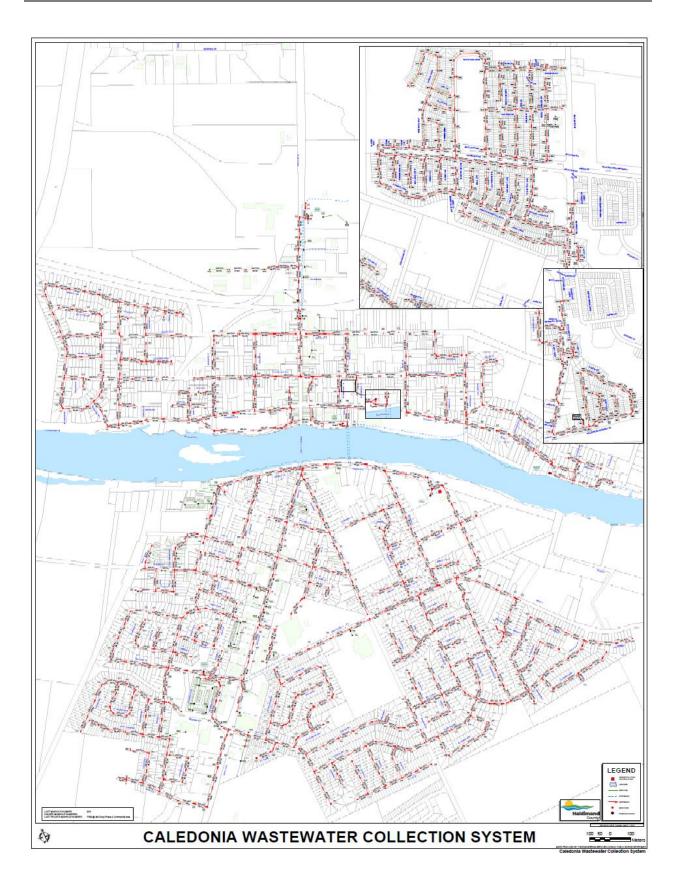


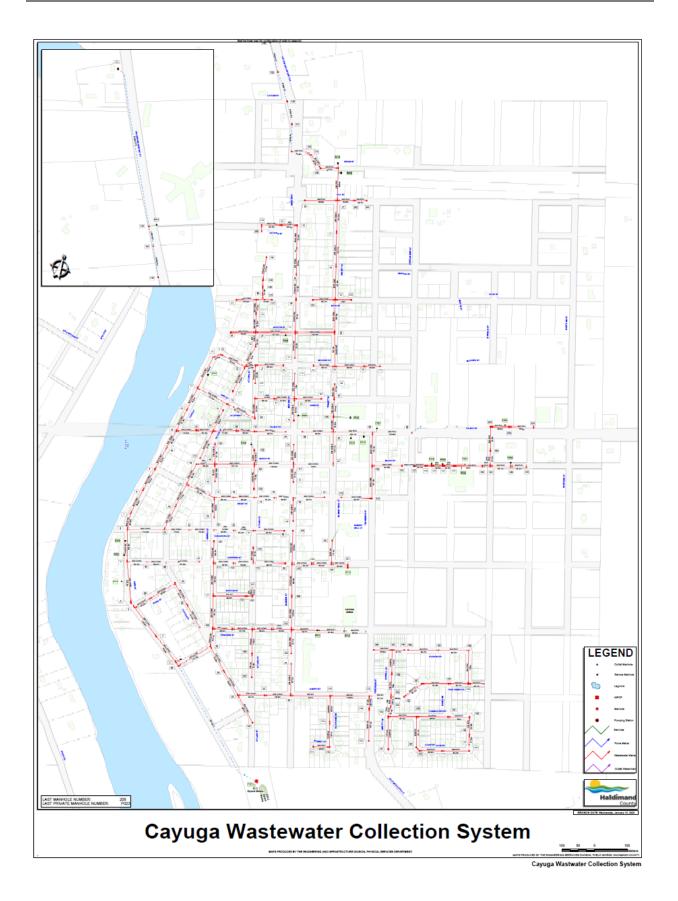


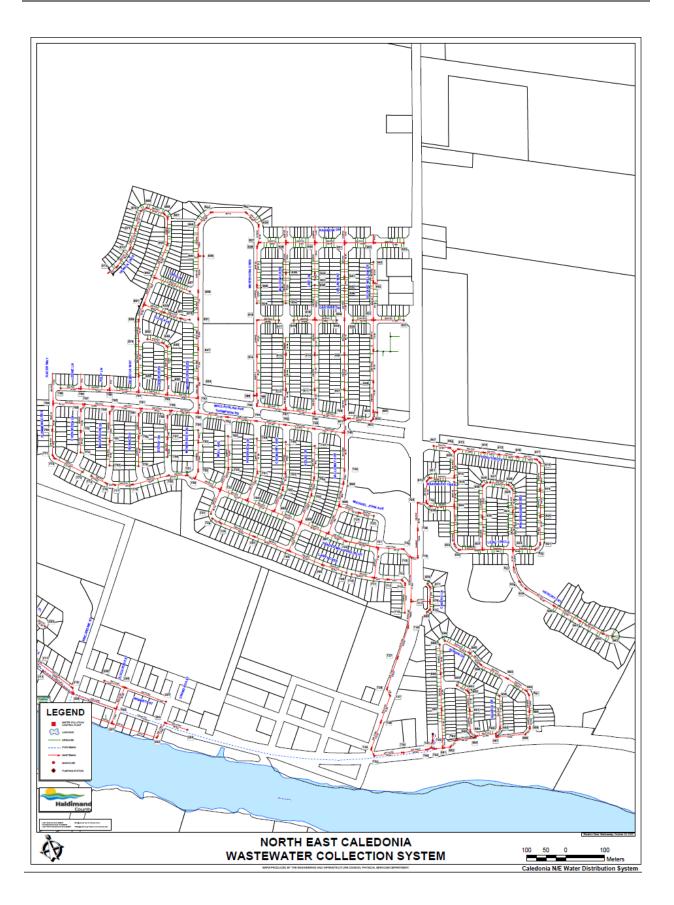


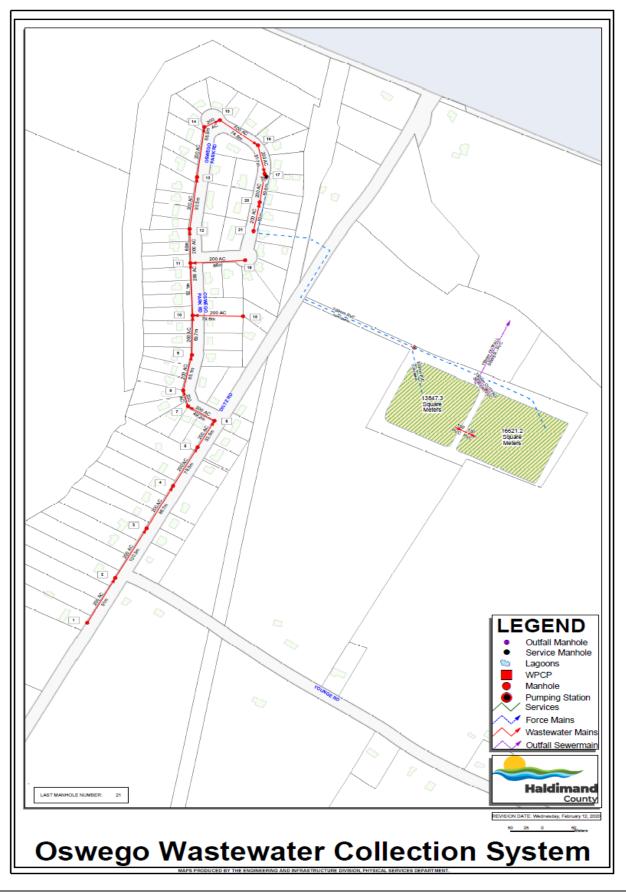




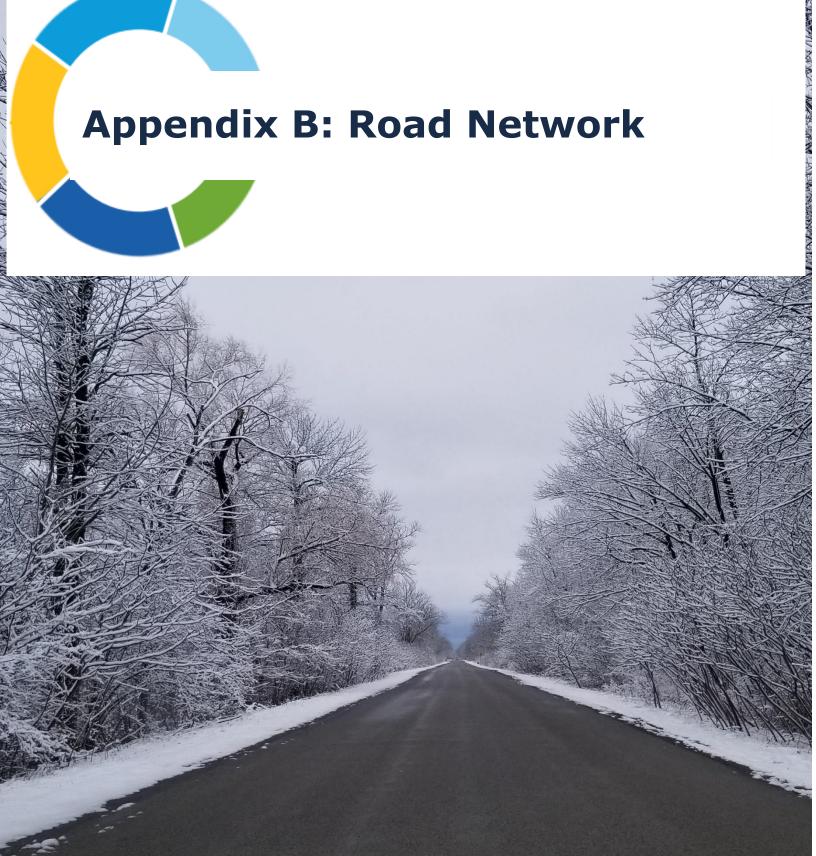








# **Appendix B: Road Network**



## **Appendix B: Road Network**

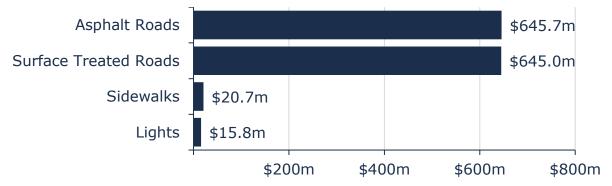
Haldimand County's road network comprises the largest share of its infrastructure portfolio, with a current replacement cost of more than \$1.33 billion, distributed primarily between asphalt and surface treated roads.

Haldimand also owns and manages other supporting infrastructure and capital assets, including sidewalks and lights (streetlights, traffic lights and other lights).

### **Inventory & Valuation**

The figure below displays the replacement cost of each asset segment in Haldimand's road inventory.

Figure 12: Road Network Replacement Value



Each asset's replacement cost should be reviewed periodically to determine whether adjustments are needed to more accurately represent realistic capital requirements.

### **Asset Condition & Age**

The graph below identifies the average age, and the estimated useful life for each asset segment. It is all weighted by replacement cost.

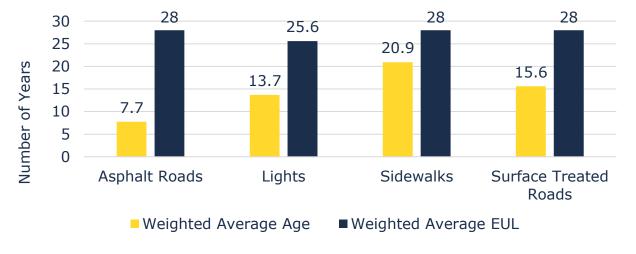


Figure 13: Road Network Average Age vs Average EUL

Each asset's EUL should also be reviewed periodically to determine whether adjustments need to be made to better align with the observed length of service life for each asset type.

The 2021 Roads Needs Study indicates that Haldimand's overall existing pavement condition index is 71%. However, as updates to asset information – such as gravel road conversions – are still underway in the asset management software, current condition values may not yet fully reflect actual conditions.

The graph below visually illustrates the average condition for each asset segment on a Very Good to Very Poor scale.

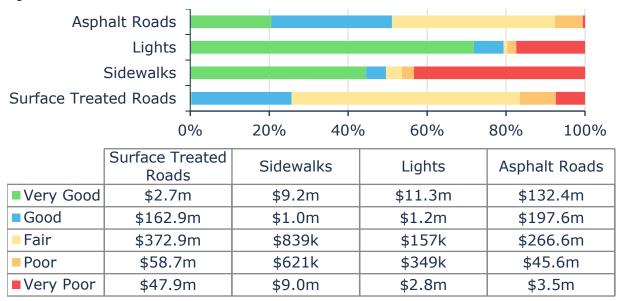


Figure 14: Road Network Condition Breakdown

To ensure that Haldimand County's roads continue to provide an acceptable level of service, Haldimand should monitor the average condition of all assets. If the average condition declines, staff should re-evaluate their lifecycle management strategy to determine what combination of maintenance, rehabilitation, and replacement activities is required to increase the overall condition of the roads.

### **Current Approach to Condition Assessment**

Accurate and reliable condition data allows staff to determine the remaining service life of assets and identify the most cost-effective approach to managing assets. Haldimand County's current approach is described below:

- Roadside safety audits completed every 10 years
- Roads needs studies completed every 4 years
- All roads are inspected/patrolled in accordance with O.Reg. 239/02 Minimum Maintenance Standards

The condition scale for roads utilized is from 0 to 100 from Very Poor to Very Good. See the following images as examples of a Very Good road and a road in Fair condition.



Figure 15: Townsend Parkway – LCB Rural (Very Good PCI=100)

Figure 16: Marshall Road – LCB Rural (Fair PCI=41)



### Lifecycle Management Strategy

The condition or performance of most assets will deteriorate over time. This process is affected by a range of factors including an asset's characteristics, location, utilization, maintenance history and environment.

The following lifecycle strategies shown in Figure 17 have been developed as a proactive approach to managing the lifecycle of municipally owned roads. Instead

of allowing the roads to deteriorate until replacement is required, strategic rehabilitation is expected to extend the service life of roads at a lower total cost.

Figure 17: Road Network Current Lifecycle Strategy

#### Maintenance

•Deficiency repairs as required from patrols for minimum maintenance standards such as patching, shoulder grading, etc.

#### **Rehabilitation / Renewal**

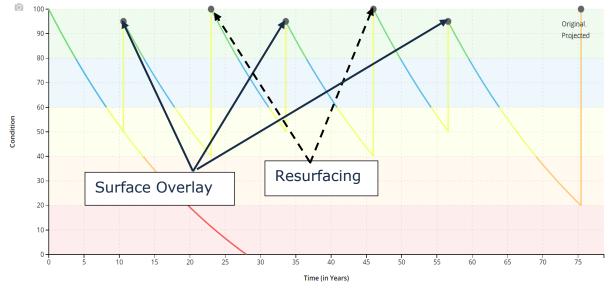
- •Crack sealing within 10 years of paving or as needed once in the lifecycle
- •Resurfacing the roadway with a single or double depth surface overlay

#### Replacement

•Roads are identified as needing to be replaced if the PCI reaches a condition score less than 40

PCI scores, staff judgment, traffic loads, and opportunity to bundle projects with utility work help inform the optimal lifecycle intervention, ranging from pothole repairs to potential replacements. A surface treated road lifecycle model is shown in Figure 18 and an asphalt lifecycle model is show in Figure 19.

Figure 18: Surface Treated (LCB) Road Lifecycle Model



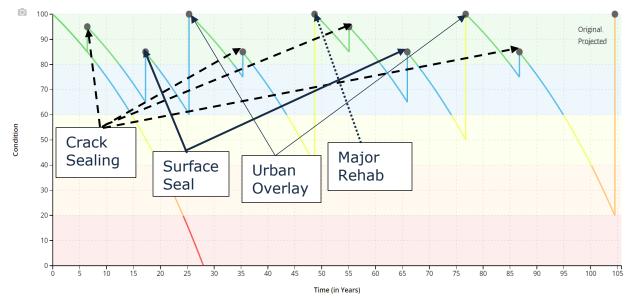


Figure 19: Asphalt (HCB) Road Lifecycle Model

### **Risk & Criticality**

The following figure provides a visual representation of the relationship between the probability of failure and the consequence of failure for the assets within this asset category based on available inventory data. See Appendix K: Risk Rating Criteria for the criteria used to determine the risk rating of each asset.

Figure 20: Road Network Risk Breakdown

| 1 - 4         | 5 - 7         | 8 - 9         | 10 - 14       | 15 - 25      |
|---------------|---------------|---------------|---------------|--------------|
| Very Low      | Low           | Moderate      | High          | Very High    |
| \$169,660,834 | \$440,106,969 | \$415,457,284 | \$266,844,185 | \$35,060,744 |
| (13%)         | (33%)         | (31%)         | (20%)         | (3%)         |

This is a high-level model developed by municipal staff and it should be reviewed and adjusted to reflect an evolving understanding of both the probability and consequences of asset failure.

The identification of critical assets allows Haldimand to determine appropriate risk mitigation strategies and treatment options. Risk mitigation may include asset-specific lifecycle strategies, condition assessment strategies, or simply the need to collect better asset data.

### **Levels of Service**

The framework created by Haldimand County for levels of service is a valuable tool for assessing and managing the performance of their assets and the services provided by these assets. Proposed levels of service for Haldimand have been developed through engagement with staff.

### **Current Levels of Service**

The following tables identify Haldimand County's current level of service for the road network. These metrics include the technical and community level of service metrics that are required as part of O. Reg. 588/17, as well as any additional performance measures that Haldimand County has selected.

| Table 11: Road | Network C | Current Levels | of Service |
|----------------|-----------|----------------|------------|
|----------------|-----------|----------------|------------|

| Community LOS                                       |   | Service<br>Attribute     | Technical LOS   |                 |
|---|---|--------------------------|---|-----------------|
| Description, which                                  | See Appendix A:   | Scope                    | Replacement Cost  | \$1,327,130,017 |
| may include maps,<br>of the road network            | Level of Service  |                          | Quantity (km of roads)  | 1,373           |
| in the municipality                                 | Maps  |                          | Quantity (area of sidewalk m <sup>2</sup> )   | 158,399         |
| and its level of                                    |   |                          | Quantity (number of lights)   | 4,754           |
| connectivity  |   |                          | Lane-km of arterial roads (MMS classes 1 and 2) per land area (km/km2)                                    | 0.60            |
|   |   |                          | Lane-km of collector roads (MMS<br>classes 3 and 4) per land area<br>(km/km2)                             | 0.0417          |
|   |   |                          | Lane-km of local roads (MMS classes<br>5 and 6) per land area (km/km2)                                    | 1.6903          |
| Description or<br>images that                       | See Figure 15:<br>Townsend Parkway  | Quality /<br>Reliability | Average pavement condition index<br>for paved roads in the municipality                                   | Good (75%)      |
| illustrate the<br>different levels of<br>road class | <ul> <li>LCB Rural (Very<br/>Good PCI=100) and<br/>Figure 16: Marshall</li> </ul> |                          | Average surface condition for<br>unpaved roads in the municipality<br>(e.g., excellent, good, fair, poor) | N/A             |
| pavement condition                                  | Road – LCB Rural  |                          | Average Condition   | Good (64%)      |
|   | (Fair PCI=41)   |                          | % Condition > Fair  | 87%             |
|   |   |                          | % Condition poor and very poor  | 13%             |
| Services will be prov                               | -   | Performance              | % Risk that is High and Very High   | 23%             |
| term sustainability fo                              | or the Municipality   |                          | Annual reinvestment   | \$13,159,137    |
|   |   |                          | Capital reinvestment rate   | 0.99%           |

### **Proposed Levels of Service**

To ensure that all asset lifecycles were fully captured, the scenarios used to analyze Haldimand County's asset inventory were run over a 100-year period. These scenarios are based entirely on data from Haldimand County's asset management system, which includes information on EUL, current condition, and replacement costs. All results are derived from this data.

The table below presents the results for each scenario related to the road network. For consistency, the projected average condition for each scenario was measured in the year 2055.

**Scenario 1: Current Capital Reinvestment Rate -** this scenario utilizes the current capital reinvestment within each asset category. The current annual investment was held, and the condition was determined.

**Scenario 2: Current Condition -** this scenario utilizes a target of current average condition within each asset category. The condition value was held, and the annual investment was then determined.

**Scenario 3: Current Lifecycle Activities -** this scenario utilizes the current lifecycle activities outlined as current practice within each asset category. The condition and annual investment were then determined.

| Scenarios                                       | Replacement<br>Cost | Projected<br>Average<br>Condition | Annual Capital<br>Reinvestment |
|---|---------------------|-----------------------------------|--------------------------------|
| Scenario 1 - Current Capital<br>Investment Rate | \$1.32 billion      | Fair (43%)                        | \$13,159,137                   |
| Scenario 2 - Maintain Current<br>Condition      | \$1.32 billion      | Good (64%)                        | \$25,865,982                   |
| Scenario 3 – Lifecycle                          | \$1.32 billion      | Good (70%)                        | \$33,038,123                   |

Table 12: Scenario Results Summary

The proposed level of service recommended for the road network is Scenario 2, which maintains current condition of the road infrastructure.



# **Appendix C: Bridges & Culverts**

Bridges and culverts represent a critical portion of the transportation services provided to the community. The state of the infrastructure for bridges and structural culverts is summarized in the following table.

### **Inventory & Valuation**

The replacement cost of each asset segment in Haldimand County's bridges and culverts inventory are shown below.

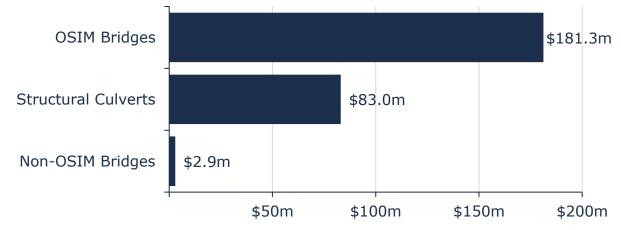


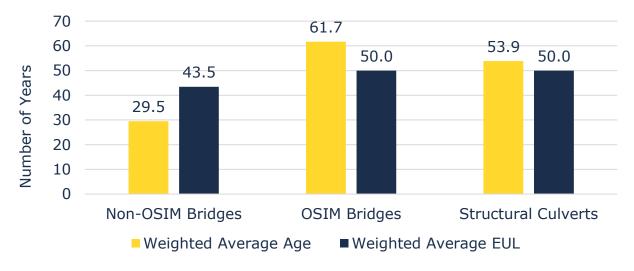
Figure 21: Bridges & Culverts Replacement Cost

Each asset's replacement cost should be reviewed periodically to determine whether adjustments are needed.

### **Asset Condition & Age**

The graph below identifies the average age and the EUL for each asset segment. The values are weighted based on replacement cost.

Figure 22: Bridges & Culverts Average Age vs Average EUL



The graph below visually illustrates the average condition for each asset segment on a Very Good to Very Poor scale.

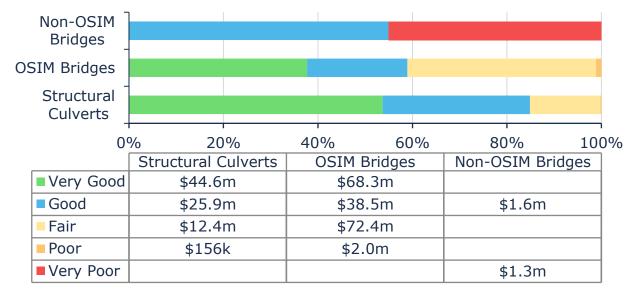


Figure 23: Bridges & Culverts Condition Breakdown

To ensure that Haldimand County's bridges and culverts continue to provide an acceptable level of service, staff should monitor the average condition of all assets.

Each asset's EUL should also be reviewed periodically to determine whether adjustments need to be made to better align with the observed length of service life for each asset type.

### **Current Approach to Condition Assessment**

Accurate and reliable condition data allows staff to determine the remaining service life of assets and identify the most cost-effective approach to managing them. Haldimand County's current approach is to assess the 104 bridges and 159 structural culverts every 2 years in accordance with the Ontario Structure Inspection Manual (OSIM). The most recent assessment was completed in 2023 by G. Douglas Vallee Limited - Consulting Engineers, Architects & Planners.

The condition scale utilized is from 0 to 100, from Very Poor to Very Good. See the following images as examples of a Very Good bridge and structural culvert, as well as a bridge and structural culvert in Fair condition. Figure 24: Dennis Bridge (BCI=92 Very Good)



Figure 25: Balmoral Bridge (BCI=51 Fair)



Figure 26: Lakeshore Road Culvert (BCI=87 Very Good)







Figure 27: York Road Culvert (BCI=56 Fair)







### Lifecycle Management Strategy

The condition or performance of most assets will deteriorate over time. To ensure that municipal assets are performing as expected and meeting the needs of customers, it is important to establish a lifecycle management strategy to proactively manage asset deterioration. The following table outlines Haldimand County's current lifecycle management strategy.

Figure 28: Bridges & Culverts Current Lifecycle Strategy

#### Maintenance / Rehabilitation / Replacement

•All lifecycle activities are driven by the results of inspections completed according to the Ontario Structure Inspection Manual (OSIM)

### **Risk & Criticality**

The figure below provides a visual representation of the relationship between the probability of failure and the consequence of failure for the assets within this category based on available inventory data. See Appendix K: Risk Rating Criteria for the criteria used to determine the risk rating of each asset.

This is a high-level model developed by municipal staff and should be reviewed and adjusted to reflect an evolving understanding of both the probability and consequences of asset failure.

| Figure 29: Bridges & Culverts Risk Breakdow |
|---|
|---|

| 1 - 4        | 5 - 7        | 8 - 9        | 10 - 14       | 15 - 25      |
|--------------|--------------|--------------|---------------|--------------|
| Very Low     | Low          | Moderate     | High          | Very High    |
| \$33,065,406 | \$29,057,430 | \$25,668,569 | \$139,595,201 | \$39,803,205 |
| (12%)        | (11%)        | (10%)        | (52%)         | (15%)        |

The asset-specific attributes that staff utilize to define and prioritize the criticality of bridges and culverts are documented in the following table. The identification of critical assets allows Haldimand to determine risk mitigation strategies and treatment options.

Risk mitigation may include asset-specific lifecycle strategies, condition assessment strategies, or simply the need to collect better asset data.

### **Levels of Service**

The framework created by Haldimand County for levels of service is a valuable tool for assessing and managing the performance of their assets and the services provided by these assets. Proposed levels of service for Haldimand County have been developed through engagement with staff.

### **Current Levels of Service**

The following tables identify Haldimand County's current level of service for bridges and culverts. These metrics include the technical and community level of service metrics that are required as part of O. Reg. 588/17, as well as any additional performance measures that Haldimand County has selected.

Table 13: Bridges & Culverts Current Levels of Service

| Community LOS   |  | Service<br>Attribute     | Technical LOS  |               |
|---|--|--------------------------|--|---------------|
| Description of the traffic  | Bridges and culverts are a   | Scope                    | Replacement Cost   | \$267,189,811 |
| that is supported by municipal bridges (e.g.,                                   | key component of the<br>municipal transportation                           |                          | Quantity (Bridges)   | 106           |
| heavy transport vehicles,<br>motor vehicles,                                    | network.   |                          | Quantity (Structural<br>Culverts)  | 168           |
| emergency vehicles,<br>pedestrians, cyclists).                                  |  |                          | % of bridges in the<br>Municipality with loading<br>or dimensional restrictions        | 2%            |
| Description or images of<br>the condition of bridges<br>& culverts and how this | See Figure 23 Dennis<br>Bridge (BCI=92 Very<br>Good), Figure 24 Balmoral   | Quality /<br>Reliability | Average bridge condition<br>index value for bridges in<br>the Municipality             | Good (70%)    |
| would affect use of the bridges & culverts                                      | Bridge (BCI=51 Fair ),<br>Figure 25 Lakeshore Road<br>Culvert (BCI=87 Very |                          | Average bridge condition<br>index value for structural<br>culverts in the Municipality | Good (77%)    |
|   | Good) and Figure 26 York   |                          | % Condition > Fair   | 99%           |
|   | Road Culvert (BCI=56 Fair)   |                          | % Condition poor and very poor   | 1%            |
| Services will be provided t<br>sustainability for the Muni                      |  | Performance              | % Risk that is High and<br>Very High   | 67%           |
|   |  |                          | Annual reinvestment  | \$4,590,262   |
|   |  |                          | Capital reinvestment rate  | 1.72%         |

### **Proposed Levels of Service**

To ensure that all asset lifecycles were fully captured, the scenarios used to analyze Haldimand County's asset inventory were run over a 100-year period. These scenarios are based entirely on data from Haldimand County's asset management system, which includes information on EUL, current condition, and replacement costs. All results are derived from this data.

The table below presents the results for each scenario related to bridges and culverts. For consistency, the projected average condition for each scenario was measured in the year 2055.

**Scenario 1: Current Capital Reinvestment Rate -** this scenario utilizes the current capital reinvestment within each asset category. The current annual investment was held, and the condition was determined.

**Scenario 2: Current Condition -** this scenario utilizes a target of current average condition within each asset category. The condition value was held, and the annual investment was then determined.

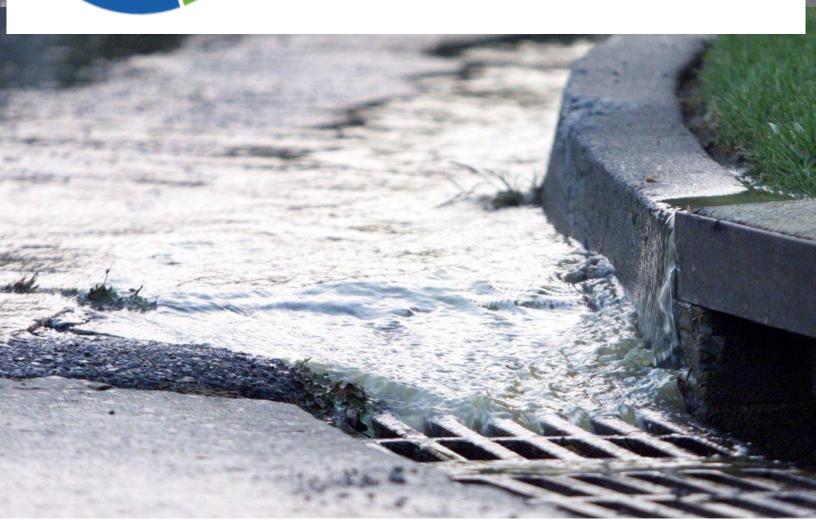
**Scenario 3: Current Lifecycle Activities -** this scenario utilizes the current lifecycle activities outlined as current practice within each asset category. The condition and annual investment were then determined.

| Scenarios                                       | Replacement<br>Cost | Projected<br>Average<br>Condition | Annual Capital<br>Reinvestment |
|---|---------------------|-----------------------------------|--------------------------------|
| Scenario 1 - Current Capital<br>Investment Rate | \$267 million       | Fair (52%)                        | \$4,590,262                    |
| Scenario 2 - Maintain Current<br>Condition      | \$267 million       | Good (72%)                        | \$5,157,799                    |
| Scenario 3 – Lifecycle                          | \$267 million       | Very Good<br>(91%)                | \$5,359,062                    |

Table 14: Scenario Results Summary

The proposed level of service recommended for bridges and culverts is Scenario 2, which maintains current condition of the infrastructure.

# **Appendix D: Stormwater Network**



# **Appendix D: Stormwater Network**

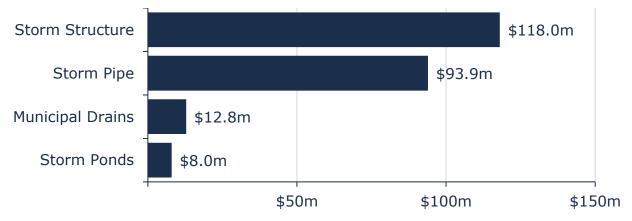
Haldimand County is responsible for owning and maintaining a storm system in the community which is generally made up of storm mains, catch basins, and manholes.

Staff are working towards improving the accuracy and reliability of their stormwater network inventory to assist with long-term asset management planning, as well as assessing the system for capacity and resiliency.

### **Asset Inventory & Costs**

The figure below displays the replacement cost of each asset segment in Haldimand County's storm network inventory.

Figure 30: Storm Network Replacement Cost

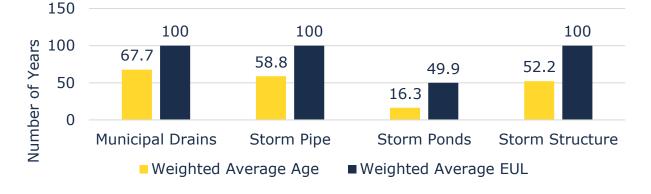


Each asset's replacement cost should be reviewed periodically to determine whether adjustments are needed to more accurately represent realistic capital requirements.

### **Asset Condition & Age**

The graph below identifies the average age and the EUL for each asset segment. The values are weighted based on replacement cost.

Figure 31: Storm Network Average Age vs Average EUL



Each asset's EUL should also be reviewed periodically to determine whether adjustments need to be made to better align with the observed length of service life for each asset type.

Figure 32 displays the average condition for each asset segment on a Very Good to Very Poor scale for the storm network in Haldimand County. All of the condition data for the storm network is age-based estimates.

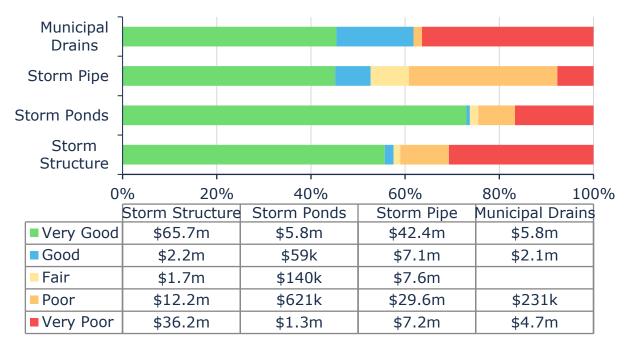


Figure 32: Storm Network Condition Breakdown

To ensure that Haldimand County's stormwater network continues to provide an acceptable level of service, Haldimand should monitor the average condition of all assets.

### **Current Approach to Condition Assessment**

Accurate and reliable condition data allows staff to determine the remaining service life of assets and identify the most cost-effective approach to managing assets. The following describes Haldimand's current approach:

- All storm ponds were assessed in 2022
- CCTV inspections as part of preliminary inspections 1-3 years in advance of some planned reconstruction projects

### Lifecycle Management Strategy

To ensure that municipal assets are performing as expected and meeting the needs of customers, it is important to establish a lifecycle management strategy to proactively manage asset deterioration. The following figures outline Haldimand County's current lifecycle management strategy.

#### Figure 33: Linear Storm Network Current Lifecycle Strategy

#### Maintenance

- Annual inspections
- •Municipal drains are reviewed every 10 years

#### **Rehabilitation / Renewal**

•CCTV inspections will determine if work is required

#### Replacement

•Mostly reactive to known or visible flooding complaints/concerns or as part of a planned reconstruction project scheduled for other infrastructure



#### Maintenance

- •Vegetation/sediment management and ensuring proper storm pond functionality
- •10 year budget has been established to support annual maintenance

#### **Rehabilitation / Renewal**

•As per Consultant recommendations for future maintenance and current site condition

#### Replacement

•Site condition, effectiveness of design and operation as per original treatment plan

### **Risk & Criticality**

The following figure provides a visual representation of the relationship between the probability of failure and the consequence of failure for the assets within this category based on available inventory data. See Appendix K: Risk Rating Criteria for the criteria used to determine the risk rating of each asset.

Figure 35: Storm Network Risk Breakdown

| 1 - 4         | 5 - 7       | 8 - 9       | 10 - 14      | 15 - 25      |
|---------------|-------------|-------------|--------------|--------------|
| Very Low      | Low         | Moderate    | High         | Very High    |
| \$118,799,654 | \$9,550,172 | \$5,026,685 | \$31,710,548 | \$67,619,364 |
| (51%)         | (4%)        | (2%)        | (14%)        | (29%)        |

This is a high-level model developed by staff and should be reviewed and adjusted to reflect an evolving understanding of both the probability and consequences of asset failure. The identification of critical assets allows Haldimand to determine risk mitigation strategies and treatment options.

### **Levels of Service**

The framework created by Haldimand County for levels of service is a valuable tool for assessing and managing the performance of their assets and the services provided by these assets. Proposed levels of service for Haldimand County have been developed through engagement with staff.

### **Current Levels of Service**

The following tables identify Haldimand County's current level of service for the stormwater network. These metrics include the technical and community level of service metrics that are required as part of O. Reg. 588/17, as well as any additional performance measures that Haldimand has selected.

Table 15: Storm Network Current Levels of Service

| Community LOS  |  | Service<br>Attribute | Technical LOS  |               |
|--|--|----------------------|--|---------------|
| Description, which may   | See Appendix A: Level of   | Scope                | Replacement Cost   | \$232,706,424 |
| include map, of the user   | Service Maps   |                      | Quantity (Metres of main)  | 111,423       |
| groups or areas of the<br>municipality that are<br>protected from flooding,<br>including the extent of |  |                      | % of properties in<br>municipality resilient to a<br>100-year storm                    | 91%           |
| protection provided by<br>the municipal storm<br>sewer system  |  |                      | % of the municipal storm<br>sewer management<br>system resilient to a 5-<br>year storm | TBD           |
| Description of the   | Condition Description  | Quality /            | Average Condition  | Good (61%)    |
| condition of the storm   | • Very Good - Fit for the  | Reliability          | % Condition > Fair   | 60%           |
| network  | future<br>• Good - Adequate for now<br>• Fair - Requires attention<br>• Poor - Increased potential<br>of affecting service<br>• Very Poor - Unfit for<br>sustained service |                      | % Condition poor and very poor   | 40%           |
| Services will be provided sustainability for the Muni  | -  | Performance          | % Risk that is High and<br>Very High   | 43%           |
| ,  |  |                      | Annual reinvestment  | \$659,070     |
|  |  |                      | Capital reinvestment rate  | 0.28%         |

### **Proposed Levels of Service**

To ensure that all asset lifecycles were fully captured, the scenarios used to analyze Haldimand County's asset inventory were run over a 100-year period. These scenarios are based entirely on data from Haldimand County's asset management system, which includes information on EUL, current condition, and replacement costs. All results are derived from this data. The table below presents the results for each scenario related to the stormwater network. For consistency, the projected average condition for each scenario was measured in the year 2055.

**Scenario 1: Current Capital Reinvestment Rate -** this scenario utilizes the current capital reinvestment within each asset category. The current annual investment was held, and the condition was determined.

**Scenario 2: Current Condition -** this scenario utilizes a target of current average condition within each asset category. The condition value was held, and the annual investment was then determined.

**Scenario 3: Current Lifecycle Activities -** this scenario utilizes the current lifecycle activities outlined as current practice within each asset category. The condition and annual investment were then determined.

*Table 16: Scenario Results Summary* 

| Scenarios                                    | Replacement<br>Cost | Projected Average<br>Condition | Annual Capital<br>Reinvestment |
|--|---------------------|--------------------------------|--------------------------------|
| Scenario 1 - Current Capital Investment Rate | \$233 million       | Fair (54%)                     | \$659,070                      |
| Scenario 2 - Maintain Current Condition      | \$233 million       | Good (61%)                     | \$1,737,110                    |
| Scenario 3 – Lifecycle                       | \$233 million       | Very Good (90%)                | \$2,407,405                    |

The proposed level of service recommended for the stormwater network is Scenario 2, which maintains current condition of the infrastructure.



# **Appendix E: Water Network**



## **Appendix E: Water Network**

Haldimand County's water network includes mains, hydrants, valves, treatment facilities, towers, and bulk water station (water depot), with a total current replacement cost of more than \$1 billion.

### **Inventory & Valuation**

The graph below displays the replacement cost of each asset segment in Haldimand County's water network inventory.

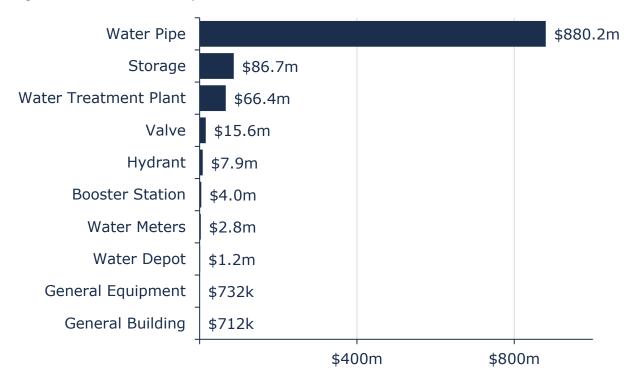


Figure 36: Water Network Replacement Cost

### **Asset Condition & Age**

The graph below identifies the average age, and the EUL for each asset segment. The values are weighted based on replacement cost.

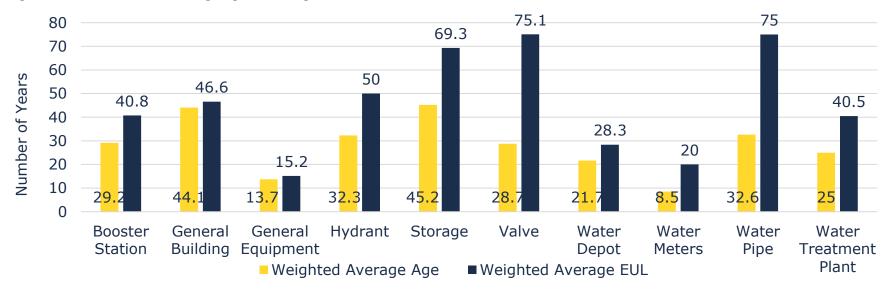
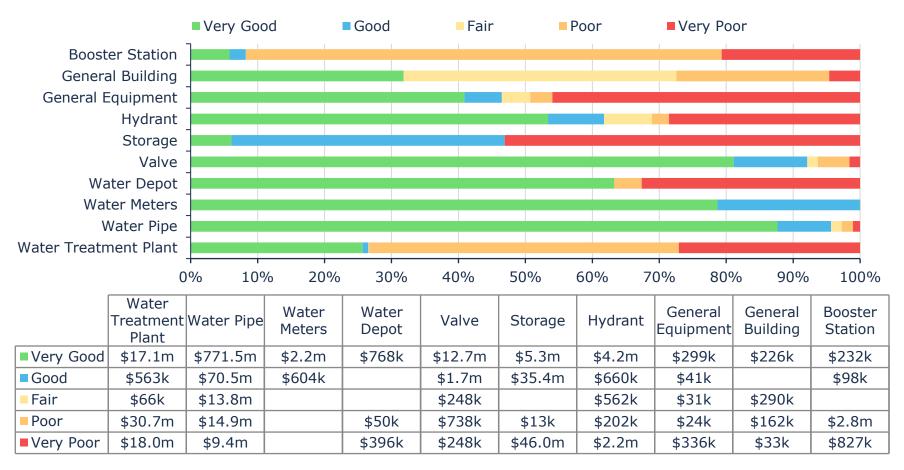


Figure 37: Water Network Average Age vs Average EUL

The graph below visually illustrates the average condition for each asset segment on a Very Good to Very Poor scale.

To ensure that Haldimand County's water network continues to provide an acceptable level of service, Haldimand should monitor the average condition of all assets. If the average condition declines, staff should re-evaluate the lifecycle management strategy to determine what combination of activities is required to increase the overall condition of the water network.

Each asset's EUL should also be reviewed periodically to determine whether adjustments need to be made to better align with the observed length of service life for each asset type. Figure 38: Water Network Condition Breakdown



### **Current Approach to Condition Assessment**

Accurate and reliable condition data allows staff to determine the remaining service life of assets and identify the most cost-effective approach to managing assets. The following describes Haldimand County's current approach:

- Pipes assessed by pipe attributes & external leak detection assessments
- Hydrants & valves based on operations feedback
- Facility condition assessments and performance potential graph review with operations observations

### Lifecycle Management Strategy

To ensure that municipal assets are performing as expected and meeting the needs of customers, it is important to establish a lifecycle management strategy to proactively manage asset deterioration. The following figures outline Haldimand County's current lifecycle management strategy.

Figure 39: Linear Water Network Current Lifecycle Strategy

#### Maintenance

•Flushing, fireflow testing, sampling and residual checks

#### **Rehabilitation / Renewal**

•Failure frequencies, leak detection assessments and water modelling

#### Replacement

•Determined using service life estimates, feedback from operations, rebuild vs. replace cost comparison

•Engineering uses a generalized matrix utilizing condition ratings, as well as input from operations staff to create a 10 year capital replacement plan

Figure 40: Water Network Facilities Current Lifecycle Strategy

#### Maintenance

•Operations assessments

#### Rehabilitation / Renewal

•Failure frequencies, service life estimates and determining if the equipment is obsolete or can no longer be serviced

#### Replacement

•Service life estimates, feedback from operations, rebuild vs. replace cost comparison

### **Risk & Criticality**

The following risk breakdown provides a visual representation of the relationship between the probability of failure and the consequence of failure for the assets within this asset category based on available inventory data. See Appendix K: Risk Rating Criteria for the criteria used to determine the risk rating of each asset.

Figure 41: Water Network Risk Breakdown

| 1 - 4         | 5 - 7        | 8 - 9        | 10 - 14      | 15 - 25      |
|---------------|--------------|--------------|--------------|--------------|
| Very Low      | Low          | Moderate     | High         | Very High    |
| \$825,911,243 | \$75,506,306 | \$22,250,013 | \$56,767,103 | \$85,840,735 |
| (77%)         | (7%)         | (2%)         | (5%)         | (8%)         |

This is a high-level model developed by municipal staff and should be reviewed and adjusted to reflect an evolving understanding of both the probability and consequences of asset failure. The identification of critical assets allows Haldimand County to determine appropriate risk mitigation strategies and treatment options.

### **Levels of Service**

The framework created by Haldimand County for levels of service is a valuable tool for assessing and managing the performance of their assets and the services provided by these assets. Proposed levels of service for Haldimand have been developed through engagement with staff.

### **Current Levels of Service**

The following tables identify Haldimand County's current level of service for the water network. These metrics include the technical and community level of service metrics that are required as part of O. Reg. 588/17, as well as any additional performance measures that Haldimand has selected.

Table 17: Water Network Current Levels of Service

| Community LOS  |  | Service<br>Attribute     | Technical LOS   |                 |
|--|--|--------------------------|---|-----------------|
| Description, which may<br>include maps, of the user<br>groups or areas of the<br>municipality that are<br>connected to the municipal<br>water system | See Appendix A: Level of<br>Service Maps   | _ Scope                  | Replacement Cost  | \$1,066,275,399 |
|  |  |                          | Quantity (Metres of main)   | 806,459         |
|  |  |                          | Quantity (# of Plants)  | 2               |
| Description, which may<br>include maps, of the user<br>groups or areas of the<br>municipality that have fire<br>flow                                 | See Appendix A: Level of Service Maps  |                          | % of properties connected to the municipal water system   | 46%             |
|  |  |                          | % of properties where fire flow is available  | 46%             |
| Description of boil water<br>advisories and service<br>interruptions   | There have been no boil<br>water advisories in<br>Haldimand County in 2024<br>and 11 main breaks | Quality /<br>Reliability | # of connection-days per year<br>where a boil water advisory<br>notice is in place compared to<br>the total number of properties<br>connected to the municipal<br>water system    | 0               |
|  |  |                          | # of connection-days per year<br>where water is not available to<br>water main breaks compared<br>to the total number of<br>properties connected to the<br>municipal water system |                 |

<sup>&</sup>lt;sup>1</sup> The duration of water main breaks is not recorded therefore 1 day was used per break to create the metric. The duration and number of customers affected will be included in tracking going forward.

#### Asset Management Plan

| Community LOS   |  | Service<br>Attribute | Technical LOS                        |                    |
|---|--|----------------------|--------------------------------------|--------------------|
| Description of the condition of the water network                                 | Condition Description<br>• Very Good - Fit for the<br>future<br>• Good - Adequate for now<br>• Fair - Requires attention<br>• Poor - Increased potential<br>of affecting service<br>• Very Poor - Unfit for<br>sustained service |                      | Average Condition                    | Very Good<br>(80%) |
|   |  |                      | % Condition > Fair                   | 88%                |
|   |  |                      | % Condition poor and very poor       | 12%                |
| Services will be provided to ensure long-term sustainability for the Municipality |  | Performance          | % Risk that is High and Very<br>High | 13%                |
|   |  |                      | Annual reinvestment                  | \$2,074,899        |
|   |  |                      | Capital reinvestment rate            | 0.19%              |

### **Proposed Levels of Service**

The proposed level of service recommended for the water network is based on the completion of the water and sanitary rate study and financial plan targeted at the end of 2026. Until then, the service will remain the same.







# **Appendix F: Sanitary Network**

Haldimand County's sanitary network infrastructure includes sewer mains, treatment plants, lagoons, pumping stations and various appurtenances. The total current replacement of Haldimand's sanitary collection and treatment infrastructure is estimated at approximately \$391 million.

### **Asset Inventory & Valuation**

The graph below displays the replacement cost of each asset segment in Haldimand County's sanitary network inventory.

Figure 42: Sanitary Network Replacement Cost



### **Asset Condition & Age**

The graph below identifies the average age, and the EUL for each asset segment. The values are weighted based on replacement cost.

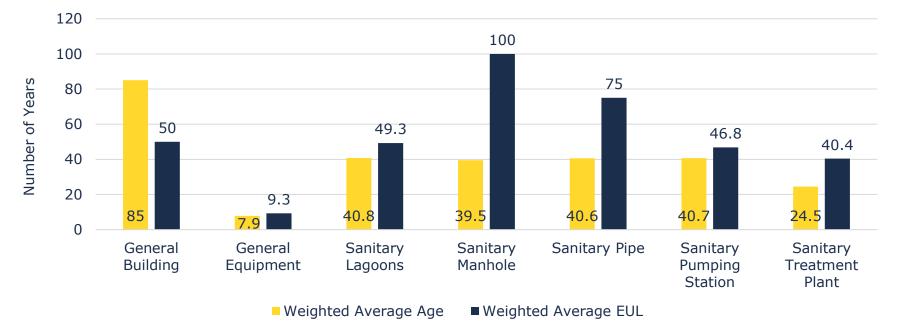
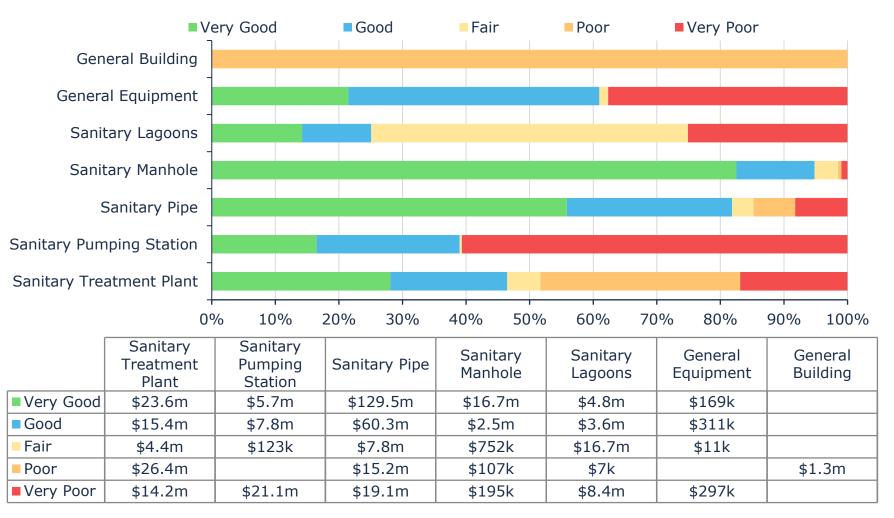


Figure 43: Sanitary Network Average Age vs Average EUL

The graph below visually illustrates the average condition for each asset segment on a Very Good to Very Poor scale.

To ensure that Haldimand County's sanitary network continues to provide an acceptable level of service, Haldimand should monitor the average condition of all assets. If the average condition declines, staff should re-evaluate their lifecycle management strategy to determine what combination of activities is required to increase the overall condition of the sanitary network.

#### Figure 44: Sanitary Network Condition Breakdown



#### **Current Approach to Condition Assessment**

Accurate and reliable condition data allows staff to determine the remaining service life of assets and identify the most cost-effective approach to managing assets. The following describes Haldimand County's current approach:

- Equipment is assessed based on capacity and service life
- Sanitary facilities are assessed against design
- Zoom camera inspections based on criticality
- CCTV Inflow & Infiltration Program

#### Lifecycle Management Strategy

To ensure that municipal assets are performing as expected and meeting the needs of customers, it is important to establish a lifecycle management strategy to proactively manage asset deterioration. The following figures outline Haldimand County's current lifecycle management strategy.

Figure 45: Linear Sanitary Network Current Lifecycle Strategy

#### Maintenance

•Flushing, Zoom Camera, CCTV Inspections

#### Rehabilitation / Renewal

- •Inflow & Infiltration Abatement Program
- •Based on CCTV results
- •Coordinated with road reconstruction Sanitary Lining Program as needed

#### Replacement

- •Consideration if there is planned road reconstruction identified
- •Engineering reviews Master Servicing Plans in areas of planned reconstruction projects (i.e watermain replacements) for locations identified for capacity improvements

#### Figure 46: Sanitary Network Facilities Current Lifecycle Strategy

#### Maintenance

- •OCWA Maintenance Management System
- •Operations assessments

#### **Rehabilitation / Renewal / Replacement**

•Remaining estimated service life, noted/observed operational issues, demonstrated capability at current flows

## **Risk & Criticality**

The following figure provides a visual representation of the relationship between the probability of failure and the consequence of failure for the assets within this category based on available inventory data. See Appendix K: Risk Rating Criteria for the criteria used to determine the risk rating of each asset.

Figure 47: Sanitary Network Risk Breakdown

| 1 - 4         | 5 - 7        | 8 - 9        | 10 - 14      | 15 - 25      |
|---------------|--------------|--------------|--------------|--------------|
| Very Low      | Low          | Moderate     | High         | Very High    |
| \$223,204,426 | \$45,266,653 | \$25,033,158 | \$48,349,787 | \$64,618,316 |
| (55%)         | (11%)        | (6%)         | (12%)        | (16%)        |

This is a high-level model developed by municipal staff and should be reviewed and adjusted to reflect an evolving understanding of both the probability and consequences of asset failure. The identification of critical assets allows Haldimand County to determine appropriate risk mitigation strategies and treatment options.

## **Levels of Service**

The framework created by Haldimand County for levels of service is a valuable tool for assessing and managing the performance of their assets and the services provided by these assets. Proposed levels of service for Haldimand have been developed through engagement with staff.

#### **Current Levels of Service**

The following tables identify Haldimand County's current level of service for the sanitary network. These metrics include the technical and community level of service metrics that are required as part of O. Reg. 588/17, as well as any additional performance measures that Haldimand has selected.

Table 18: Sanitary Network Current Levels of Service

| Community LOS   |   | Service<br>Attribute  | Technical LOS  |  |   |
|---|---|---|--|--|---|
| Description, which may  |   |   | Replacement Cost   | \$406,472,340  |   |
| include maps, of the user   |   |   | Quantity (Metres of main)  | 160,013  |   |
| groups or areas of the<br>municipality that are   | See Appendix A: Level of<br>Service Maps  | Scope   | Quantity (# of Plants)   | 8  |   |
| connected to the municipal wastewater system  |   |   | % of properties connected to the municipal wastewater system   | 45%  |   |
| Description of how<br>stormwater can get into<br>sanitary sewers in the<br>municipal wastewater<br>system, causing sewage to<br>overflow into streets or<br>backup into homes | Stormwater can enter into<br>sanitary sewers due to cracks<br>in sanitary mains or through<br>indirect connections (e.g.<br>weeping tiles). In the case of<br>heavy rainfall events, sanitary<br>sewers may experience a<br>volume of water and sewage<br>that exceeds its designed<br>capacity.                  |   | # of events per year where<br>combined sewer flow in the<br>municipal wastewater<br>system exceeds system<br>capacity compared to the<br>total number of properties<br>connected to the municipal<br>wastewater system | n/a  |   |
| Description of how sanitary<br>sewers in the municipal<br>wastewater system are<br>designed to be resilient to<br>stormwater infiltration                                     | The County follows a series of<br>design standards that integrate<br>servicing requirements and<br>land use considerations when<br>constructing or replacing<br>sanitary sewers.  | servicing requirements and<br>land use considerations when<br>constructing or replacing | Quality /<br>Reliability   | # of connection-days per<br>year having wastewater<br>backups compared to the<br>total number of properties<br>connected to the municipal<br>wastewater system                     | 6 instances where<br>the sanitary main<br>was surcharged<br>and backed up |
| Description of the effluent<br>that is discharged from<br>sewage treatment plants in<br>the municipal wastewater<br>system  | Effluent refers to water that is<br>discharged from a sanitary<br>treatment plant, and may<br>include suspended solids, total<br>phosphorous and biological<br>oxygen demand. The<br>Environmental Compliance<br>Approval (ECA) identifies the<br>effluent criteria for municipal<br>wastewater treatment plants. |   | # of effluent violations per<br>year due to wastewater<br>discharge compared to the<br>total number of properties<br>connected to the municipal<br>wastewater system   | Jarvis Lagoon - 1<br>day past<br>discharge time<br>window<br>Townsend<br>Lagoons - E.Coli<br>ECA Effluent<br>Violations<br>All other facilities<br>- No ECA Effluent<br>Violations |   |

#### Asset Management Plan

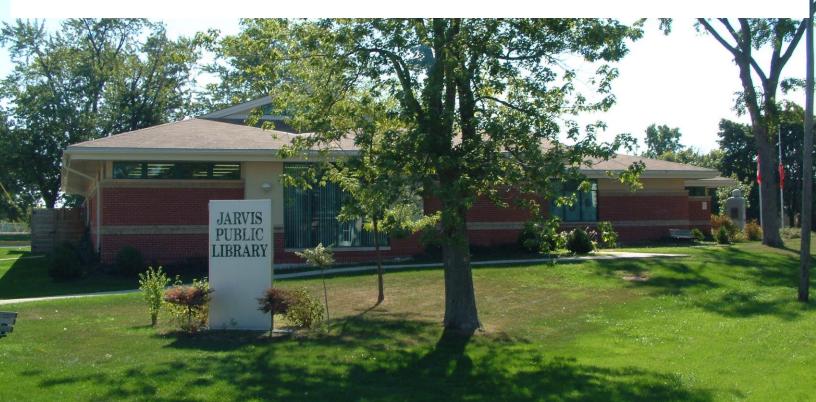
| Community LOS                                     |  | Service<br>Attribute | Technical LOS                        |             |
|---|--|----------------------|--------------------------------------|-------------|
|   | <ul><li>Condition Description</li><li>Very Good - Fit for the future</li></ul> |                      | Average Condition                    | Good (66%)  |
| Description of the condition                      | <ul> <li>Good - Adequate for now</li> </ul>                                    |                      | % Condition > Fair                   | 74%         |
| of the sanitary network                           |  |                      | % Condition poor and very poor       | 26%         |
|   |  |                      | % Risk that is High and<br>Very High | 28%         |
| Services will be provided to for the Municipality | ensure long-term sustainability  | Performance          | Annual reinvestment                  | \$2,150,399 |
|   |  |                      | Capital reinvestment rate            | 0.53%       |

#### **Proposed Levels of Service**

The proposed level of service recommended for the sanitary network is based on the completion of the water and sanitary rate study and financial plan targeted at the end of 2026. Until then, the service will remain the same.



DUNNVILLE FARMERS MARKE



# **Appendix G: Buildings**

Haldimand County owns and maintains several facilities that provide key services to the community. These include:

- administrative offices
- fire / ambulance stations
- recreation
- public works garages and storage sheds
- community centres
- parks
- libraries

### **Inventory & Valuation**

The graph below displays the total replacement cost of each asset segment in Haldimand County's buildings inventory. As Haldimand is in the process of developing their building inventory structure for asset management, buildings such as museums and long-term care facilities are contained within other categories shown below.

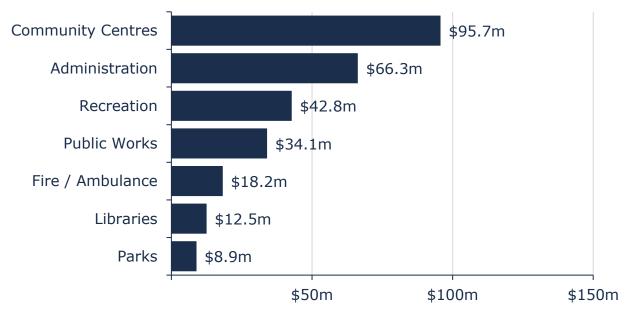
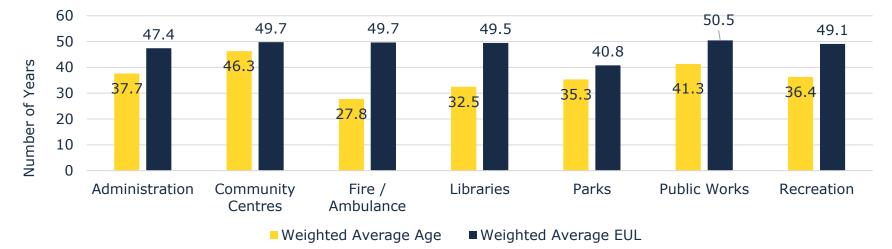


Figure 48: Buildings Replacement Cost

Each asset's replacement cost should be reviewed periodically to determine whether adjustments are needed to represent capital requirements more accurately.

#### **Asset Condition & Age**

The graph below identifies the average age, and the EUL for each asset segment. The values are weighted based on replacement cost. Figure 49: Buildings Average Age vs Average EUL



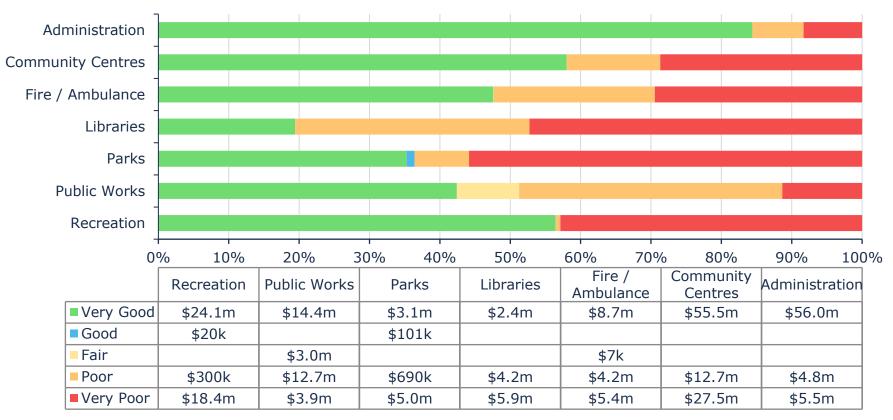
These assets are not componentized in detail which limits the accuracy of projections. The graph below visually illustrates the average condition for each asset segment on a Very Good to Very Poor scale.

To ensure that municipal buildings continue to provide an acceptable level of service, Haldimand should monitor the average condition of all assets. If the average condition declines, staff should re-evaluate their lifecycle management strategy to determine what combination of maintenance, rehabilitation and replacement activities is required to increase the overall condition of the buildings.

Each asset's EUL should also be reviewed to determine whether adjustments need to be made to better align with the observed service life.

#### Asset Management Plan

Figure 50: Buildings Condition Breakdown



#### **Current Approach to Condition Assessment**

Accurate and reliable condition data allows staff to determine the remaining service life of assets and identify the most cost-effective approach to managing assets. Buildings are condition assessed every 5 years.

### Lifecycle Management Strategy

To ensure that municipal assets are performing as expected and meeting the needs of customers, it is important to establish a lifecycle management strategy to proactively manage asset deterioration. The following figure outlines Haldimand County's current lifecycle management strategy.

Figure 51: Buildings Current Lifecycle Strategy

#### Maintenance / Rehabilitation

- •Maintenance of buildings is dealt with on a case-by-case basis
- •Contractors complete regulatory inspections and maintenance

#### Replacement

•Currently undergoing a complete building condition assessment which will provide lifecycle recommendations going forward.

## **Risk & Criticality**

The figure below provides a visual representation of the relationship between the probability of failure and the consequence of failure for the assets within this category based on available inventory data. See Appendix K: Risk Rating Criteria for the criteria used to determine the risk rating of each asset.

Figure 52: Buildings Risk Breakdown

| 1 - 4        | 5 - 7        | 8 - 9     | 10 - 14      | 15 - 25      |
|--------------|--------------|-----------|--------------|--------------|
| Very Low     | Low          | Moderate  | High         | Very High    |
| \$76,759,807 | \$87,747,388 | \$427,923 | \$15,660,475 | \$97,986,933 |
| (28%)        | (31%)        | (<1%)     | (6%)         | (35%)        |

This is a high-level model that has been developed based on information currently available and should be reviewed and adjusted to reflect an evolving understanding of both the probability and consequences of asset failure.

The identification of critical assets allows Haldimand County to determine risk mitigation strategies and treatment options. Risk mitigation may include asset-specific lifecycle strategies, condition assessment strategies, or simply the need to collect better asset data.

### **Levels of Service**

The framework created by Haldimand County for levels of service is a valuable tool for assessing and managing the performance of their assets and the services provided by these assets. Proposed levels of service for Haldimand have been developed through engagement with staff.

#### **Current Levels of Service**

The following tables identify Haldimand County's current level of service for municipal buildings. These metrics include the technical and community level of service metrics that Haldimand County has selected.

Table 19: Buildings Current Level of Service

| Community LC  | DS  | Service<br>Attribute     | Technical LOS                        |               |
|---|---|--------------------------|--------------------------------------|---------------|
|   | Services provided by municipal facilities are based on the types of facilities outlined below:  |                          | Replacement Cost                     | \$278,582,526 |
| Description of<br>the services<br>provided by<br>municipal<br>buildings | <ul> <li>administrative offices</li> <li>library and community centre</li> <li>fire halls and associated offices and facilities</li> <li>public works garages and storage sheds</li> <li>recreation buildings</li> <li>parks</li> </ul> | Scope                    | Quantity (square feet)               | 729,352       |
| Description of  | Condition Description<br>• Very Good - Fit for the future<br>• Good - Adequate for now  | Quality /<br>Reliability | Average Condition                    | Good (64%)    |
| the condition of  |   |                          | % Condition > Fair                   | 50%           |
| municipal<br>buildings  | <ul> <li>Fair - Requires attention</li> <li>Poor - Increased potential of affecting service</li> <li>Very Poor - Unfit for sustained service</li> </ul>   |                          | % Condition poor and very poor       | 50%           |
|   |   |                          | % Risk that is High and<br>Very High | 51%           |
| Services will be the Municipality                                       | provided to ensure long-term sustainability for   | Performance              | Annual reinvestment                  | \$2,536,847   |
|   |   |                          | Capital reinvestment rate            | 0.91%         |

#### **Proposed Levels of Service**

To ensure that all asset lifecycles were fully captured, the scenarios used to analyze Haldimand County's asset inventory were run over a 100-year period. These scenarios are based entirely on data from Haldimand County's asset management system, which includes information on EUL, current condition, and replacement costs. All results are derived from this data.

The table below presents the results for each scenario related to buildings. For consistency, the projected average condition for each scenario was measured in the year 2055.

**Scenario 1: Current Capital Reinvestment Rate -** this scenario utilizes the current capital reinvestment within each asset category. The current annual investment was held, and the condition was determined.

**Scenario 2: Current Condition -** this scenario utilizes a target of current average condition within each asset category. The condition value was held, and the annual investment was then determined.

**Scenario 3: Current Lifecycle Activities -** this scenario utilizes the current lifecycle activities outlined as current practice within each asset category. The condition and annual investment were then determined.

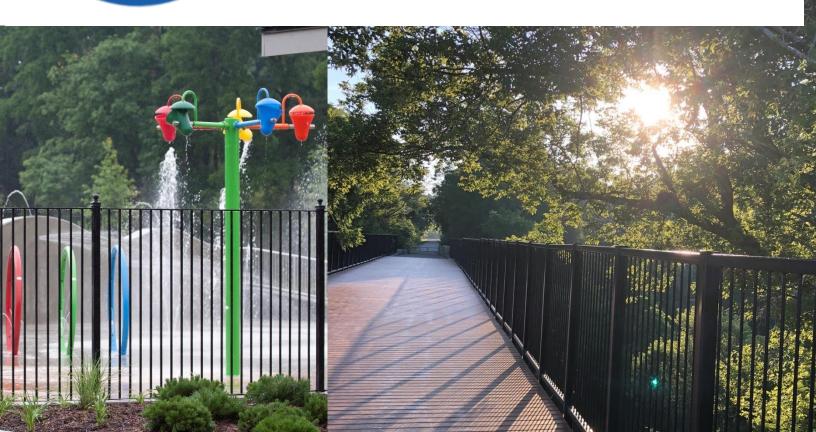
| Scenarios                                       | Replacement<br>Cost | Projected<br>Average<br>Condition | Annual<br>Capital<br>Reinvestment |
|---|---------------------|-----------------------------------|-----------------------------------|
| Scenario 1 - Current Capital<br>Investment Rate | \$279 million       | Fair (46%)                        | \$2,536,847                       |
| Scenario 2 - Maintain Current<br>Condition      | \$279 million       | Good (64%)                        | \$3,997,503                       |
| Scenario 3 – Lifecycle                          | \$279 million       | Good (68%)                        | \$5,740,839                       |

Table 20: Scenario Results Summary

The proposed level of service recommended for buildings is Scenario 2, which maintains current condition of the infrastructure.



# Appendix H: Land Improvements

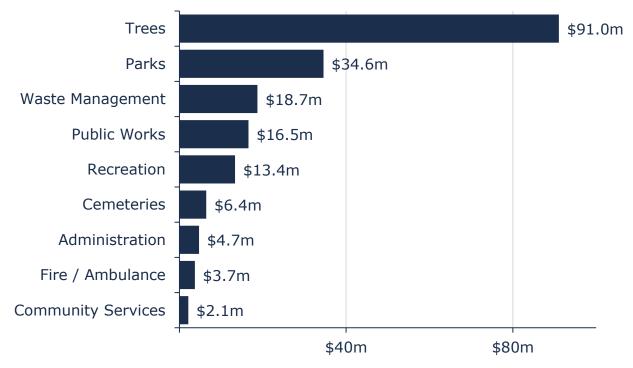


# **Appendix H: Land Improvements**

Haldimand County owns several assets that are considered land improvements. This category includes park and sports field assets like ball diamonds, soccer fields, outdoor rinks, pathways and waste management areas. It also includes exterior facility assets such as parking lots and fencing. Street, park and cemetery trees are included in this category as well.

## **Inventory & Valuation**

The graph below displays the total replacement cost of each asset segment in Haldimand County's land improvement inventory.



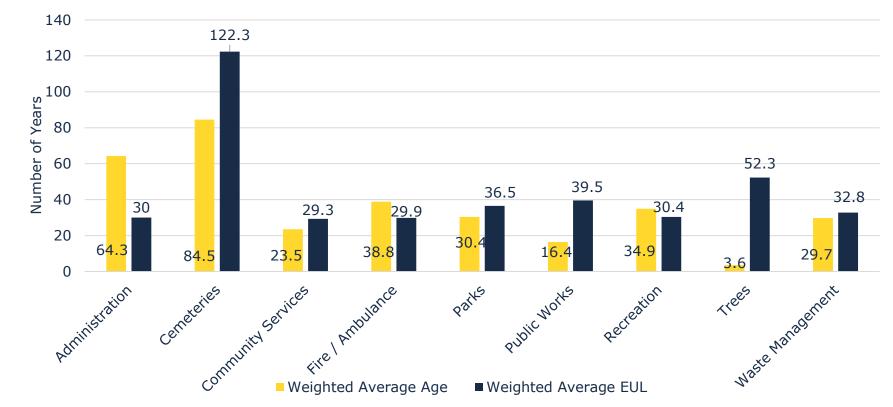
*Figure 53: Land Improvements Replacement Cost* 

Each asset's replacement cost should be reviewed periodically to determine whether adjustments are needed to represent capital requirements more accurately.

#### **Asset Condition & Age**

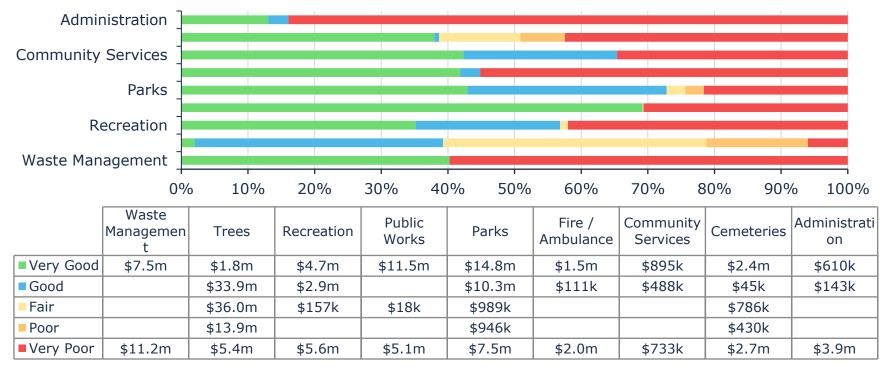
The graph below identifies the average age, and the EUL for each asset segment. The values are weighted based on replacement cost.





The graph below visually illustrates the average condition for each asset segment on a Very Good to Very Poor scale.





To ensure that Haldimand County's land improvements continue to provide an acceptable level of service, Haldimand should monitor the average condition of all assets. If the average condition declines, staff should re-evaluate their lifecycle management strategy to determine what combination of maintenance, rehabilitation and replacement activities is required to increase the overall condition.

Each asset's EUL should also be reviewed periodically to determine whether adjustments need to be made to better align with the observed length of service life for each asset type.

#### **Current Approach to Condition Assessment**

Accurate and reliable condition data allows staff to determine the remaining service life of assets and identify the most cost-effective approach to managing assets. The current approach varies significantly due to the varied assets included in this category.

- Parks are inspected monthly and in accordance with CSA best practices
- Trees are on a 7-year inspection cycle

### Lifecycle Management Strategy

To ensure that municipal assets are performing as expected and meeting the needs of residents, it is important to establish a lifecycle management strategy to proactively manage asset deterioration. The following figure outlines the current lifecycle management strategy.

Figure 56: Land Improvement Current Lifecycle Strategy

| Maintenance   |
|---|
| • As needed and identified through inspections            |
| Rehabilitation / Replacement                              |
| •As identified through deficiency inspections or failures |

## **Risk & Criticality**

The figure below provides a visual representation of the relationship between the probability of failure and the consequence of failure for the assets within this category based on available inventory data. See Appendix K: Risk Rating Criteria for the criteria used to determine the risk rating of each asset.

Figure 57: Land Improvements Risk Breakdown

| 1 - 4        | 5 - 7        | 8 - 9        | 10 - 14      | 15 - 25      |
|--------------|--------------|--------------|--------------|--------------|
| Very Low     | Low          | Moderate     | High         | Very High    |
| \$51,620,678 | \$71,293,478 | \$19,272,290 | \$11,127,451 | \$37,827,284 |
| (27%)        | (37%)        | (10%)        | (6%)         | (20%)        |

This is a high-level model that has been developed based on information currently available and should be reviewed and adjusted to reflect an evolving understanding of both the probability and consequences of asset failure.

The identification of critical assets allows the County to determine risk mitigation strategies and treatment options. Risk mitigation may include asset-specific lifecycle strategies, condition assessment strategies, or simply the need to collect better asset data.

## **Levels of Service**

The framework created by Haldimand County for levels of service is a valuable tool for assessing and managing the performance of their assets and the services provided by these assets. Proposed levels of service for Haldimand have been developed through engagement with staff.

#### **Current Levels of Service**

The following tables identify Haldimand County's current level of service for land improvements. These metrics include the technical and community level of service metrics that Haldimand has selected. Table 21: Land Improvements Current Level of Service

| Community LOS  |   | Service<br>Attribute     | Technical LOS                        |                         |
|--|---|--------------------------|--------------------------------------|-------------------------|
| Description of the<br>services provided<br>by municipal land<br>improvements | Services provided by municipal<br>land improvements are based on<br>the assets outlined below:<br>administration<br>waste management<br>community services<br>fire / ambulance<br>public works<br>recreation<br>parks<br>cemeteries | Scope                    | Replacement Cost<br>Quantity (trees) | \$191,141,181<br>26,359 |
|  | Condition Description   |                          | Average Condition                    | Fair (52%)              |
|  | <ul> <li>Very Good - Fit for the future</li> <li>Good - Adequate for now</li> </ul>   |                          | % Condition > Fair                   | 69%                     |
| Description of the<br>condition of land<br>improvements                      | <ul> <li>Fair - Requires attention</li> <li>Poor - Increased potential of<br/>affecting service</li> <li>Very Poor - Unfit for sustained<br/>service</li> </ul>   | Quality /<br>Reliability | % Condition poor and very poor       | 31%                     |
|  |   |                          | % Risk that is High<br>and Very High | 26%                     |
| Services will be pro<br>sustainability for th                                | ovided to ensure long-term  | Performance              | Annual reinvestment                  | \$1,833,908             |
|  |   |                          | Capital reinvestment rate            | 0.96%                   |

#### **Proposed Levels of Service**

To ensure that all asset lifecycles were fully captured, the scenarios used to analyze Haldimand County's asset inventory were run over a 100-year period. These scenarios are based entirely on data from Haldimand County's asset management system, which includes information on EUL, current condition, and replacement costs. All results are derived from this data.

The table below presents the results for each scenario related to land improvements. For consistency, the projected average condition for each scenario was measured in the year 2055.

**Scenario 1: Current Capital Reinvestment Rate -** this scenario utilizes the current capital reinvestment within each asset category. The current annual investment was held, and the condition was determined.

**Scenario 2: Current Condition -** this scenario utilizes a target of current average condition within each asset category. The condition value was held, and the annual investment was then determined.

**Scenario 3: Current Lifecycle Activities -** this scenario utilizes the current lifecycle activities outlined as current practice within each asset category. The condition and annual investment were then determined.

| Scenarios                                       | Replacement<br>Cost | Projected<br>Average<br>Condition | Annual<br>Capital<br>Reinvestment |
|---|---------------------|-----------------------------------|-----------------------------------|
| Scenario 1 - Current Capital<br>Investment Rate | \$191 million       | Fair (41%)                        | \$1,833,908                       |
| Scenario 2 - Maintain Current<br>Condition      | \$191 million       | Fair (52%)                        | \$3,431,563                       |
| Scenario 3 – Lifecycle                          | \$191 million       | Good (78%)                        | \$6,678,139                       |

Table 22: Scenario Results Summary

The proposed level of service recommended for land improvements is Scenario 2, which maintains current condition of the infrastructure.



HALDIMAND COUNTY

1.

# **Appendix I: Vehicles**



# **Appendix I: Vehicles**

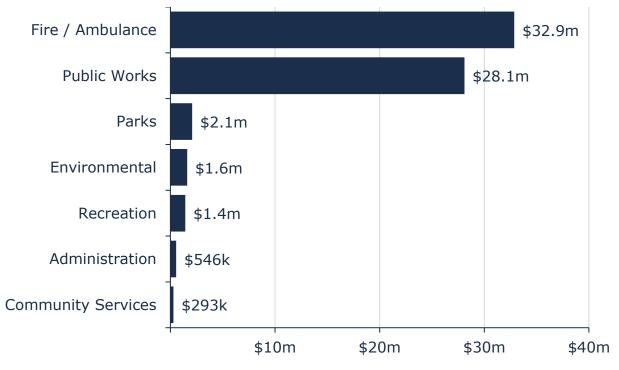
Vehicles allow staff to efficiently deliver municipal services and personnel. Municipal vehicles are used to support several service areas, including:

- tandem axle trucks for winter control activities
- fire rescue vehicles and ambulances to provide protection services
- mowers to provide park maintenance services

#### **Inventory & Valuation**

The graph below displays the total replacement cost of each asset segment in the vehicle inventory.

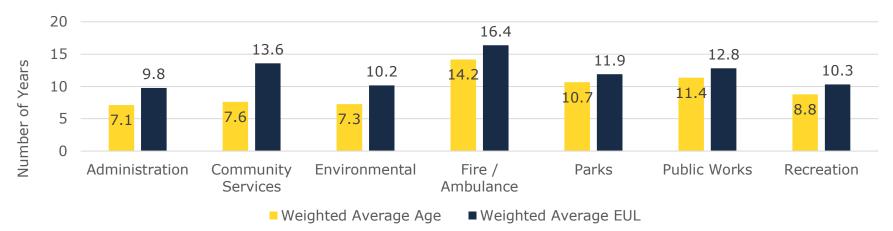
Figure 58: Vehicles Replacement Costs



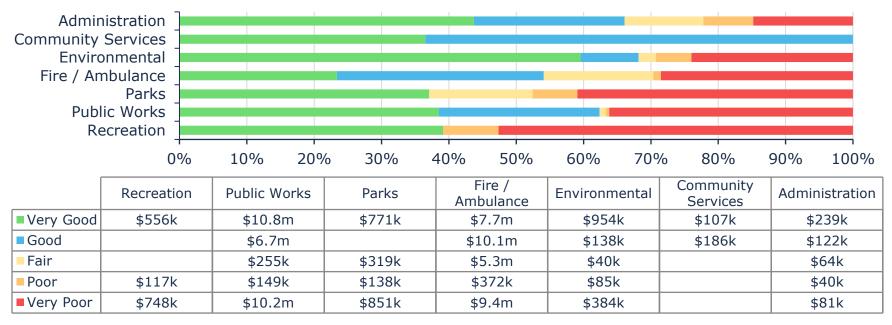
Each asset's replacement cost should be reviewed periodically to determine whether adjustments are needed to represent capital requirements more accurately.

## **Asset Condition & Age**

The graph below identifies the average age and the EUL for each asset segment. The values are weighted based on replacement cost. Figure 59: Vehicles Average Age vs Average EUL



The graph below visually illustrates the average condition for each asset segment on a Very Good to Very Poor scale. *Figure 60: Vehicles Condition Breakdown* 



To ensure that Haldimand County's vehicles continue to provide an acceptable level of service, Haldimand should monitor the average condition of all assets. If the average condition declines, staff should re-evaluate their lifecycle management strategy to determine what combination of maintenance, rehabilitation and replacement activities is required to increase the overall condition of the vehicles.

Each asset's EUL should also be reviewed periodically to determine whether adjustments need to be made to better align with the observed length of service life for each asset type.

#### **Current Approach to Condition Assessment**

Accurate and reliable condition data allows staff to determine the remaining service life of assets and identify the most cost-effective approach to managing assets.

The Fleet division continually monitors the condition of vehicles through their preventative maintenance program which includes annual safety inspections (commercial vehicles) and maintenance/ repair activities. Fleet technicians complete thorough in-depth inspections in addition to operator visual inspections. Condition assessments are performed on every asset before replacement is recommended and replacement timelines can be brought forward or delayed depending on these condition assessment activities.

### Lifecycle Management Strategy

The condition or performance of assets will deteriorate over time. To ensure vehicles are performing as expected, it is important to establish a lifecycle management strategy to proactively manage asset deterioration. Lifecycles are determined by a combination of:

- Anticipated use
- Job function (Ambulance vs. Bylaw vehicle)
- Original Equipment Manufacture (OEM) recommendations
- American Public Works Association (APWA) standards
- Networking with other municipalities with similar vehicles/equipment
- Haldimand County history with similar vehicles/equipment

To assist Haldimand departments in meeting their service levels, the Fleet division manages a fleet pool. The fleet pool consists of surplus vehicles that have met their life cycle and been replaced through the capital budget process but are reliable/safe to provide to divisions on a short-term basis. The intent is to provide spare vehicles as "loaners" when division assigned equipment is due for preventative maintenance or "out of service" due to breakdowns, warranty work or unscheduled maintenance on a short-term basis.



#### Maintenance

• All vehicles under the control of the Fleet division are assigned a Preventative Maintenance (PM) program to ensure manufacture warranty remains valid, meets the intended lifecycle, ensures legislative requirements are met and to ensure safe and reliable vehicles/equipment

#### **Rehabilitation / Replacement**

- •The following criteria will be used to determine if replacement is required:
- •Age: Chronological age based on in-service date.
- •**Kilometres/Hours**: Total operating distance or time based on inservice date.
- •**Type of Service**: Demand of duty, e.g. ambulance versus a by-law enforcement vehicle.
- •**Reliability**: Average amount of maintenance performed to meet functional requirements of the vehicle.
- •**M&R Costs**: Life to date maintenance and repair costs and any anticipated repairs.
- •Condition: Body condition, i.e. rust, interior, accident history.
- •**Operational Requirements**: Changes in service levels, vehicle/equipment technology, condition of units in fleet pool

#### **Risk & Criticality**

The risk breakdown provides a visual representation of the relationship between the probability of failure and the consequence of failure for the assets within this asset category based on available inventory data. See Appendix K: Risk Rating Criteria for the criteria used to determine the risk rating of each asset.

This is a high-level model that has been developed based on information currently available and should be reviewed and adjusted to reflect an evolving understanding of both the probability and consequences of asset failure.

| 1-4 5-7 |              | 8 - 9       | 10 - 14      | 15 - 25      |              |
|---------|--------------|-------------|--------------|--------------|--------------|
|         | Very Low     | Low         | Moderate     | High         | Very High    |
|         | \$18,056,573 | \$4,349,035 | \$11,529,377 | \$11,129,591 | \$21,846,019 |
|         | (27%)        | (6%)        | (17%)        | (17%)        | (33%)        |

Figure 62: Vehicles Risk Breakdown

The identification of critical assets allows Haldimand to determine appropriate risk mitigation strategies and treatment options. Risk mitigation may include asset-specific lifecycle strategies, condition assessment strategies, or simply the need to collect better asset data.

## **Levels of Service**

The framework created by Haldimand County for levels of service is a valuable tool for assessing and managing the performance of their assets and the services provided by these assets. Proposed levels of service for Haldimand have been developed through engagement with staff.

#### **Current Levels of Service**

The following tables identify Haldimand County's current level of service for vehicles. These metrics include the technical and community level of service metrics that Haldimand has selected.

#### Table 23: Vehicles Current Level of Service

| Community LOS   |   | Service<br>Attribute     | Technical LOS                        |              |
|---|---|--------------------------|--------------------------------------|--------------|
|   | Service provided by municipal vehicles are based on the assets  |                          | Replacement Cost                     | \$66,910,595 |
| Description of the<br>services provided<br>by municipal<br>vehicles | <ul> <li>outlined below:</li> <li>administration</li> <li>environmental</li> <li>community services</li> <li>fire / ambulance</li> <li>public works</li> <li>recreation</li> <li>parks</li> </ul> | Scope                    | Quantity (assets)                    | 287          |
|   | Condition Description <ul> <li>Very Good - Fit for the future</li> </ul>  | Quality /<br>Reliability | Average Condition                    | Fair (53%)   |
| Description of the  | <ul> <li>Good - Adequate for now</li> </ul>   |                          | % Condition > Fair                   | 66%          |
| Description of the<br>condition of<br>vehicles                      | <ul> <li>Fair - Requires attention</li> <li>Poor - Increased potential of<br/>affecting service</li> <li>Very Poor - Unfit for sustained<br/>service</li> </ul>                                   |                          | % Condition poor and very poor       | 34%          |
|   |   |                          | % Risk that is High<br>and Very High | 50%          |
| Services will be pro<br>sustainability for th                       | rovided to ensure long-term   | Performance              | Annual reinvestment                  | \$4,071,960  |
|   |   |                          | Capital reinvestment rate            | 6.09%        |

#### **Proposed Levels of Service**

To ensure that all asset lifecycles were fully captured, the scenarios used to analyze Haldimand County's asset inventory were run over a 100-year period. These scenarios are based entirely on data from Haldimand County's asset management system, which includes information on EUL, current condition, and replacement costs. All results are derived from this data.

The table below presents the results for each scenario related to vehicles. For consistency, the projected average condition for each scenario was measured in the year 2055.

**Scenario 1: Current Capital Reinvestment Rate -** this scenario utilizes the current capital reinvestment within each asset category. The current annual investment was held, and the condition was determined.

**Scenario 2: Current Condition -** this scenario utilizes a target of current average condition within each asset category. The condition value was held, and the annual investment was then determined.

**Scenario 3: Current Lifecycle Activities -** this scenario utilizes the current lifecycle activities outlined as current practice within each asset category. The condition and annual investment were then determined.

| Scenarios                                       | Replacement<br>Cost | Projected<br>Average<br>Condition | Annual<br>Capital<br>Reinvestment |  |
|---|---------------------|-----------------------------------|-----------------------------------|--|
| Scenario 1 - Current Capital<br>Investment Rate | \$66.9 million      | Good (62%)                        | \$4,071,960                       |  |
| Scenario 2 - Maintain Current<br>Condition      | \$66.9 million      | Fair (53%)                        | \$3,198,376                       |  |
| Scenario 3 – Lifecycle                          | \$66.9 million      | Very Good<br>(81%)                | \$5,223,105                       |  |

Table 24: Scenario Results Summary

The proposed level of service recommended for vehicles is Scenario 2, which maintains current condition of the infrastructure.



# **Appendix J:** Machinery & Equipment

AT 2 1965-141

# **Appendix J: Machinery & Equipment**

To maintain the quality stewardship of Haldimand County's infrastructure and support the delivery of services, municipal staff own and employ various types of equipment. This includes:

- Computer hardware, software, and phone systems to support all municipal services
- Safety equipment to support the delivery of protection services
- Books and equipment for library services
- Playground equipment and bleachers to enable the provision of recreational and parks services

## **Inventory & Valuation**

The graph below displays the total replacement cost of each asset segment in Haldimand County's equipment inventory.

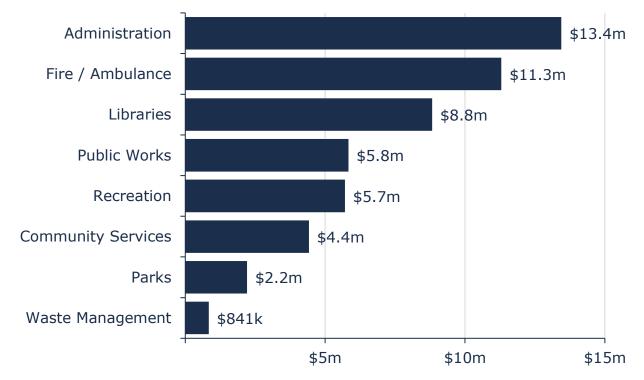


Figure 63: Machinery & Equipment Replacement Costs

Each asset's replacement cost should be reviewed periodically to determine whether adjustments are needed to more accurate represent capital requirements.

#### **Asset Condition & Age**

The graph below identifies the average age and the EUL for each asset segment. The values are weighted based on replacement cost.

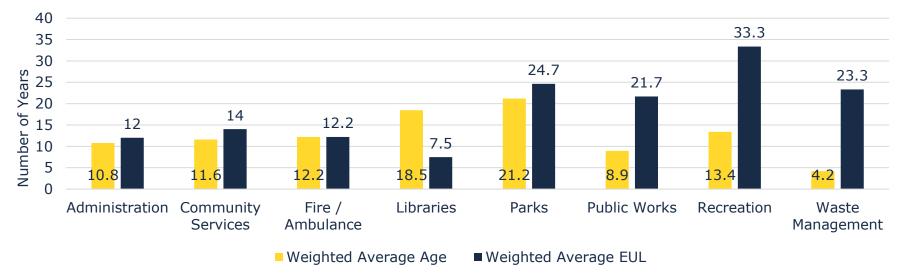
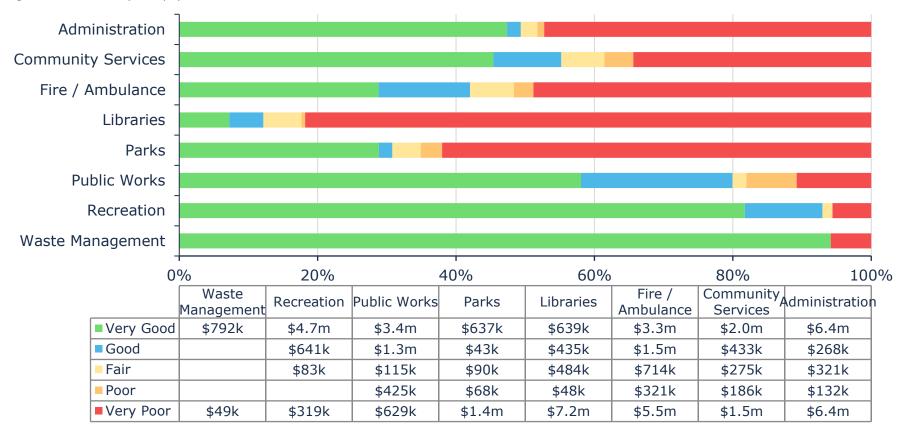


Figure 64: Machinery & Equipment Average Age vs Average EUL

The graph below visually illustrates the average condition for each asset segment on a Very Good to Very Poor scale.

To ensure that Haldimand County's equipment continues to provide an acceptable level of service, Haldimand should continue to monitor the average condition. If the average condition declines, staff should re-evaluate their lifecycle management strategy to determine what combination of maintenance, rehabilitation and replacement activities is required to increase the overall condition.

Each asset's EUL should also be reviewed periodically to determine whether adjustments need to be made to better align with the observed length of service life for each asset type. Figure 65: Machinery & Equipment Condition Breakdown



#### **Current Approach to Condition Assessment**

Accurate and reliable condition data allows staff to determine the remaining service life of assets and identify the most cost-effective approach to managing assets. The current approach is varied because of the broad range of types of equipment included in this category. There are some types with very established assessments (i.e. Fire Equipment), but also many don't have any assessment procedures.

#### Lifecycle Management Strategy

The condition or performance of most assets will deteriorate over time. To ensure that municipal assets are performing as expected and meet the needs of customers, it is important to establish a lifecycle management strategy to proactively manage asset deterioration. All equipment will be assigned to a class with an appropriate lifecycle and replacement cost.

Figure 66: Machinery & Equipment Current Lifecycle Strategy

#### Maintenance

• All equipment is assigned a Preventative Maintenance (PM) program to ensure manufacture warranty remains valid, meets the intended lifecycle, ensure legislative requirements are met and to ensure safe reliable vehicles/equipment

#### **Rehabilitation / Replacement**

- •The following criteria will be used to determine if replacement is required (depending on the size/value of the equipment):
- •Age: Chronological age based on in-service date.
- •Hours: Total operating distance or time based on in-service date.
- •**Type of Service**: Demand of duty, e.g. ambulance versus a bylaw enforcement vehicle.

## **Risk & Criticality**

The risk breakdown provides a visual representation of the relationship between the probability of failure and the consequence of failure for the assets within this category based on available inventory data. See Appendix K: Risk Rating Criteria for the criteria used to determine the risk rating of each asset.

Figure 67: Machinery & Equipment Risk Breakdown

| 1 - 4        | 5 - 7       | 8 - 9       | 10 - 14     | 15 - 25      |
|--------------|-------------|-------------|-------------|--------------|
| Very Low     | Low         | Moderate    | High        | Very High    |
| \$19,192,049 | \$6,769,069 | \$1,461,784 | \$6,993,472 | \$18,156,847 |
| (37%)        | (13%)       | (3%)        | (13%)       | (35%)        |

This is a high-level model that has been developed based on information currently available and should be reviewed and adjusted to reflect an evolving understanding of both the probability and consequences of asset failure.

The identification of critical assets allows Haldimand to determine appropriate risk mitigation strategies and treatment options. Risk mitigation may include asset-specific lifecycle strategies, condition assessment strategies, or simply the need to collect better asset data.

## **Levels of Service**

The framework created by Haldimand County for levels of service is a valuable tool for assessing and managing the performance of their assets and the services provided by these assets. Proposed levels of service for Haldimand have been developed through engagement with staff.

#### **Current Levels of Service**

The following tables identify Haldimand County's current level of service for machinery and equipment. These metrics include the technical and community level of service metrics that Haldimand has selected. Table 25: Machinery & Equipment Current Level of Service

| Community LOS   |   | Service<br>Attribute     | Technical LOS                         |                         |
|---|---|--------------------------|---------------------------------------|-------------------------|
| Description of the<br>services provided<br>by municipal<br>machinery and<br>equipment | Service provided by municipal<br>machinery & equipment are based<br>on the assets outlined below:<br>administration<br>waste management<br>community services<br>fire / ambulance<br>public works<br>recreation<br>parks<br>libraries | Scope                    | Replacement Cost<br>Quantity (assets) | \$52,573,221<br>163,554 |
|   | Condition Description   |                          | Average Condition                     | Fair (48%)              |
| Description of the  | <ul> <li>Very Good - Fit for the future</li> <li>Good - Adequate for now</li> </ul>   |                          | % Condition > Fair                    | 54%                     |
| condition of<br>machinery and<br>equipment  | <ul> <li>Fair - Requires attention</li> <li>Poor - Increased potential of<br/>affecting service</li> <li>Very Poor - Unfit for sustained<br/>service</li> </ul>   | Quality /<br>Reliability | % Condition poor and very poor        | 46%                     |
|   |   |                          | % Risk that is High<br>and Very High  | 48%                     |
| Services will be pro<br>sustainability for the  | ovided to ensure long-term<br>ne Municipality   | Performance              | Annual reinvestment                   | \$2,027,228             |
|   |   |                          | Capital reinvestment rate             | 3.86%                   |

#### **Proposed Levels of Service**

To ensure that all asset lifecycles were fully captured, the scenarios used to analyze Haldimand County's asset inventory were run over a 100-year period. These scenarios are based entirely on data from Haldimand County's asset management system, which includes information on EUL, current condition, and replacement costs. All results are derived from this data.

The table below presents the results for each scenario related to machinery and equipment. For consistency, the projected average condition for each scenario was measured in the year 2055.

**Scenario 1: Current Capital Reinvestment Rate -** this scenario utilizes the current capital reinvestment within each asset category. The current annual investment was held, and the condition was determined.

**Scenario 2: Current Condition -** this scenario utilizes a target of current average condition within each asset category. The condition value was held, and the annual investment was then determined.

**Scenario 3: Current Lifecycle Activities -** this scenario utilizes the current lifecycle activities outlined as current practice within each asset category. The condition and annual investment were then determined.

| Scenarios                                       | Replacement<br>Cost | Projected<br>Average<br>Condition | Annual<br>Capital<br>Reinvestment |  |
|---|---------------------|-----------------------------------|-----------------------------------|--|
| Scenario 1 - Current Capital<br>Investment Rate | \$52.6 million      | Poor (30%)                        | \$2,027,228                       |  |
| Scenario 2 - Maintain Current<br>Condition      | \$52.6 million      | Fair (48%)                        | \$2,887,285                       |  |
| Scenario 3 – Lifecycle                          | \$52.6 million      | Very Good<br>(84%)                | \$5,216,547                       |  |

Table 26: Scenario Results Summary

The proposed level of service recommended for machinery and equipment is Scenario 2, which maintains current condition of the infrastructure.



## Appendix K: Risk Rating Criteria

## **Risk Definitions**

| Risk                            | Integrating a risk management framework into the asset management program requires the translation of risk potential into a quantifiable format. This will allow for the comparison and analysis of individual assets across the entire asset portfolio.<br>Asset risk is typically defined using the following formula:<br><b>Risk = Probability of Failure (POF) x Consequence of Failure (COF)</b>  |
|---------------------------------|--|
| Probability of<br>Failure (POF) | The probability of failure relates to the likelihood that an asset will fail at a given time. The current physical condition and service life remaining are two commonly used risk parameters in determining this likelihood.  |
| POF - Structural                | The likelihood of asset failure due to aspects of an asset such as load carrying capacity, condition or breaks   |
| POF - Functional                | The likelihood of asset failure due to its performance   |
| POF - Range                     | 1 - Rare 2 - Unlikely 3 - Possible 4 - Likely 5 - Almost Certain   |
| Consequences of Failure (COF)   | The consequence of failure describes the overall effect that an asset's failure will have on an organization's asset management goals. Consequences of failure can range from non-eventful to impactful: a small diameter water main break in a subdivision may cause several rate payers to be without water service for a short time. However, a larger trunk water main break outside of a hospital, can lead to significantly higher consequences. |
| COF - Economic                  | The monetary consequences of asset failure for the organization and its customers  |
| COF - Social                    | The consequences of asset failure on the social dimensions of the community  |
| COF -<br>Environmental          | The consequence of asset failure on an asset's surrounding environment   |
| COF - Operational               | The consequence of asset failure on Haldimand County's day-to-day operations   |
| COF - Health & safety           | The consequence of asset failure on the health and well-being of the community   |
| COF - Strategic                 | The consequence of asset failure on strategic planning   |
| COF - Range                     | 1 - Insignificant 2 - Minor 3 - Moderate 4 - Major 5 - Severe  |

### **Risk Frameworks**

| Asset<br>Category   | Asset<br>Segment | Risk<br>Criteria | Criteria | Weighting<br>(%)          | Sub-Criteria        | Weighting<br>(%)                                    | Value/Range  | Score   |
|---------------------|------------------|------------------|----------|---------------------------|---------------------|---|--|---|
| General / Corporate |                  | COF              | Economic | 100%                      | Replacement<br>Cost | 100%  | 0 - 2,000<br>2,000 - 20,000<br>20,000 - 200,000<br>200,000 - 2,000,000<br>>2,000,000 | 1 - Insignificant<br>2 - Minor<br>3 - Moderate<br>4 - Major<br>5 - Severe |
|                     | POF              | Structural       | 60%      | Age Based<br>Condition    | 100%                | 80 - 100<br>60 - 79<br>40 - 59<br>20 - 39<br>0 - 19 | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain         |   |
|                     |                  | Functional       | 40%      | Service Life<br>Remaining | 100%                | > 40<br>30 - 40<br>20 - 30<br>10 - 20<br>< 10       | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain         |   |

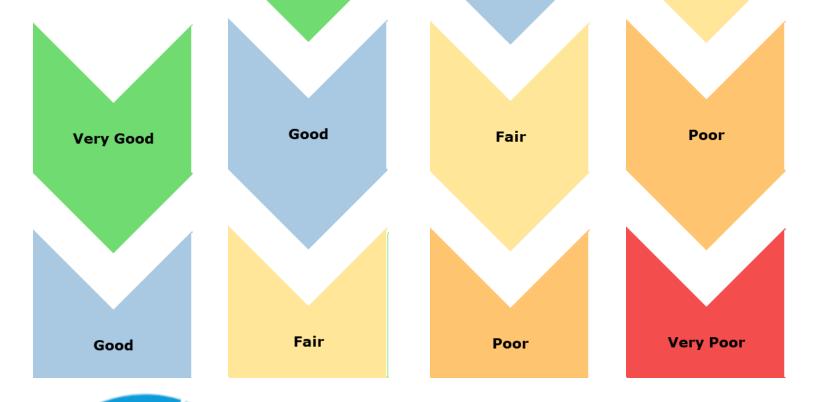
| Asset<br>Category | Risk<br>Criteria | Criteria   | Weighting<br>(%) | Sub-<br>Criteria                  | Weighting<br>(%) | Value/Range  | Score  |
|-------------------|------------------|------------|------------------|-----------------------------------|------------------|--|--|
|                   |                  | Economic   | 50%              | Replacement<br>Cost               | 70%              | 0 - 2,000<br>2,000 - 20,000<br>20,000 - 200,000<br>200,000 - 2,000,000<br>>2,000,000 | 1 - Insignificant<br>2 - Minor<br>3 - Moderate<br>4 - Major<br>5 - Severe    |
|                   |                  |            |                  | Structure<br>Type (AM<br>Segment) | 30%              | Non-OSIM Bridges<br>Structural Culverts<br>OSIM Bridges                              | 2 - Minor<br>3 - Moderate<br>4 - Major                                       |
|                   | COF              |            |                  | MMS Class                         | 25%              | 6<br>5<br>4<br>3<br>2  | 1 - Insignificant<br>2 - Minor<br>3 - Moderate<br>4 - Major<br>5 - Severe    |
| Bridges &         |                  | Social     | 50%              | Speed                             | 25%              | =<40km/h<br>=<50km/h<br>=<60km/h<br>=<70km/h<br>=<80km/h                             | 1 - Insignificant<br>2 - Minor<br>3 - Moderate<br>4 - Major<br>5 - Severe    |
| Culverts          |                  |            |                  | Structure<br>Width                | 25%              | <5<br>5m - 10m<br>10m - 15m<br>15m - 20m<br>>20m                                     | 1 - Insignificant<br>2 - Minor<br>3 - Moderate<br>4 - Major<br>5 - Severe    |
|                   |                  |            |                  | School<br>Route                   | 25%              | Yes<br>No  | 4 - Major<br>2 - Minor   |
|                   |                  | Structural | 60%              | Assessed<br>Condition             | 100%             | 80 - 100<br>60 - 79<br>40 - 59<br>20 - 39<br>0 - 19                                  | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain |
|                   | POF              | Functional | 40%              | Service Life<br>Remaining         | 100%             | > 40<br>20 - 30<br>10 - 20<br>1 - 10<br>< 1  | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain |

| Asset<br>Category | Risk<br>Criteria | Criteria   | Weighting<br>(%) | Sub-<br>Criteria                | Weighting<br>(%) | Value/Range   | Score  |
|-------------------|------------------|------------|------------------|---------------------------------|------------------|---|--|
|                   | COF              | Economic   | 50%              | Surface Type<br>(AM<br>Segment) | 100%             | Earth<br>Gravel<br>Surface<br>Treated<br>Asphalt    | 1 - Insignificant<br>2 - Minor<br>3 - Moderate<br>4 - Major                  |
| Road              |                  | Social     | 50%              | MMS Class                       | 100%             | 5 & 6<br>4<br>3<br>2                                | 1 - Insignificant<br>2 - Minor<br>3 - Moderate<br>4 - Major                  |
| Network           | POF              | Structural | 60%              | Assessed<br>Condition<br>(PCI)  | 100%             | 80 - 100<br>60 - 79<br>40 - 59<br>20 - 39<br>0 - 19 | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain |
|                   |                  | Functional | 40%              | Service Life<br>Remaining       | 100%             | > 40<br>20 - 30<br>10 - 20<br>1 - 10<br>< 1         | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain |

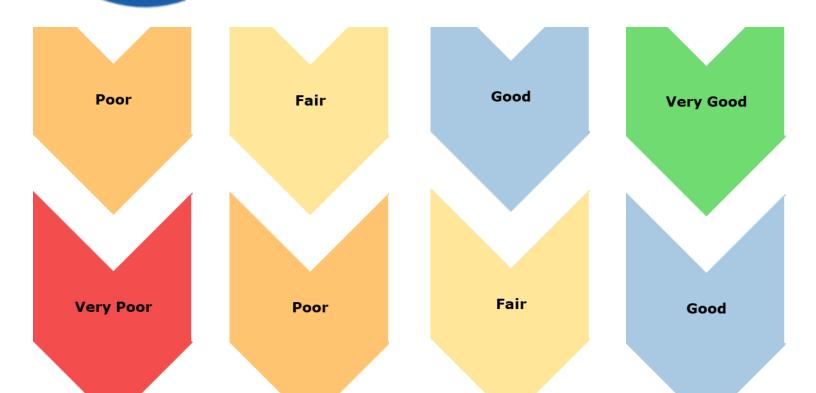
| Asset<br>Category | Asset<br>Segment  | Risk<br>Criteria | Criteria   | Weighting<br>(%) | Sub-Criteria                | Weighting<br>(%) | Value/Range   | Score  |
|-------------------|-------------------|------------------|------------|------------------|-----------------------------|------------------|---|--|
|                   |                   | COF              | Economic   | 70%              | Replacement<br>Cost         | 100%             | 0 - 2,000<br>2,000 - 20,000<br>20,000 - 200,000<br>200,000 -<br>2,000,000<br>>2,000,000 | 1 - Insignificant<br>2 - Minor<br>3 - Moderate<br>4 - Major<br>5 - Severe    |
|                   | Deet of           |                  | Social     | 30%              | System<br>Segments          | 100%             | Municipal Drains<br>Storm Structures<br>Storm Ponds                                     | 2 - Minor<br>3 - Moderate<br>4 - Major                                       |
|                   | Rest of<br>System | POF              | Structural | 60%              | Assessed<br>Condition       | 100%             | 80 - 100<br>60 - 79<br>40 - 59<br>20 - 39<br>0 - 19                                     | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain |
| Storm             |                   | POF              | Functional | 40%              | Service Life<br>Remaining   | 100%             | > 40<br>30 - 40<br>20 - 30<br>10 - 20<br>< 10   | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain |
| System            |                   |                  | Economic   | 70%              | Diameter                    | 100%             | 200<br>250<br>375 & 400<br>>450 & < 700<br>>700   | 1 - Insignificant<br>2 - Minor<br>3 - Moderate<br>4 - Major<br>5 - Severe    |
|                   |                   |                  | Social     | 30%              | Surface Type<br>(Attribute) | 100%             | UNK<br>River<br>Surface Treated<br>Asphalt  | 2 - Minor<br>5 - Severe<br>3 - Moderate<br>4 - Major                         |
|                   | Mains             |                  | Structural | 60%              | Assessed<br>Condition       | 100%             | 80 - 100<br>60 - 79<br>40 - 59<br>20 - 39<br>0 - 19                                     | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain |
|                   |                   | POF              | Functional | 40%              | Service Life<br>Remaining   | 100%             | > 40<br>30 - 40<br>20 - 30<br>10 - 20<br>< 10   | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain |

| Asset<br>Category | Asset<br>Segment  | Risk<br>Criteria | Criteria   | Weighting<br>(%) | Sub-Criteria                | Weighting<br>(%) | Value/Range   | Score   |
|-------------------|-------------------|------------------|------------|------------------|-----------------------------|------------------|---|---|
|                   | beginent          | COF              | Economic   | 70%              | Diameter                    | 100%             | > 100<br>100 - 150<br>150 - 300<br>300 - 400<br>> 400   | 1 - Insignificant<br>2 - Minor<br>3 - Moderate<br>4 - Major<br>5 - Severe                           |
|                   | Water             |                  | Social     | 30%              | Surface Type<br>(Attribute) | 100%             | Unknown<br>River<br>Surface Treated<br>Asphalt  | 2 - Minor<br>5 - Severe<br>3 - Moderate<br>4 - Major  |
|                   | mains             | POF              | Structural | 60%              | Assessed<br>Condition       | 100%             | 80 - 100<br>60 - 79<br>40 - 59<br>20 - 39<br>0 - 19   | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain                        |
|                   |                   | POF              | Functional | 40%              | Service Life<br>Remaining   | 100%             | > 40<br>30 - 40<br>20 - 30<br>10 - 20<br>< 10   | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain                        |
| Water<br>System   | Rest of<br>System |                  | Economic   | 70%              | Replacement<br>Cost         | 100%             | 0 - 2,000<br>2,000 - 20,000<br>20,000 - 200,000<br>200,000 - 2,000,000<br>>2,000,000  | 1 - Insignificant<br>2 - Minor<br>3 - Moderate<br>4 - Major<br>5 - Severe                           |
|                   |                   | COF              | Social     | 30%              | System<br>Segments          | 100%             | Hydrant & General<br>Equipment & Meters<br>Valves<br>General Buildings Storage<br>& Water Depot Booster<br>Station<br>Treatment Plant | 1 - Insignificant<br>2 - Minor<br>3 - Moderate<br>4 - Major<br>4 - Major<br>4 - Major<br>5 - Severe |
|                   |                   |                  | Structural | 60%              | Assessed<br>Condition       | 100%             | 80 - 100<br>60 - 79<br>40 - 59<br>20 - 39<br>0 - 19   | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain                        |
|                   |                   | POF              | Functional | 40%              | Service Life<br>Remaining   | 100%             | > 40<br>30 - 40<br>20 - 30<br>10 - 20<br>< 10   | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain                        |

| Asset<br>Category  | Asset<br>Segment  | Risk<br>Criteria | Criteria   | Weighting<br>(%) | Sub-Criteria                | Weighting<br>(%) | Value/Range   | Score  |
|--------------------|-------------------|------------------|------------|------------------|-----------------------------|------------------|---|--|
|                    |                   | COF              | Economic   | 70%              | Diameter                    | 100%             | 200<br>250<br>375 & 400<br>>450 & < 700<br>>700   | 1 - Insignificant<br>2 - Minor<br>3 - Moderate<br>4 - Major<br>5 - Severe    |
|                    | Sanitary          |                  | Social     | 30%              | Surface Type<br>(Attribute) | 100%             | Unknown<br>River<br>Surface Treated<br>Asphalt  | 2 - Minor<br>5 - Severe<br>3 - Moderate<br>4 - Major                         |
|                    | Mains             | 205              | Structural | 60%              | Assessed<br>Condition       | 100%             | 80 - 100<br>60 - 79<br>40 - 59<br>20 - 39<br>0 - 19                                       | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain |
|                    |                   | POF              | Functional | 40%              | Service Life<br>Remaining   | 100%             | > 40<br>30 - 40<br>20 - 30<br>10 - 20<br>< 10   | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain |
| Sanitary<br>System |                   |                  | Economic   | 70%              | Replacement<br>Cost         | 100%             | 0 - 2,000<br>2,000 - 20,000<br>20,000 - 200,000<br>200,000 - 2,000,000<br>>2,000,000      | 1 - Insignificant<br>2 - Minor<br>3 - Moderate<br>4 - Major<br>5 - Severe    |
|                    | Rest of<br>System |                  | Social     | 30%              | System<br>Segments          | 100%             | General Equipment<br>Manholes<br>General Building<br>Lagoon & Pump Stn<br>Treatment Plant | 1 - Insignificant<br>2 - Minor<br>3 - Moderate<br>4 - Major<br>5 - Severe    |
|                    |                   |                  | Structural | 60%              | Assessed<br>Condition       | 100%             | 80 - 100<br>60 - 79<br>40 - 59<br>20 - 39<br>0 - 19                                       | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain |
|                    |                   |                  | Functional | 40%              | Service Life<br>Remaining   | 100%             | > 40<br>30 - 40<br>20 - 30<br>10 - 20<br>< 10   | 1 - Rare<br>2 - Unlikely<br>3 - Possible<br>4 - Likely<br>5 - Almost Certain |



# Appendix L: Condition Assessment Guidelines



# **Appendix L: Condition Assessment Guidelines**

The foundation of good asset management practices is accurate and reliable data on the current condition of infrastructure. Assessing the condition of an asset at a single point in time allows staff to have a better understanding of the probability of asset failure due to deteriorating condition.

Condition data is vital to the development of data-driven asset management strategies. Without accurate and reliable asset data, there may be little confidence in asset management decision-making which can lead to premature asset failure, service disruption and suboptimal investment strategies. To prevent these outcomes, Haldimand County's condition assessment strategy should outline several key considerations, including:

- The role of asset condition data in decision-making
- Guidelines for the collection of asset condition data
- A schedule for how regularly asset condition data should be collected

## **Role of Asset Condition Data**

The goal of collecting asset condition data is to ensure that data is available to inform maintenance and renewal programs required to meet the desired level of service. Accurate and reliable condition data allows municipal staff to determine the remaining service life of assets, and identify the most cost-effective approach to deterioration, whether it involves extending the life of the asset through remedial efforts or determining when replacement is required to avoid asset failure.

In addition to the optimization of lifecycle management strategies, asset condition data also impacts Haldimand County's risk management and financial strategies. Assessed condition is a key variable in the determination of an asset's probability of failure. With a strong understanding of the probability of failure across the entire asset portfolio, Haldimand can develop strategies to mitigate both the probability and consequences of asset failure and service disruption. Furthermore, with condition-based determinations of future capital expenditures, Haldimand can develop long-term financial strategies with higher accuracy and reliability.

## **Guidelines for Condition Assessment**

Whether completed by external consultants or internal staff, condition assessments should be completed in a structured and repeatable fashion, according to consistent and objective assessment criteria. Without proper guidelines for the completion of condition assessments there can be little confidence in the validity of condition data and asset management strategies based on this data.

Condition assessments must include a quantitative or qualitative assessment of the current condition of the asset, collected according to specified condition rating criteria, in a format that can be used for asset management decision-making. As a

result, it is important that staff adequately define the condition rating criteria that should be used and the assets that require a discrete condition rating. When engaging with external consultants to complete condition assessments, it is critical that these details are communicated as part of the contractual terms of the project.

There are many options available to Haldimand to complete condition assessments. In some cases, external consultants may need to be engaged to complete detailed technical assessments of infrastructure. In other cases, internal staff may have sufficient expertise or training to complete condition assessments.

### **Developing a Condition Assessment Schedule**

Condition assessments and general data collection can be both time-consuming and resource intensive. It is not necessarily an effective strategy to collect assessed condition data across the entire asset inventory. Instead, Haldimand should prioritize the collection of assessed condition data based on the anticipated value of this data in decision-making. The International Infrastructure Management Manual (IIMM) identifies four key criteria to consider when making this determination:

- **Relevance**: every data item must have a direct influence on the output that is required
- **Appropriateness**: the volume of data and the frequency of updating should align with the stage in the assets life and the service being provided
- **Reliability**: the data should be sufficiently accurate, have sufficient spatial coverage and be appropriately complete and current
- Affordability: the data should be affordable to collect and maintain